



Last Updated: November 2018

Colorado Water Conservation Board

Water Plan Grant Application

Instructions

To receive funding for a Water Plan Grant, applicant must demonstrate how the project, activity, or process (collectively referred to as “project”) funded by the CWCB will help meet the measurable objectives and critical actions in the Water Plan. Grant guidelines are available on the CWCB website.

If you have questions, please contact CWCB at (303) 866-3441 or email the following staff to assist you with applications in the following areas:

Water Storage Projects	Anna.Mauss@state.co.us
Conservation, Land Use Planning	Kevin.Reidy@state.co.us
Engagement & Innovation Activities	Ben.Wade@state.co.us
Agricultural Projects	Alexander.Funk@state.co.us
Environmental & Recreation Projects	Chris.Sturm@state.co.us

FINAL SUBMISSION: Submit all application materials in one email to waterplan.grants@state.co.us in the original file formats [Application (word); Statement of Work (word); Budget/Schedule (excel)]. Please do not combine documents. In the subject line, please include the funding category and name of the project.

Water Project Summary	
Name of Applicant	Sonoran Institute
Name of Water Project	Breaching the Divide: West Slope-Front Range Partnerships to Integrate Water and Land Use Planning
CWP Grant Request Amount	\$107,612
Other Funding Sources <u>Lincoln Institute (pending)</u>	\$22,000
Other Funding Sources <u>NWCCOG (In-kind)</u>	\$14,150
Other Funding Sources _____	\$0
Applicant Funding Contribution	\$0
Total Project Cost	\$143,762



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Applicant & Grantee Information	
Name of Grantee(s)	Sonoran Institute
Mailing Address	100 N. Stone Ave, Suite 400, Tucson, AZ 5 85701
FEIN	
Organization Contact	Jeremy Stapleton
Position/Title	Associate Director, Resilient Watersheds and Communities
Email	jstapleton@sonoraninstitute.org
Phone	(602) 393-4310, ext. 316
Grant Management Contact	Angelica Cruz Favela
Position/Title	Grants and Contracts Manager
Email	afavela@sonoraninstitute.org
Phone	(520) 585-4879
Name of Applicant (if different than grantee)	
Mailing Address	
Position/Title	
Email	
Phone	
Description of Grantee/Applicant	
Provide a brief description of the grantee's organization (100 words or less).	
<p>Founded in 1990, the Sonoran Institute's mission is to connect people and communities with the natural resources that nourish and sustain them. We work at the nexus of commerce, community, and conservation to help people in the North American West build the communities they want to live in while preserving the values which brought them here. We envision a West where civil dialogue and collaboration are hallmarks of decision making, where people and wildlife live in harmony, and where clean water, air, and energy are assured.</p>	



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Type of Eligible Entity (check one)	
	Public (Government): Municipalities, enterprises, counties, and State of Colorado agencies. Federal agencies are encouraged to work with local entities. Federal agencies are eligible, but only if they can make a compelling case for why a local partner cannot be the grant recipient.
	Public (Districts): Authorities, Title 32/special districts (conservancy, conservation, and irrigation districts), and water activity enterprises.
	Private Incorporated: Mutual ditch companies, homeowners associations, corporations.
	Private Individuals, Partnerships, and Sole Proprietors: Private parties may be eligible for funding.
X	Non-governmental organizations (NGO): Organization that is not part of the government and is non-profit in nature.
	Covered Entity: As defined in Section 37-60-126 Colorado Revised Statutes .

Type of Water Project (check all that apply)	
	Study
	Construction
	Identified Projects and Processes (IPP)
X	Other

Category of Water Project (check the primary category that applies and include relevant tasks)	
	Water Storage - Projects that facilitate the development of additional storage, artificial aquifer recharge, and dredging existing reservoirs to restore the reservoirs' full decreed capacity and Multi-beneficial projects and those projects identified in basin implementation plans to address the water supply and demand gap. <i>Applicable Exhibit A Task(s):</i>
X	Conservation and Land Use Planning - Activities and projects that implement long-term strategies for conservation, land use, and drought planning. <i>Applicable Exhibit A Task(s):</i> Tasks 1-3
	Engagement & Innovation - Activities and projects that support water education, outreach, and innovation efforts. Please fill out the Supplemental Application on the website. <i>Applicable Exhibit A Task(s):</i>
	Agricultural - Projects that provide technical assistance and improve agricultural efficiency. <i>Applicable Exhibit A Task(s):</i>
	Environmental & Recreation - Projects that promote watershed health, environmental health, and recreation. <i>Applicable Exhibit A Task(s):</i>
	Other Explain:



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Location of Water Project	
Please provide the general county and coordinates of the proposed project below in decimal degrees . The Applicant shall also provide, in Exhibit C, a site map if applicable.	
County/Countries	Front Range and West Slope counties (counties within the Colorado River watershed or dependent on Colorado River water diversions)
Latitude	
Longitude	

Water Project Overview
<p>Please provide a summary of the proposed water project (200 words or less). Include a description of the project and what the CWP Grant funding will be used for specifically (e.g., studies, permitting process, construction). Provide a description of the water supply source to be utilized or the water body affected by the project, where applicable. Include details such as acres under irrigation, types of crops irrigated, number of residential and commercial taps, length of ditch improvements, length of pipe installed, and area of habitat improvements, where applicable. If this project addresses multiple purposes or spans multiple basins, please explain.</p> <p>The Applicant shall also provide, in Exhibit A, a detailed Statement of Work, Budget, Other Funding Sources/Amounts and Schedule.</p>



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Water transfers from the West Slope to the Front Range and from agricultural areas to urban areas have provided much of the water supporting growth in Colorado. However, prolonged drought has created uncertainties regarding future available supplies from existing and proposed diversions. Land-use decisions determining future water demand on the Front Range do not take into account these uncertainties and how they are affecting water supplies, watershed conditions, or future development in the basins of origin.

Increasingly, West Slope and Front Range communities have sought to craft agreements that allow for water diversions in return for investments in water supply reliability and watershed preservation and enhancement in the basins of origin. These have met with varying levels of success, largely determined by the timing and extent of engagement of communities.

In partnership with Northwest Colorado Council of Governments and a Front Range utility such as Denver Water, the Sonoran Institute will convene a diverse stakeholder group to address joint impacts of diversions between communities in the basin of origin and in the area receiving water, with an emphasis on early consultations on local land use decisions that drive the need for water diversions. Sonoran Institute is still finalizing a Front Range partner and should be able to provide an update to the CWCB at its May meeting.

Measurable Results

To catalog measurable results achieved with the CWP Grant funds, please provide any of the following values as applicable:

	New Storage Created (acre-feet)
	New Annual Water Supplies Developed or Conserved (acre-feet), Consumptive or Nonconsumptive
	Existing Storage Preserved or Enhanced (acre-feet)
	Length of Stream Restored or Protected (linear feet)
	Efficiency Savings (indicate acre-feet/year OR dollars/year)
	Area of Restored or Preserved Habitat (acres)
	Quantity of Water Shared through Alternative Transfer Mechanisms
12 communities representing 3.2 million residents	Number of Coloradans Impacted by Incorporating Water-Saving Actions into Land Use Planning
20 elected officials, planners, water providers, and community leaders	Number of Coloradans Impacted by Engagement Activity



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	Other	Explain:
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Water Project Justification

Provide a description of how this water project supports the goals of [Colorado's Water Plan](#), the most recent [Statewide Water Supply Initiative](#), and the applicable Roundtable [Basin Implementation Plan](#) and [Education Action Plan](#). The Applicant is required to reference specific needs, goals, themes, or Identified Projects and Processes (IPPs), including citations (e.g. document, chapters, sections, or page numbers).

The proposed water project shall be evaluated based upon how well the proposal conforms to Colorado's Water Plan Framework for State of Colorado Support for a Water Project (CWP, Section 9.4, pp. 9-43 to 9-44;)

Colorado's Water Plan "sets a measurable objective of reducing the projected 2050 municipal and industrial gap from as much as 560,000 acre-feet to zero acre-feet by 2030. The success of Colorado's Water Plan will ultimately be measured by whether or not the municipal water supply-and-demand gap is closed, and the choices we make to close it."

Colorado's Water plan seeks to address the "water supply-demand gap" by "[using] a grassroots approach to formulate projects and methods that avoid some of the undesirable outcomes of the supply-demand gaps," with an emphasis on approaches that address "the gap from multiple perspectives (e.g., water storage, reuse, recycling, integrated water management, restoration, and conservation)."

Colorado statutes (CRS 29-20-310) recognizes "the broad regional impact that securing an adequate supply of water to serve proposed land development can have both within and between river basins." It requires local governments to make water adequacy determinations that includes estimations from the water supply of water yields under various hydrological conditions and what demand measure may be taken to address hydrological variations. Where water supplies involve water diversions, such determinations and proposed actions should involve stakeholders from the basin of origin.

As Colorado updates its state Water Plan (no later than 2020) and State Water Supply Initiative (no later than 2022), new approaches are needed to address the water supply-demand gap. This effort will provide new proposed actions that local jurisdictions and state officials can take to close this gap.

This effort also meets the Framework for State of Colorado Support for a Water Project under CWP, Section 9.4, pp. 9-43 to 9-44. The effort primarily focuses on increased collaboration and consultation with local governments and stakeholders affected by a project (first bullet). This effort will incorporate discussions about identified water gaps, needed projects to meet those gaps, and how collaboration can improve outcomes and help those projects succeed (bullet two). The effort will assist local governments around in the state in completing projects that are more sustainable and avoid adverse socioeconomic and water quality impacts, in particular in areas from where project water would come.

Related Studies

Please provide a list of any related studies, including if the water project is complementary to or assists in the implementation of other CWCB programs.



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This effort is undertaken as part of Colorado Growing Water Smart, a partnership with CWCB, CO Department of Local Affairs, Northwest Colorado Council of Governments, Western Resource Advocates, Keystone Policy Center, and the Lincoln Institute of Land Policy. These partners have developed a wide range of expertise, resources, and contacts that inform and assist in the implementation of CGWS. Many of the resources they have developed have been integrated in or referred to in CGWS' training and assistance materials, including the "Breaking Down Silos" webinars (CWCB, DOLA), Water Efficiency and Land Use Reference Manual (WRA), Land Use and Water Workshops (NWCCOG), and Colorado Water and Growth Dialogue (KPC).

We will be incorporating recommended local actions that come out of this effort in future training and assistance we provide through Colorado Growing Water Smart, as well as through activities of the Colorado Water and Land Use Planning Alliance and its members.

Previous CWCB Grants, Loans or Other Funding

List all previous or current CWCB grants (including WSRF) awarded to both the Applicant and Grantee. Include: 1) Applicant name; 2) Water activity name; 3) Approving RT(s); 4) CWCB board meeting date; 5) Contract number or purchase order; 6) Percentage of other CWCB funding for your overall project.

Sonoran Institute, Conservation and Land Use Planning; CMS 111461, CTTGI 2019-130; May 2018; and 79% (\$398,000 of \$498,122).

Taxpayer Bill of Rights

The Taxpayer Bill of Rights (TABOR) may limit the amount of grant money an entity can receive. Please describe any relevant TABOR issues that may affect your application.

We are not aware of any TABOR issues affected by our application.



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Submittal Checklist	
	I acknowledge the Grantee will be able to contract with CWCB using the Standard Contract .
Exhibit A	
X	Statement of Work ⁽¹⁾
X	Budget & Schedule ⁽¹⁾
	Engineer's statement of probable cost (projects over \$100,000)
	Letters of Matching and/or Pending 3 rd Party Commitments ⁽¹⁾
Exhibit C	
	Map (if applicable) ⁽¹⁾
	Photos/Drawings/Reports
	Letters of Support (Optional)
X	Certificate of Insurance (General, Auto, & Workers' Comp.) ⁽²⁾
X	Certificate of Good Standing with Colorado Secretary of State ⁽²⁾
X	W-9 ⁽²⁾
	Independent Contractor Form ⁽²⁾ (If applicant is individual, not company/organization)
Engagement & Innovation Grant Applicants ONLY	
	Engagement & Innovation Supplemental Application ⁽¹⁾

(1) Required with application.

(2) Required for contracting. While optional at the time of this application, submission can expedite contracting upon CWCB Board approval.

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Colorado Water Conservation Board
Water Plan Grant - Exhibit A

Statement Of Work	
Date:	February 1, 2019
Name of Grantee:	Sonoran Institute
Name of Water Project:	Breaching the Divide: West Slope-Front Range Partnerships to Integrate Water and Land Use Planning
Funding Source:	Sonoran Institute, NWCCOG (14+K, In-kind support), and Lincoln Institute of Land Policy (\$, Pending Request)
Water Project Overview:	
<p>Water transfers from the West Slope to the Front Range and from agricultural areas to urban areas have provided much of the water supporting growth in Colorado. However, prolonged drought has created uncertainties regarding future available supplies from existing and proposed diversions. Land-use decisions determining future water demand on the Front Range do not take into account these uncertainties and how they are affecting water supplies, watershed conditions, or future development in the basins of origin.</p> <p>Increasingly, West Slope and Front Range communities have sought to craft agreements that allow for water diversions in return for investments in water supply reliability and watershed preservation and enhancement in the basins of origin. These have met with varying levels of success, largely determined by the timing and extent of engagement of communities.</p> <p>In partnership with Northwest Colorado Council of Governments and a Front Range utility such as Denver Water, the Sonoran Institute will convene a diverse stakeholder group to address joint impacts of diversions between communities in the basin of origin and in the area receiving water, with an emphasis on early consultations on local land use decisions that drive the need for water diversions. Sonoran Institute is still finalizing a Front Range partner and should be able to provide an update to the CWCB at its May meeting.</p> <p>In partnership with Northwest Colorado Council of Governments and Denver Water, the Sonoran Institute will convene a diverse stakeholder group to identify a set of local and state-level actions that support effective West Slope-Front Range partnerships, with an emphasis on early consultations on local land use decisions that drive the need for water diversions.</p>	
Project Objectives:	



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<p>By 2020:</p> <ol style="list-style-type: none"> 1. Officials from 12 West Slope and Front Range communities, representing approximately 3.2 million Coloradans, will participate as stakeholders in two convenings and endorse recommendations in a final report on effective partnerships and early engagement on local land use decisions pertaining to water diversions. 2. At least 25 presentations on the final report’s recommendations will be made to state officials, and local officials, planners, and water providers in West Slope and Front Range communities. 3. Recommendations pertaining to local actions will be integrated into the Colorado Growing Water Smart workshop materials and curriculum, starting in the fall of 2020. 4. Recommendations pertaining to state actions will be incorporated in updated versions of the Water Plan and Statewide Water Supply Initiative.
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Tasks
Task 1 – Preparation of Background Materials
<p>Description of Task:</p> <p>Development of written materials describing the challenge and opportunity to more effectively engage communities in basins of origin in land use planning around existing and proposed water diversions:</p> <ul style="list-style-type: none"> • Information on existing and proposed water diversions (source, destination, water supply amounts, existing and projected water demand needs) • Challenges that lie ahead – focusing on population growth projections and vulnerabilities to water supplies • Need for West Slope-Front Range coordination, describing how effective partnerships and engagement can build resilience into water diversion agreements • Policy underpinnings for West Slope-Front Range partnerships and engagement • Lessons learned and best practices around existing water diversion agreements
<p>Method/Procedure:</p> <p>Northwest Colorado Council of Governments will take the lead in researching information that will be provided as background materials to the stakeholder process and convenings described in Task 2. Drafts of the background materials will be reviewed by staff from the Sonoran Institute, Babbitt Center for Land and Water Policy, Colorado Water Conservation Board, Department of Local Affairs, , and two or three land and water planning specialists. These will be subsequently edited by Sonoran Institute staff so that the materials are accessible to a non-technical audience and can be shared widely and used by communities and other interested parties not engaged in our stakeholder process.</p>
<p>Deliverable:</p>



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Tasks

1. A series of attractively designed fact sheets designed to convey information described above to a non-technical audience.

Tasks

Task 2 - Organize and facilitate two stakeholder convenings

Description of Task:

These convenings will be designed to bring together state officials, representatives from West Slope and Front Range communities, and other legal and technical experts to provide guidance on our recommendations. Stakeholder participation will be balanced to represent local governments with water diversion projects and local governments in basins of origin, and local and state interests.

The first workshop will be focused on reviewing background materials with the goal of helping best describe the context and need for effective consultation and engagement between local governments with water diversion projects and local governments in basins of origin, and to identify opportunities for local and state action to advance these. The second workshop will focus on reviewing and commenting on draft recommendations that will be included in the final report described in Task 3.

Method/Procedure:



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Tasks
<p>The Sonoran Institute will take the lead in organizing the overall stakeholder process and two convenings. With input and assistance from Babbitt Center for Land and Water Policy, Colorado Water Conservation Board, Department of Local Affairs, and local government partners, we will identify and recruit participants to the stakeholder process. We also will be responsible for developing meeting agendas, distributing meeting materials, facilitating each convening, and preparing summaries of each convening.</p> <p>Convenings will be day-long meetings in Denver. To the extent that participants are travelling long distances, they will be provided lodging for one night and their mileage will be reimbursed.</p>
<p>Deliverable:</p> <ol style="list-style-type: none"> 1. List of participating stakeholders 2. Workshop agendas 3. Workshop summaries
Tasks
<p>Task 3.- Prepare and promote final report</p>
<p>Description of Task:</p> <p>A final report will be drafted. Based on background materials, draft recommendations, and the input we receive from stakeholders, it will describe:</p> <ul style="list-style-type: none"> • The challenge and opportunity to more effectively engage communities in basins of origin in land use planning around existing and proposed water diversions • Case studies of prior diversion agreements, focusing on lessons learned and best practices • Actions that local governments can take to advance more collaborative approaches and effective engagement around future diversion agreements, and • Actions that state officials can take to advance such agreements. <p>The report will be summarized in a series of handouts and a presentation. There will be a schedule of presentations to elected officials in West Slope and Front Range communities subject to existing and proposed diversions, as well as state officials who may consider legislative or administrative actions in response to the report's recommendations.</p>
<p>Method/Procedure:</p>



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Tasks

Staff from the Sonoran Institute and Northwest Colorado Council of Governments will be responsible for drafting, editing, and designing the report, handouts, and presentation. Both organizations will enlist stakeholders to co-present to local and state officials. Where possible, we will seek to present as part of city or county “work study” sessions (possibly as joint sessions involving West Slope and Front Range communities) and state hearings or advisory committee/board meetings.

Deliverable:

1. Final report
2. Handouts
3. PowerPoint presentation
4. Calendar of presentations to local and state officials
5. Memo reporting on presentations’ feedback and findings

Budget and Schedule

This Statement of Work shall be accompanied by a combined Budget and Schedule that reflects the Tasks identified in the Statement of Work and shall be submitted to CWCB in excel format.

Reporting Requirements

Progress Reports: The applicant shall provide the CWCB a progress report every 6 months, beginning from the date of issuance of a purchase order, or the execution of a contract. The progress report shall describe the status of the tasks identified in the statement of work, including a description of any major issues that have occurred and any corrective action taken to address these issues.



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Reporting Requirements

Final Report: At completion of the project, the applicant shall provide the CWCB a Final Report on the applicant's letterhead that:

- Summarizes the project and how the project was completed.
- Describes any obstacles encountered, and how these obstacles were overcome.
- Confirms that all matching commitments have been fulfilled.
- Includes photographs, summaries of meetings and engineering reports/designs.

The CWCB will pay out the last 10% of the budget when the Final Report is completed to the satisfaction of CWCB staff. Once the Final Report has been accepted, and final payment has been issued, the purchase order or grant will be closed without any further payment.

Payment

Payment will be made based on actual expenditures and must include invoices for all work completed. The request for payment must include a description of the work accomplished by task, an estimate of the percent completion for individual tasks and the entire Project in relation to the percentage of budget spent, identification of any major issues, and proposed or implemented corrective actions.

Costs incurred prior to the effective date of this contract are not reimbursable. The last 10% of the entire grant will be paid out when the final deliverable has been received. All products, data and information developed as a result of this contract must be provided to CWCB in hard copy and electronic format as part of the project documentation.

Performance Measures

Performance measures for this contract shall include the following:

(a) Performance standards and evaluation: Grantee will produce detailed deliverables for each task as specified. Grantee shall maintain receipts for all project expenses and documentation of the minimum in-kind contributions (if applicable) per the budget in Exhibit B. Per Water Plan Grant Guidelines, the CWCB will pay out the last 10% of the budget when the Final Report is completed to the satisfaction of CWCB staff. Once the Final Report has been accepted, and final payment has been issued, the purchase order or grant will be closed without any further payment.

(b) Accountability: Per Water Plan Grant Guidelines full documentation of project progress must be submitted with each invoice for reimbursement. Grantee must confirm that all grant conditions have been complied with on each invoice. In addition, per Water Plan Grant Guidelines, Progress Reports must be submitted at least once every 6 months. A Final Report must be submitted and approved before final project payment.

(c) Monitoring Requirements: Grantee is responsible for ongoing monitoring of project progress per Exhibit A. Progress shall be detailed in each invoice and in each Progress Report, as detailed above. Additional inspections or field consultations will be arranged as may be necessary.

(d) Noncompliance Resolution: Payment will be withheld if grantee is not current on all grant conditions. Flagrant disregard for grant conditions will result in a stop work order and cancellation of the Grant Agreement.

The Sonoran Institute

Breaching the Divide: West Slope-Front Range Partnerships to Integrate Water and Land Use Planning

Proposal Project/Program Name: _____

Proposal Project/Program Name: _____

Description	Year 1	Year 2	Year 3	Total Proposal Budget
Salaries & Benefits	26,435	27,716	0	54,151
Consultants & Outside Services	35,375	14,900	0	50,275
Grants/Sub-Awards/Sponsorships	0	0	0	0
Project/Program Operations	3,818	2,216	0	6,034
Supplies/Materials/Printing	500	3,500	0	4,000
Travel	2,750	4,950	0	7,700
Program Support/Indirect Costs	10,946	10,656	0	21,602
Total Proposed Budget	\$79,824	\$63,938	\$0	\$143,762

Description	Task 1	Task 2	Task 3	In-kind	P 5	P 6	P 7	Proj 8	Total Proposal Budget
Salaries & Benefits	11,765	14,670	27,716	0	0	0	0	0	54,151
Consultants & Outside Services	8,725	12,500	14,900	14,150	0	0	0	0	50,275
Grants/Sub-Awards/Sponsorships	0	0	0	0	0	0	0	0	0
Project/Program Operations	823	2,996	2,216	0	0	0	0	0	6,034
Supplies/Materials/Printing	0	500	3,500	0	0	0	0	0	4,000
Travel	0	2,750	4,950	0	0	0	0	0	7,700
Program Support/Indirect Costs	4,263	6,683	10,656	0	0	0	0	0	21,602
Total Proposed Budget	\$25,575	\$40,099	\$63,938	\$14,150	\$0	\$0	\$0	\$0	\$143,762

P.O. Box 2308 • Silverthorne,
Colorado 80498



970-468-0295 • Fax 970-468-1208
qqwater@nwccog.org

February 1, 2019

Colorado Water Conservation Board
1313 Sherman Street
Denver, CO 80203

RE: In-Kind Support for the Sonoran Institute’s Water Plan grant application: *Breaching the Divide: West Slope-Front Range Partnerships to Integrate Water and Land Use Planning*

To the Colorado Water Conservation Board and Staff:

The Northwest Colorado Council of Governments Water Quality/ Quantity Committee (QQ) writes in support of Colorado’s Water Plan grant application from the Sonoran Institute, titled “Breaching the Divide: West Slope-Front Range Partnerships to Integrate Water and Land Use Planning.” We plan to provide approximately \$14,150 in in-kind support.

QQ comprises municipalities, counties, water and sanitation districts, and conservancy districts in the headwaters region of Colorado located in Grand, Summit, Eagle, Pitkin, and Gunnison counties. QQ’s purpose is to facilitate and augment the efforts of member jurisdictions to protect and enhance the region’s water quality while encouraging its responsible use for the good of Colorado citizens and the environment.

QQ members have successfully negotiated agreements with Front Range water providers that protect and benefit water resources in the basin of origin while honoring the needs of the water supplier—including Eagle River MOU, the negotiated agreement and 1041 permit for Windy Gap Firing Project, the CRCA, Wolford Reservoir joint operations, and proposed mitigation for Moffat

expansion.

The Sonoran Institute's proposal is a next step in the Colorado Growing Water Smart program to address the types of joint impacts of diversions between communities in the basin of origin and in the area receiving water in which QQ has experience, and we look forward to working with Sonoran to share those experiences.

Sincerely,

A handwritten signature in black ink that reads "Torie Jarvis". The signature is written in a cursive, flowing style.

Torie Jarvis

QQ Director

qqwater@nwccog.org

970-596-5039

www.nwccog-qq.org