# STATE OF COLORADO

## **Colorado Water Conservation Board**

**Department of Natural Resources** 

1580 Logan Street, Suite 600 Denver, Colorado 80203 Phone: (303) 866-3441 Fax: (303) 894-2578 www.cwcb.state.co.us

November 4, 2013



John W. Hickenlooper Governor

Mike King DNR Executive Director

James Eklund CWCB Director

Lower South Platte Water Conservancy District Attn: Joe Frank, General Manager 100 Broadway Plaza Sterling, CO 80751

## **RE:** Notice to Proceed – ATM Grant – Implementation of the Northeast Colorado Water Cooperative

Dear Frank,

This letter is to inform you that the contract to assist in the Implementation of the Northeast Colorado Water Cooperative was signed on November 1, 2013. The original signed contract will be mailed to you.

With the executed contract, you are now able to proceed with the project and continue invoicing the State of Colorado for cost incurred through December 31, 2015. Please indicate the contract number C150531 and project name on all correspondence sent to CWCB. Upon receipt of your invoice(s), the State of Colorado will provide payment no later than 45 days. I wish you much success in your project.

If you have any questions or concerns regarding the project, please contact Craig Godbout, Project Manager at (303) 866-3441 ext. 3210.

Sincerely,

Dori Vigil, Program Assistant II Colorado Water Conservation Board Water Supply Planning Section 1580 Logan Street, Suite 200 Denver CO 80203 (303) 866-3441 x3250 dori.vigil@state.co.us

CMS#61149

## STATE OF COLORADO Colorado Water Conservation Board Grant Agreement with Lower South Platte Water Conservancy District Contract Number C150531

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#### **1. PARTIES**

This Grant Agreement (hereinafter called "Grant") is entered into by and between Lower South Platte Water Conservancy District (hereinafter called "Grantee"), and the STATE OF COLORADO acting by and through the Department of Natural Resources, Colorado Water Conservation Board (hereinafter called the "State or CWCB").

#### 2. EFFECTIVE DATE AND NOTICE OF NONLIABILITY.

This Grant shall not be effective or enforceable until it is approved and signed by the Colorado State Controller or designee (hereinafter called the "Effective Date"). The State shall not be liable to pay or reimburse Grantee for any performance hereunder, including, but not limited to costs or expenses incurred, or be bound by any provision hereof prior to the Effective Date.

#### **3. RECITALS**

#### A. Authority, Appropriation, and Approval

Authority for the agency entering into this Contract arises from Colorado Revised Statutes (CRS) 37-60-106 and 37-60-121, and Senate Bill 09-125 adopted by the 2009 General Assembly, and a sufficient unencumbered balance thereof remains available for payment. Required approvals, clearance and coordination have been accomplished from and with appropriate agencies.

#### **B.** Consideration

The Parties acknowledge that the mutual promises and covenants contained herein and other good and valuable consideration are sufficient and adequate to support this Grant.

#### C. Purpose

The Alternative Agricultural Water Transfer Methods Competitive Grant Program provides money to build upon and will make extensive use of the work conducted under previous grants awarded. The goal of the current project is to implement the Northeast Colorado Water Cooperative.

#### **D. References**

All references in this Grant to sections (whether spelled out or using the § symbol), subsections, exhibits or other attachments, are references to sections, subsections, exhibits or other attachments contained herein or incorporated as a part hereof, unless otherwise noted.

#### **4. DEFINITIONS**

The following terms as used herein shall be construed and interpreted as follows:

#### A. Budget

"Budget" means the budget for the Work described in Exhibit A.

#### **B.** Evaluation

"Evaluation" means the process of examining Grantee's Work and rating it based on criteria established in **§6** and **Exhibit A.** 

#### C. Exhibits and other Attachments

The following are attached hereto and incorporated by reference herein: Exhibit A and B.

#### **D.** Goods

"Goods" means tangible material acquired, produced, or delivered by Grantee either separately or in conjunction with the Services Grantee renders hereunder.

#### E. Grant

"Grant" means this Grant, its terms and conditions, attached exhibits, documents incorporated by reference under the terms of this Grant, and any future modifying agreements, exhibits, attachments or references incorporated herein pursuant to Colorado State law, Fiscal Rules, and State Controller Policies.

#### F. Grant Funds

"Grant Funds" means available funds payable by the State to Grantee pursuant to this Grant.

#### G. Party or Parties

"Party" means the State or Grantee and "Parties" means both the State and Grantee.

#### H. Program

"Program" means the Water Supply Reserve Account grant program that provides the funding for this Grant.

#### I. Review

"Review" means examining Grantee's Work to ensure that it is adequate, accurate, correct and in accordance with the criteria established in **§6** and **Exhibit A and B**.

#### J. Services

"Services" means the required services to be performed by Grantee pursuant to this Grant.

#### K. Subgrantee

"Subgrantee" means third-parties, if any, engaged by Grantee to aid in performance of its obligations.

#### L. Work

"Work" means the tasks and activities Grantee is required to perform to fulfill its obligations under this Grant and **Exhibit A and B** including the performance of the Services and delivery of the Goods.

#### M. Work Product

"Work Product" means the tangible or intangible results of Grantee's Work, including, but not limited to, software, research, reports, studies, data, photographs, negatives or other finished or unfinished documents, drawings, models, surveys, maps, materials, or work product of any type, including drafts.

#### 5. TERM

#### A. Initial Term-Work Commencement

The Parties respective performances under this Grant shall commence on the later of either the Effective Date or October 15, 2013. This Grant shall terminate on December 31, 2015 unless sooner terminated or further extended as specified elsewhere herein.

#### **B.** Two Month Extension

The State, at its sole discretion upon written notice to Grantee as provided in **§16**, may unilaterally extend the term of this Grant for a period not to exceed two months if the Parties are negotiating a replacement Grant (and not merely seeking a term extension) at or near the end of any initial term or any extension thereof. The provisions of this Grant in effect when such notice is given, including, but not limited to prices, rates, and delivery requirements, shall remain in effect during the two month extension. The two-month extension shall immediately terminate when and if a replacement Grant is approved and signed by the Colorado State Controller.

#### 6. STATEMENT OF WORK

#### A. Completion

Grantee shall complete the Work and its other obligations as described herein and in **Exhibit A** on or before December 31, 2015. The State shall not be liable to compensate Grantee for any Work performed prior to the Effective Date or after the termination of this Grant.

#### **B.** Goods and Services

Grantee shall procure Goods and Services necessary to complete the Work. Such procurement shall be accomplished using the Grant Funds and shall not increase the maximum amount payable hereunder by the State.

#### **C. Employees**

All persons employed by Grantee or Subgrantees shall be considered Grantee's or Subgrantees' employee(s) for all purposes hereunder and shall not be employees of the State for any purpose as a result of this Grant.

#### 7. PAYMENTS TO GRANTEE

The State shall, in accordance with the provisions of this **§7**, pay Grantee in the following amounts and using the methods set forth below:

#### A. Maximum Amount

The maximum amount payable under this Grant to Grantee by the State is \$173,900, as determined by the State from available funds. Grantee agrees to provide any additional funds required for the successful completion of the Work. Payments to Grantee are limited to the unpaid obligated balance of the Grant as set forth in **Exhibit A**. The maximum amount payable by the State to Grantee during each State fiscal year of this Grant shall be:

\$173,900 in FY2014
\$173,900 in FY2015, minus an
funds expended in FY2014
\$173,900 in FY2016, minus any
funds expended in FY2015, and
FY2014

#### **B.** Payment

#### i. Advance, Interim and Final Payments

Any advance payment allowed under this Grant or in **Exhibit A** shall comply with State Fiscal Rules and be made in accordance with the provisions of this Grant or such Exhibit. Grantee shall initiate any payment requests by submitting invoices to the State in the form and manner set forth and approved by the State.

#### ii. Interest

The State shall fully pay each invoice within 45 days of receipt thereof if the amount invoiced represents performance by Grantee previously accepted by the State. Uncontested amounts not paid by the State within 45 days may, if Grantee so requests, bear interest on the unpaid balance beginning on

the 46th day at a rate not to exceed one percent per month until paid in full; provided, however, that interest shall not accrue on unpaid amounts that are subject to a good faith dispute. Grantee shall invoice the State separately for accrued interest on delinquent amounts. The billing shall reference the delinquent payment, the number of day's interest to be paid and the interest rate.

#### iii. Available Funds-Contingency-Termination

The State is prohibited by law from making fiscal commitments beyond the term of the State's current fiscal year. Therefore, Grantee's compensation is contingent upon the continuing availability of State appropriations as provided in the Colorado Special Provisions, set forth below. If federal funds are used with this Grant in whole or in part, the State's performance hereunder is contingent upon the continuing availability of such funds. Payments pursuant to this Grant shall be made only from available funds encumbered for this Grant and the State's liability for such payments shall be limited to the amount remaining of such encumbered funds. If State or federal funds are not appropriated, or otherwise become unavailable to fund this Grant, the State may immediately terminate this Grant in whole or in part without further liability in accordance with the provisions herein.

#### iv. Erroneous Payments

At the State's sole discretion, payments made to Grantee in error for any reason, including, but not limited to overpayments or improper payments, and unexpended or excess funds received by Grantee, may be recovered from Grantee by deduction from subsequent payments under this Grant or other Grants, grants or agreements between the State and Grantee or by other appropriate methods and collected as a debt due to the State. Such funds shall not be paid to any person or entity other than the State.

#### C. Use of Funds

Grant Funds shall be used only for eligible costs identified herein and/or in the Budget. The State's total consideration shall not exceed the maximum amount shown herein.

#### **D. Matching Funds**

Grantee shall provide matching funds as provided in Exhibit A.

#### 8. REPORTING - NOTIFICATION

Reports, Evaluations, and Reviews required under this **§8** shall be in accordance with the procedures of and in such form as prescribed by the State and in accordance with **§19**, if applicable.

#### A. Performance, Progress, Personnel, and Funds

Grantee shall submit a report to the State upon expiration or sooner termination of this Grant, containing an Evaluation and Review of Grantee's performance and the final status of Grantee's obligations hereunder. In addition, Grantee shall comply with all reporting requirements, if any, set forth in **Exhibit A and B**.

#### **B.** Litigation Reporting

Within 10 days after being served with any pleading in a legal action filed with a court or administrative agency, related to this Grant or which may affect Grantee's ability to perform its obligations hereunder, Grantee shall notify the State of such action and deliver copies of such pleadings to the State's principal representative as identified herein. If the State's principal representative is not then serving, such notice and copies shall be delivered to the Executive Director of Colorado Department of Natural Resources.

#### **C.** Noncompliance

Grantee's failure to provide reports and notify the State in a timely manner in accordance with this **§8** may result in the delay of payment of funds and/or termination as provided under this Grant.

#### **D.** Subgrants

Copies of any and all subgrants entered into by Grantee to perform its obligations hereunder shall be submitted to the State or its principal representative upon request by the State. Any and all subgrants entered into by Grantee related to its performance hereunder shall comply with all applicable federal and state laws and shall provide that such subgrants be governed by the laws of the State of Colorado.

#### 9. GRANTEE RECORDS

Grantee shall make, keep, maintain and allow inspection and monitoring of the following records:

#### A. Maintenance

Grantee shall make, keep, maintain, and allow inspection and monitoring by the State of a complete file of all records, documents, communications, notes and other written materials, electronic media files, and communications, pertaining in any manner to the Work or the delivery of Services (including, but not limited to the operation of programs) or Goods hereunder. Grantee shall maintain such records (the Record Retention Period) until the last to occur of the following: (i) a period of three years after the date this Grant is completed or terminated, or (ii) final payment is made hereunder, whichever is later, or (iii) for such further period as may be necessary to resolve any pending matters, or (iv) if an audit is occurring, or Grantee has received notice that an audit is pending, then until such audit has been completed and its findings have been resolved (the "Record Retention Period").

#### **B.** Inspection

Grantee shall permit the State, the federal government and any other duly authorized agent of a governmental agency to audit, inspect, examine, excerpt, copy and/or transcribe Grantee's records related to this Grant during the Record Retention Period for a period of three years following termination of this Grant or final payment hereunder, whichever is later, to assure compliance with the terms hereof or to evaluate Grantee's performance hereunder. The State reserves the right to inspect the Work at all reasonable times and places during the term of this Grant, including any extension. If the Work fails to conform to the requirements of this Grant, the State may require Grantee promptly to bring the Work into conformity with Grant requirements, at Grantee's sole expense. If the Work cannot be brought into conformance by reperformance or other corrective measures, the State may require Grantee to take necessary action to ensure that future performance conforms to Grant requirements and exercise the remedies available under this Grant, at law or inequity in lieu of or in conjunction with such corrective measures.

#### C. Monitoring

Grantee shall permit the State, the federal government, and other governmental agencies having jurisdiction, in their sole discretion, to monitor all activities conducted by Grantee pursuant to the terms of this Grant using any reasonable procedure, including, but not limited to: internal evaluation procedures, examination of program data, special analyses, on-site checking, formal audit examinations, or any other procedures. All monitoring controlled by the State shall be performed in a manner that shall not unduly interfere with Grantee's performance hereunder.

#### **D. Final Audit Report**

If an audit is performed on Grantee's records for any fiscal year covering a portion of the term of this Grant, Grantee shall submit a copy of the final audit report to the State or its principal representative at the address specified herein.

#### **10. CONFIDENTIAL INFORMATION-STATE RECORDS**

Grantee shall comply with the provisions of this **§10** if it becomes privy to confidential information in connection with its performance hereunder. Confidential information, includes, but is not necessarily limited to, state records, personnel records, and information concerning individuals.

#### A. Confidentiality

Grantee shall keep all State records and information confidential at all times and to comply with all laws and regulations concerning confidentiality of information. Any request or demand by a third party for State records and information in the possession of Grantee shall be immediately forwarded to the State's principal representative.

#### **B.** Notification

Grantee shall notify its agents, employees, Subgrantees, and assigns who may come into contact with State records and confidential information that each is subject to the confidentiality requirements set forth herein, and shall provide each with a written explanation of such requirements before they are permitted to access such records and information.

#### C. Use, Security, and Retention

Confidential information of any kind shall not be distributed or sold to any third party or used by Grantee or its agents in any way, except as authorized by this Grant or approved in writing by the State. Grantee shall provide and maintain a secure environment that ensures confidentiality of all State records and other

confidential information wherever located. Confidential information shall not be retained in any files or otherwise by Grantee or its agents, except as permitted in this Grant or approved in writing by the State.

#### **D. Disclosure-Liability**

Disclosure of State records or other confidential information by Grantee for any reason may be cause for legal action by third parties against Grantee, the State or their respective agents. Grantee shall indemnify, save, and hold harmless the State, its employees and agents, against any and all claims, damages, liability and court awards including costs, expenses, and attorney fees and related costs, incurred as a result of any act or omission by Grantee, or its employees, agents, Subgrantees, or assignees pursuant to this **§10**.

#### **11. CONFLICTS OF INTEREST**

Grantee shall not engage in any business or personal activities or practices or maintain any relationships which conflict in any way with the full performance of Grantee's obligations hereunder. Grantee acknowledges that with respect to this Grant, even the appearance of a conflict of interest is harmful to the State's interests. Absent the State's prior written approval, Grantee shall refrain from any practices, activities or relationships that reasonably appear to be in conflict with the full performance of Grantee's obligations to the State hereunder. If a conflict or appearance exists, or if Grantee is uncertain whether a conflict or the appearance of a conflict of interest exists, Grantee shall submit to the State a disclosure statement setting forth the relevant details for the State's consideration. Failure to promptly submit a disclosure statement or to follow the State's direction in regard to the apparent conflict constitutes a breach of this Grant.

#### **12. REPRESENTATIONS AND WARRANTIES**

Grantee makes the following specific representations and warranties, each of which was relied on by the State in entering into this Grant.

#### A. Standard and Manner of Performance

Grantee shall perform its obligations hereunder in accordance with the highest standards of care, skill and diligence in the industry, trades or profession and in the sequence and manner set forth in this Grant.

#### **B.** Legal Authority – Grantee and Grantee's Signatory

Grantee warrants that it possesses the legal authority to enter into this Grant and that it has taken all actions required by its procedures, by-laws, and/or applicable laws to exercise that authority, and to lawfully authorize its undersigned signatory to execute this Grant, or any part thereof, and to bind Grantee to its terms. If requested by the State, Grantee shall provide the State with proof of Grantee's authority to enter into this Grant within 15 days of receiving such request.

#### C. Licenses, Permits, Etc.

Grantee represents and warrants that as of the Effective Date it has, and that at all times during the term hereof it shall have, at its sole expense, all licenses, certifications, approvals, insurance, permits, and other authorization required by law to perform its obligations hereunder. Grantee warrants that it shall maintain all necessary licenses, certifications, approvals, insurance, permits, and other authorizations required to properly perform this Grant, without reimbursement by the State or other adjustment in Grant Funds. Additionally, all employees and agents of Grantee performing Services under this Grant shall hold all required licenses or certifications, if any, to perform their responsibilities. Grantee, if a foreign corporation or other foreign entity transacting business in the State of Colorado, further warrants that it currently has obtained and shall maintain any applicable certificate of authority to transact business in the State of Colorado and has designated a registered agent in Colorado to accept service of process. Any revocation, withdrawal or non-renewal of licenses, certifications, approvals, insurance, permits or any such similar requirements necessary for Grantee to properly perform the terms of this Grant shall be deemed to be a material breach by Grantee and constitute grounds for termination of this Grant.

#### **13. INSURANCE**

Grantee and its Subgrantees shall obtain and maintain insurance as specified in this section at all times during the term of this Grant: All policies evidencing the insurance coverage required hereunder shall be issued by insurance companies satisfactory to Grantee and the State.

#### A. Grantee

i. Public Entities

If Grantee is a "public entity" within the meaning of the Colorado Governmental Immunity Act, CRS §24-10-101, et seq., as amended (the "GIA"), then Grantee shall maintain at all times during the term of this Grant such liability insurance, by commercial policy or self-insurance, as is necessary to meet its liabilities under the GIA. Grantee shall show proof of such insurance satisfactory to the State, if requested by the State. Grantee shall require each Grant with Subgrantees that are public entities, providing Goods or Services hereunder, to include the insurance requirements necessary to meet Subgrantee's liabilities under the GIA.

#### ii. Non-Public Entities

If Grantee is not a "public entity" within the meaning of the GIA, Grantee shall obtain and maintain during the term of this Grant insurance coverage and policies meeting the same requirements set forth in **§13(B)** with respect to Subgrantees that are not "public entities".

#### **B.** Grantee and Subgrantees

Grantee shall require each Grant with Subgrantees, other than those that are public entities, providing Goods or Services in connection with this Grant, to include insurance requirements substantially similar to the following:

#### i. Worker's Compensation

Worker's Compensation Insurance as required by State statute, and Employer's Liability Insurance covering all of Grantee and Subgrantee employees acting within the course and scope of their employment.

#### ii. General Liability

Commercial General Liability Insurance written on ISO occurrence form CG 00 01 10/93 or equivalent, covering premises operations, fire damage, independent contractors, products and completed operations, blanket contractual liability, personal injury, and advertising liability with minimum limits as follows: (a) \$1,000,000 each occurrence; (b) \$1,000,000 general aggregate; (c) \$1,000,000 products and completed operations aggregate; and (d) \$50,000 any one fire. If any aggregate limit is reduced below \$1,000,000 because of claims made or paid, Subgrantee shall immediately obtain additional insurance to restore the full aggregate limit and furnish to Grantee a certificate or other document satisfactory to Grantee showing compliance with this provision.

#### iii. Automobile Liability

Automobile Liability Insurance covering any auto (including owned, hired and non-owned autos) with a minimum limit of \$1,000,000 each accident combined single limit.

#### iv. Additional Insured

Grantee and the State shall be named as additional insured on the Commercial General Liability and Automobile Liability Insurance policies (leases and construction Grants require additional insured coverage for completed operations on endorsements CG 2010 11/85, CG 2037, or equivalent).

#### v. Primacy of Coverage

Coverage required of Grantee and Subgrantees shall be primary over any insurance or self-insurance program carried by Grantee or the State.

#### vi. Cancellation

The above insurance policies shall include provisions preventing cancellation or non-renewal without at least 45 days prior notice to the Grantee and Grantee shall forward such notice to the State in accordance with **§16** (Notices and Representatives) within seven days of Grantee's receipt of such notice.

#### vii. Subrogation Waiver

All insurance policies in any way related to this Grant and secured and maintained by Grantee or its Subgrantees as required herein shall include clauses stating that each carrier shall waive all rights of recovery, under subrogation or otherwise, against Grantee or the State, its agencies, institutions, organizations, officers, agents, employees, and volunteers.

#### **C.** Certificates

Grantee and all Subgrantees shall provide certificates showing insurance coverage required hereunder to the State within seven business days of the Effective Date of this Grant. No later than 15 days prior to the expiration date of any such coverage, Grantee and each Subgrantee shall deliver to the State or Grantee

certificates of insurance evidencing renewals thereof. In addition, upon request by the State at any other time during the term of this Grant or any subgrant, Grantee and each Subgrantee shall, within 10 days of such request, supply to the State evidence satisfactory to the State of compliance with the provisions of this **§13**.

#### **14. BREACH**

#### A. Defined

In addition to any breaches specified in other sections of this Grant, the failure of either Party to perform any of its material obligations hereunder, in whole or in part or in a timely or satisfactory manner, constitutes a breach. The institution of proceedings under any bankruptcy, insolvency, reorganization or similar law, by or against Grantee, or the appointment of a receiver or similar officer for Grantee or any of its property, which is not vacated or fully stayed within 20 days after the institution or occurrence thereof, shall also constitute a breach.

#### **B.** Notice and Cure Period

In the event of a breach, notice of such shall be given in writing by the aggrieved Party to the other Party in the manner provided in **§16**. If such breach is not cured within 30 days of receipt of written notice, or if a cure cannot be completed within 30 days, or if cure of the breach has not begun within 30 days and has been pursued with due diligence, the State may exercise any of the remedies set forth in **§15**. Notwithstanding anything to the contrary herein, the State, in its sole discretion, need not provide advance notice or a cure period and may immediately terminate this Grant in whole or in part if reasonably necessary to preserve public safety or to prevent immediate public crisis.

#### **15. REMEDIES**

If Grantee is in breach under any provision of this Grant, the State shall have all of the remedies listed in this **§15** in addition to all other remedies set forth in other sections of this Grant following the notice and cure period set forth in **§14(B)**. The State may exercise any or all of the remedies available to it, in its sole discretion, concurrently or consecutively.

#### A. Termination for Cause and/or Breach

If Grantee fails to perform any of its obligations hereunder with such diligence as is required to ensure its completion in accordance with the provisions of this Grant and in a timely manner, the State may notify Grantee of such non-performance in accordance with the provisions herein. If Grantee thereafter fails to promptly cure such non-performance within the cure period, the State, at its option, may terminate this entire Grant or such part of this Grant as to which there has been delay or a failure to properly perform. Exercise by the State of this right shall not be deemed a breach of its obligations hereunder. Grantee shall continue performance of this Grant to the extent not terminated, if any.

#### i. Obligations and Rights

To the extent specified in any termination notice, Grantee shall not incur further obligations or render further performance hereunder past the effective date of such notice, and shall terminate outstanding orders and subcontracts with third parties. However, Grantee shall complete and deliver to the State all Work, Services and Goods not cancelled by the termination notice and may incur obligations as necessary to do so within this Grant's terms. At the sole discretion of the State, Grantee shall assign to the State all of Grantee's right, title, and interest under such terminated orders or subcontracts. Upon termination, Grantee shall take timely, reasonable and necessary action to protect and preserve property in the possession of Grantee in which the State has an interest. All materials owned by the State in the possession of Grantee shall be immediately returned to the State. All Work Product, at the option of the State, shall be delivered by Grantee to the State and shall become the State's property.

#### ii. Payments

The State shall reimburse Grantee only for accepted performance up to the date of termination. If, after termination by the State, it is determined that Grantee was not in breach or that Grantee's action or inaction was excusable, such termination shall be treated as a termination in the public interest and the rights and obligations of the Parties shall be the same as if this Grant had been terminated in the public interest, as described herein.

#### iii. Damages and Withholding

Notwithstanding any other remedial action by the State, Grantee also shall remain liable to the State for any damages sustained by the State by virtue of any breach under this Grant by Grantee and the State may withhold any payment to Grantee for the purpose of mitigating the State's damages, until such time as the exact amount of damages due to the State from Grantee is determined. The State may withhold any amount that may be due to Grantee as the State deems necessary to protect the State, including loss as a result of outstanding liens or claims of former lien holders, or to reimburse the State for the excess costs incurred in procuring similar goods or services. Grantee shall be liable for excess costs incurred by the State in procuring from third parties replacement Work, Services or substitute Goods as cover.

#### **B.** Early Termination in the Public Interest

The State is entering into this Grant for the purpose of carrying out the public policy of the State of Colorado, as determined by its Governor, General Assembly, and/or Courts. If this Grant ceases to further the public policy of the State, the State, in its sole discretion, may terminate this Grant in whole or in part. Exercise by the State of this right shall not constitute a breach of the State's obligations hereunder. This subsection shall not apply to a termination of this Grant by the State for cause or breach by Grantee, which shall be governed by **§15(A)** or as otherwise specifically provided for herein.

#### i. Method and Content

The State shall notify Grantee of such termination in accordance with **§16**. The notice shall specify the effective date of the termination and whether it affects all or a portion of this Grant.

#### ii. Obligations and Rights

Upon receipt of a termination notice, Grantee shall be subject to and comply with the same obligations and rights set forth in 15(A)(i).

#### iii. Payments

If this Grant is terminated by the State pursuant to this **§15(B)**, Grantee shall be paid an amount which bears the same ratio to the total reimbursement under this Grant as the Services satisfactorily performed bear to the total Services covered by this Grant, less payments previously made. Additionally, if this Grant is less than 60% completed, the State may reimburse Grantee for a portion of actual out-of-pocket expenses (not otherwise reimbursed under this Grant) incurred by Grantee which are directly attributable to the uncompleted portion of Grantee's obligations hereunder; provided that the sum of any and all reimbursement shall not exceed the maximum amount payable to Grantee hereunder.

#### **C. Remedies Not Involving Termination**

The State, in its sole discretion, may exercise one or more of the following remedies in addition to other remedies available to it:

#### i. Suspend Performance

Suspend Grantee's performance with respect to all or any portion of this Grant pending necessary corrective action as specified by the State without entitling Grantee to an adjustment in price/cost or performance schedule. Grantee shall promptly cease performance and incurring costs in accordance with the State's directive and the State shall not be liable for costs incurred by Grantee after the suspension of performance under this provision.

#### ii. Withhold Payment

Withhold payment to Grantee until corrections in Grantee's performance are satisfactorily made and completed.

#### iii. Deny Payment

Deny payment for those obligations not performed, that due to Grantee's actions or inactions, cannot be performed or, if performed, would be of no value to the State; provided, that any denial of payment shall be reasonably related to the value to the State of the obligations not performed.

#### iv. Removal

Demand removal of any of Grantee's employees, agents, or Subgrantees whom the State deems incompetent, careless, insubordinate, unsuitable, or otherwise unacceptable, or whose continued relation to this Grant is deemed to be contrary to the public interest or not in the State's best interest.

#### v. Intellectual Property

If Grantee infringes on a patent, copyright, trademark, trade secret or other intellectual property right while performing its obligations under this Grant, Grantee shall, at the State's option (**a**) obtain for the State or Grantee the right to use such products and services; (**b**) replace any Goods, Services, or other product involved with non-infringing products or modify them so that they become non-infringing; or, (**c**) if neither of the foregoing alternatives are reasonably available, remove any infringing Goods, Services, or products and refund the price paid therefore to the State.

#### **16. NOTICES and REPRESENTATIVES**

Each individual identified below is the principal representative of the designating Party. All notices required to be given hereunder shall be hand delivered with receipt required or sent by certified or registered mail to such Party's principal representative at the address set forth below. In addition to, but not in lieu of a hard-copy notice, notice also may be sent by e-mail to the e-mail addresses, if any, set forth below. Either Party may from time to time designate by written notice substitute addresses or persons to whom such notices shall be sent. Unless otherwise provided herein, all notices shall be effective upon receipt.

#### A. State:

Rebecca Mitchell, Section Chief,
Water Supply Planning Section
Colorado Water Conservation Board
1580 Logan Street, Suite 200
Denver, CO 80203
Rebecca.mitchell@state.co.us

#### **B.** Grantee:

Joe Frank, General Manager
Lower South Platte Water
Conservancy District
100 Broadway Plaza
Sterling, CO 80751
jmfrank@lspwcd.org

#### 17. RIGHTS IN DATA, DOCUMENTS, AND COMPUTER SOFTWARE

Any software, research, reports, studies, data, photographs, negatives or other documents, drawings, models, materials, or Work Product of any type, including drafts, prepared by Grantee in the performance of its obligations under this Grant shall be the nonexclusive property of the State and, all Work Product shall be delivered to the State by Grantee upon completion or termination hereof. The State's exclusive rights in such Work Product shall include, but not be limited to, the right to copy, publish, display, transfer, and prepare derivative works.

#### **18. GOVERNMENTAL IMMUNITY**

Notwithstanding any other provision to the contrary, nothing herein shall constitute a waiver, express or implied, of any of the immunities, rights, benefits, protection, or other provisions of the Colorado Governmental Immunity Act, CRS §24-10-101, et seq., as amended. Liability for claims for injuries to persons or property arising from the negligence of the State of Colorado, its departments, institutions, agencies, boards, officials, and employees is controlled and limited by the provisions of the Governmental Immunity Act and the risk management statutes, CRS §24-30-1501, et seq., as amended.

#### **19. STATEWIDE GRANT MANAGEMENT SYSTEM**

If the maximum amount payable to Grantee under this Grant is \$100,000 or greater, either on the Effective Date or at anytime thereafter, this **\$19** applies.

Grantee agrees to be governed, and to abide, by the provisions of CRS §24-102-205, §24-102-206, §24-103-601, §24-103.5-101 and §24-105-102 concerning the monitoring of vendor performance on state Grants and inclusion of Grant performance information in a statewide Grant management system.

Grantee's performance shall be subject to Evaluation and Review in accordance with the terms and conditions of this Grant, State law, including CRS §24-103.5-101, and State Fiscal Rules, Policies and Guidance. Evaluation and Review of Grantee's performance shall be part of the normal Grant administration process and Grantee's performance will be systematically recorded in the statewide Grant Management System. Areas of Evaluation and Review shall include, but shall not be limited to quality, cost and timeliness. Collection of information relevant to the performance of Grantee's obligations under this Grant shall be determined by the specific requirements of such obligations and shall include factors tailored to match the requirements of Grantee's obligations. Such performance information shall be entered into the statewide Grant Management System at intervals established herein and a final Evaluation, Review and Rating shall be rendered within 30 days of the end of the Grant term. Grantee shall be notified following each performance Evaluation and Review, and shall address or correct any identified problem in a timely manner and maintain work progress.

Should the final performance Evaluation and Review determine that Grantee demonstrated a gross failure to meet the performance measures established hereunder, the Executive Director of the Colorado Department of Personnel and Administration (Executive Director), upon request by the CWCB, and showing of good cause, may debar Grantee and prohibit Grantee from bidding on future Grants. Grantee may contest the final Evaluation, Review and Rating by: (a) filing rebuttal statements, which may result in either removal or correction of the evaluation (CRS §24-105-102(6)), or (b) under CRS §24-105-102(6), exercising the debarment protest and appeal rights provided in CRS §§24-109-106, 107, 201 or 202, which may result in the reversal of the debarment and reinstatement of Grantee, by the Executive Director, upon showing of good cause.

#### **20. GENERAL PROVISIONS**

#### A. Assignment and Subgrants

Grantee's rights and obligations hereunder are personal and may not be transferred, assigned or subgranted without the prior, written consent of the State. Any attempt at assignment, transfer, or subgranting without such consent shall be void. All assignments, subgrants, or Subgrantees approved by Grantee or the State are subject to all of the provisions hereof. Grantee shall be solely responsible for all aspects of subgranting arrangements and performance.

#### **B. Binding Effect**

Except as otherwise provided in **§20(A)**, all provisions herein contained, including the benefits and burdens, shall extend to and be binding upon the Parties' respective heirs, legal representatives, successors, and assigns.

#### **C.** Captions

The captions and headings in this Grant are for convenience of reference only, and shall not be used to interpret, define, or limit its provisions.

#### **D.** Counterparts

This Grant may be executed in multiple identical original counterparts, all of which shall constitute one agreement.

#### **E.** Entire Understanding

This Grant represents the complete integration of all understandings between the Parties and all prior representations and understandings, oral or written, are merged herein. Prior or contemporaneous additions, deletions, or other changes hereto shall not have any force or effect whatsoever, unless embodied herein.

#### F. Indemnification-General

Grantee shall indemnify, save, and hold harmless the State, its employees and agents, against any and all claims, damages, liability and court awards including costs, expenses, and attorney fees and related costs, incurred as a result of any act or omission by Grantee, or its employees, agents, Subgrantees, or assignees pursuant to the terms of this Grant; however, the provisions hereof shall not be construed or interpreted as a waiver, express or implied, of any of the immunities, rights, benefits, protection, or other provisions, of the Colorado Governmental Immunity Act, CRS §24-10-101 et seq., or the Federal Tort Claims Act, 28 U.S.C. 2671 et seq., as applicable, as now or hereafter amended.

#### G. Jurisdiction and Venue

All suits, actions, or proceedings related to this Grant shall be held in the State of Colorado and exclusive venue shall be in the City and County of Denver.

#### H. Modification

#### i. By the Parties

Except as specifically provided in this Grant, modifications of this Grant shall not be effective unless agreed to in writing by the Parties in an amendment to this Grant, properly executed and approved in accordance with applicable Colorado State law, State Fiscal Rules, and Office of the State Controller Policies, including, but not limited to, the policy entitled MODIFICATIONS OF CONTRACTS - TOOLS AND FORMS.

#### ii. By Operation of Law

This Grant is subject to such modifications as may be required by changes in Federal or Colorado State law, or their implementing regulations. Any such required modification automatically shall be incorporated into and be part of this Grant on the effective date of such change, as if fully set forth herein.

#### I. Order of Precedence

The provisions of this Grant shall govern the relationship of the Parties. In the event of conflicts or inconsistencies between this Grant and its exhibits and attachments including, but not limited to, those provided by Grantee, such conflicts or inconsistencies shall be resolved by reference to the documents in the following order of priority:

i. Colorado Special Provisions,

ii. The provisions of the main body of this Grant,

iii. Exhibit A,

iv. Exhibit B

#### J. Severability

Provided this Grant can be executed and performance of the obligations of the Parties accomplished within its intent, the provisions hereof are severable and any provision that is declared invalid or becomes inoperable for any reason shall not affect the validity of any other provision hereof.

#### K. Survival of Certain Grant Terms

Notwithstanding anything herein to the contrary, provisions of this Grant requiring continued performance, compliance, or effect after termination hereof, shall survive such termination and shall be enforceable by the State if Grantee fails to perform or comply as required.

#### L. Taxes

The State is exempt from all federal excise taxes under IRC Chapter 32 (No. 84-730123K) and from all State and local government sales and use taxes under CRS §§39-26-101 and 201 et seq. Such exemptions apply when materials are purchased or services rendered to benefit the State; provided however, that certain political subdivisions (e.g., City of Denver) may require payment of sales or use taxes even though the product or service is provided to the State. Grantee shall be solely liable for paying such taxes as the State is prohibited from paying for or reimbursing Grantee for them.

#### **M. Third Party Beneficiaries**

Enforcement of this Grant and all rights and obligations hereunder are reserved solely to the Parties, and not to any third party. Any services or benefits which third parties receive as a result of this Grant are incidental to the Grant, and do not create any rights for such third parties.

#### N. Waiver

Waiver of any breach of a term, provision, or requirement of this Grant, or any right or remedy hereunder, whether explicitly or by lack of enforcement, shall not be construed or deemed as a waiver of any subsequent breach of such term, provision or requirement, or of any other term, provision, or requirement.

#### **O. CORA Disclosure**

To the extent not prohibited by federal law, this Grant and the performance measures and standards under CRS §24-103.5-101, if any, are subject to public release through the Colorado Open Records Act, CRS §24-72-101, et seq.

#### 21. COLORADO SPECIAL PROVISIONS

These Special Provisions apply to all Grants except where noted in italics.

#### A. 1. CONTROLLER'S APPROVAL. CRS §24-30-202 (1).

This Grant shall not be deemed valid until it has been approved by the Colorado State Controller or designee.

#### B. 2. FUND AVAILABILITY. CRS §24-30-202(5.5).

Financial obligations of the State payable after the current fiscal year are contingent upon funds for that purpose being appropriated, budgeted, and otherwise made available.

#### C. 3. GOVERNMENTAL IMMUNITY.

No term or condition of this Grant shall be construed or interpreted as a waiver, express or implied, of any of the immunities, rights, benefits, protections, or other provisions, of the Colorado Governmental Immunity Act, CRS §24-10-101 et seq., or the Federal Tort Claims Act, 28 U.S.C. §§1346(b) and 2671 et seq., as applicable now or hereafter amended.

## **D. 4. INDEPENDENT CONTRACTOR**

Grantee shall perform its duties hereunder as an independent contractor and not as an employee. Neither Grantee nor any agent or employee of Grantee shall be deemed to be an agent or employee of the State. Grantee and its employees and agents are not entitled to unemployment insurance or workers compensation benefits through the State and the State shall not pay for or otherwise provide such coverage for Grantee or any of its agents or employees. Unemployment insurance benefits will be available to Grantee and its employees and agents only if such coverage is made available by Grantee or a third party. Grantee shall pay when due all applicable employment taxes and income taxes and local head taxes incurred pursuant to this Grant. Grantee shall not have authorization, express or implied, to bind the State to any agreement, liability or understanding, except as expressly set forth herein. Grantee shall (a) provide and keep in force workers' compensation and unemployment compensation insurance in the amounts required by law, (b) provide proof thereof when requested by the State, and (c) be solely responsible for its acts and those of its employees and agents.

#### E. 5. COMPLIANCE WITH LAW.

Grantee shall strictly comply with all applicable federal and State laws, rules, and regulations in effect or hereafter established, including, without limitation, laws applicable to discrimination and unfair employment practices.

#### F. 6. CHOICE OF LAW.

Colorado law, and rules and regulations issued pursuant thereto, shall be applied in the interpretation, execution, and enforcement of this grant. Any provision included or incorporated herein by reference which conflicts with said laws, rules, and regulations shall be null and void. Any provision incorporated herein by reference which purports to negate this or any other Special Provision in whole or in part shall not be valid or enforceable or available in any action at law, whether by way of complaint, defense, or otherwise. Any provision rendered null and void by the operation of this provision shall not invalidate the remainder of this Grant, to the extent capable of execution.

#### G. 7. BINDING ARBITRATION PROHIBITED.

The State of Colorado does not agree to binding arbitration by any extra-judicial body or person. Any provision to the contrary in this Grant or incorporated herein by reference shall be null and void.

#### H. 8. SOFTWARE PIRACY PROHIBITION. Governor's Executive Order D 002 00.

State or other public funds payable under this Grant shall not be used for the acquisition, operation, or maintenance of computer software in violation of federal copyright laws or applicable licensing restrictions. Grantee hereby certifies and warrants that, during the term of this Grant and any extensions, Grantee has and shall maintain in place appropriate systems and controls to prevent such improper use of public funds. If the State determines that Grantee is in violation of this provision, the State may exercise any remedy available at law or in equity or under this Grant, including, without limitation, immediate termination of this Grant and any remedy consistent with federal copyright laws or applicable licensing restrictions.

#### I. 9. EMPLOYEE FINANCIAL INTEREST/CONFLICT OF INTEREST. CRS §§24-18-201 and 24-50-507.

The signatories aver that to their knowledge, no employee of the State has any personal or beneficial interest whatsoever in the service or property described in this Grant. Grantee has no interest and shall not acquire any interest, direct or indirect, that would conflict in any manner or degree with the performance of Grantee's services and Grantee shall not employ any person having such known interests.

#### J. 10. VENDOR OFFSET. CRS §§24-30-202 (1) and 24-30-202.4.

[*Not applicable to intergovernmental agreements*] Subject to CRS §24-30-202.4 (3.5), the State Controller may withhold payment under the State's vendor offset intercept system for debts owed to State agencies for: (a) unpaid child support debts or child support arrearages; (b) unpaid balances of tax, accrued interest, or other charges specified in CRS §39-21-101, et seq.; (c) unpaid loans due to the Student Loan Division of the Department of Higher Education; (d) amounts required to be paid to the Unemployment Compensation Fund; and (e) other unpaid debts owing to the State as a result of final agency determination or judicial action.

#### K. 11. PUBLIC GRANTS FOR SERVICES. CRS §8-17.5-101.

[Not applicable to agreements relating to the offer, issuance, or sale of securities, investment advisory services or fund management services, sponsored projects, intergovernmental agreements, or *information technology services or products and services*] Grantee certifies, warrants, and agrees that it does not knowingly employ or contract with an illegal alien who will perform work under this Grant and will confirm the employment eligibility of all employees who are newly hired for employment in the United States to perform work under this Grant, through participation in the E-Verify Program or the State program established pursuant to CRS §8-17.5-102(5)(c), Grantee shall not knowingly employ or contract with an illegal alien to perform work under this Grant or enter into a grant with a Subgrantee that fails to certify to Grantee that the Subgrantee shall not knowingly employ or contract with an illegal alien to perform work under this Grant. Grantee (a) shall not use E-Verify Program or State program procedures to undertake pre-employment screening of job applicants while this Grant is being performed, (b) shall notify the Subgrantee and the granting State agency within three days if Grantee has actual knowledge that a Subgrantee is employing or contracting with an illegal alien for work under this Grant, (c) shall terminate the subgrant if a Subgrantee does not stop employing or contracting with the illegal alien within three days of receiving the notice, and (d) shall comply with reasonable requests made in the course of an investigation, undertaken pursuant to CRS §8-17.5-102(5), by the Colorado Department of Labor and Employment. If Grantee participates in the State program, Grantee shall deliver to the granting State agency, Institution of Higher Education or political subdivision, a written, notarized affirmation, affirming that Grantee has examined the legal work status of such employee, and shall comply with all of the other requirements of the State program. If Grantee fails to comply with any requirement of this provision or CRS §8-17.5-101 et seq., the granting State agency, institution of higher education or political subdivision may terminate this Grant for breach and, if so terminated, Grantee shall be liable for damages.

#### L. 12. PUBLIC GRANTS WITH NATURAL PERSONS. CRS §24-76.5-101.

Grantee, if a natural person eighteen (18) years of age or older, hereby swears and affirms under penalty of perjury that he or she (a) is a citizen or otherwise lawfully present in the United States pursuant to federal law, (b) shall comply with the provisions of CRS §24-76.5-101 et seq., and (c) has produced one form of identification required by CRS §24-76.5-103 prior to the effective date of this Grant.

SPs Effective 1/1/09

[END OF SPECIAL PROVISIONS]

#### 22. SIGNATURE PAGE

Grant Contract Number C150531 Grant CMS Number 61149

#### THE PARTIES HERETO HAVE EXECUTED THIS GRANT

\* Persons signing for Grantee hereby swear and affirm that they are authorized to act on Grantee's behalf and acknowledge that the State is relying on their representations to that effect.

GRANTEE STATE OF COLORADO Lower South Platte Water Conservancy District John W. Hickenlooper GOVERNOR Name: Joe Frank Title: Department of Natural Resources General Manager Mike King, Executive Director for Frank \*Signature Date: 09/19/2013 By: Rebecca Mitchell, Section Chief, Water Supply Planning Section Signatory avers to the State Controller or delegate that Grantee has not begun performance or that a Statutory Violation waiver has been requested under Fiscal Rules Date: 10-3-13 2nd Grantee Signature if Needed LEGAL REVIEW By: John W. Suthers, Attorney General Title: NA By:\_\_\_\_ Signature - Assistant Attorney General \*Signature Date: Date: \_ ALL GRANTS REQUIRE APPROVAL BY THE STATE CONTROLLER CRS §24-30-202 requires the State Controller to approve all State Grants. This Grant is not valid until signed and dated below by the State Controller or delegate. Grantee is not authorized to begin performance until such time. If Grantee begins performing prior thereto, the State of Colorado is not obligated to pay Grantee for such performance or for any goods and/or services provided hereunder. A. STATE CONTROLLER Robert Jaros, CPA, MBA, JD By: Date: 11/1/2013

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## <u>Exhibit A</u> <u>Statement of Work</u>

WATER ACTIVITY NAME - Implementation of the Northeast Colorado Water Cooperative

**GRANT RECIPIENT** – Lower South Platte Water Conservancy District

FUNDING SOURCE - The Alternative Agricultural Water Transfer Methods Competitive Grant Program

## INTRODUCTION AND BACKGROUND

Provide a brief description of the project. (Please limit to no more than 200 words; this will be used to inform reviewers and the public about your proposal)

The Northeast Colorado Water Cooperative (NECWC), formerly known as the Lower South Platte Water Cooperative, has been researched over the last few years with support from the CWCB and numerous stakeholders in the lower South Platte River basin. The NECWC will be an organization that will allow members to market water supplies to other members and to other end users. The research has been conducted by contractors and a Grant Review Committee (GRC), which consists of ten individuals (five from District 1 and five from District 64). The GRC was appointed to oversee work done by contractors and to collaborate and provide input on organizational and operational plans for the cooperative. The GRC and contractors have been meeting approximately monthly to discuss issues, check progress, etc.

Previous and ongoing research activities can be categorized into organizational and operational analysis and planning. The organizational planning is being conducted under a Water Supply Reserve Account grant, and the operational planning is being conducted under a previous Alternative Transfer Methods grant. Research activities conducted under the grants for the organizational and operational plans are summarized below:

#### Organizational Plan

- Developed general organizational concepts, mission statement, etc. Shared this information with stakeholders and sought input in February, 2012.
- Researched various organizational structures and found that a cooperative seems to be the best fit for the criteria and organizational characteristics developed by stakeholders. Currently developing draft bylaws, articles of incorporation, etc. to present to stakeholders.
- Researching water law issues pertinent to operations of the cooperative.

## Operational Plan

- Quantified various types of potential water supplies including unused recharge credits, available unappropriated supplies, and firming supplies that might periodically be leased from senior water right holders.
- Quantified many water demands and are continuing this process. Water needs have varied. Some users need water year in and year out, but many water users expressed a need for supply primarily in drought years.
- Updated tools for assessing exchange and free river conditions.
- Developed an operational planning tool that incorporates supply, demand, and delivery information. The planning tool is being used to evaluate different hydrologic scenarios and operational strategies to successfully meet demands under the scenarios.
- Working on developing operational scenarios.
- Conducting economic analyses of alternative transfers.

## **OBJECTIVES**

## List the objectives of the project

The objectives of this work are to conduct engineering, develop and implement a water accounting system, and do other tasks necessary to implement the NECWC in 2014. The work consists of four general phases as described below:

- Engineering: The objective of the engineering phase will be to evaluate the supplies, demands, and delivery strategies for the specific initial participants in the NECWC. The work will culminate in an Engineering Report that can be used to support a Substitute Water Supply Plan (SWSP) and Water Court application for the cooperative.
- Accounting: The objective of the accounting phase will be to refine and implement an accounting system to track the movement of water among cooperative members. Work on the accounting system will involve acquisition and input of necessary data and information from participating augmentation plans, ditch companies, water providers, etc. and testing of the accounting system. The project team will consult with the Division Engineer to ensure that the accounting protocols are appropriate. Grant funds are also being sought to cover the costs of conducting the actual water accounting for the first year of cooperative operation.
- Meetings: The project team will meet multiple times with organizations who would likely participate as opposers in Water Court proceedings. The objectives of the meetings will be to identify potential concerns that opposers may have with the cooperative and to collaborate on potential solutions to their concerns prior to initiating the Water Court process.
- Project Reports: An Engineering Report will be written to support a Water Court application and SWSP for the cooperative. In addition, a project completion report will be written and submitted to the CWCB.

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## TASKS

Provide a detailed description of each task using the following format

## TASK 1 – Engineering Analysis

## Description of Task

Under this task, water supplies, demands, and methods of delivery will be closely evaluated for the specific participants in the NECWC. Supplies, demands, and delivery methods were evaluated from a general perspective under previous grant work for a wide variety of potential participants. It is anticipated that a subset of the potential pool of participants will participate in cooperative implementation, and the engineering work will focus on operations for the specific, initial participants.

## Method/Procedure

Specific work items to be conducted and proposed methods to be used under this task are described below.

## Supply Evaluation

- 1. For augmentation plans that are included in the cooperative, develop the following:
  - a. Mapping of locations where participating augmentation plans' unused recharge credits accrue to the South Platte River. This mapping will be the basis for exchange "from" points for each augmentation plan. The mapping will be developed collaboratively with member augmentation plans and their engineers. This was done at a more general level under the existing WSRA grant, but specific points (i.e. legal locations) will need to be identified. In addition, some plans may have more than one exchange "from" point if they fall within different administrative reaches.
  - b. The amount of unused recharge credits for 2011 and 2012 will be estimated for member augmentation plans.
  - c. For each member augmentation plan, a brief narrative will be written describing available supplies, locations where water is available, and operational considerations for moving water. The narrative will be brief and will be incorporated into the Engineering Report for cooperative implementation. This would first be a draft document that can be reviewed, edited, and approved by each member augmentation plan and will help everyone get on the same page with operations.
- 2. Meet with member augmentation plans to discuss the cooperative, potential operations, etc.
- 3. Refine the documents previously developed.

## Demand Evaluation

- 1. For end user cooperative members, identify the following. Meetings and phone calls will be held with end user members to obtain this data. Note that sometimes, members may be water suppliers, and sometimes those same members may be end users.
  - a. Amount and timing of demand.
  - b. Specific location(s) where water should be delivered.
  - c. Limitations to delivery (i.e. inlet or canal capacity limitations, etc.).
- 2. Develop mapping and a written description of the above that can be used in the engineering report.

## Delivery

- 1. Identify the exchange capacity needed to move water among the specific, initial members.
- 2. Use the exchange tool that was developed and updated under previous ATM grant projects to evaluate exchange capacity among members.
- 3. Develop an exchange matrix for use in the Engineering Report. The exchange matrix will identify all exchange from and exchange to locations and the exchange amounts needed.
- 4. Quantify transit losses between locations of unused recharge credits and points of delivery if enduser members are downstream of member augmentation plans.
- 5. If the NECWC is going to deliver water to a recharge pond to retime supplies prior to delivering to an end user member, then need to do the following. Assume that if an end user member is taking delivery of water into one of their own recharge ponds, then they will be responsible for lagging.
  - a. Develop parameters and terms and conditions for calculating evaporative losses from ditches (if water is carried through a ditch prior to delivery to the pond) and from standing water in recharge ponds.
  - b. Conduct a lagging analysis for recharge ponds and ditch reaches (if applicable) where seepage occurs.
  - c. The above analysis should be consistent with existing decrees if recharge ponds and ditch reaches are already included in a decree.
- 6. Results of Task 3 collaboration meetings with objectors' water attorneys and engineers will be evaluated and incorporated into the supply, demand, and delivery analyses as appropriate.

## Deliverable

Deliverables associated with this task are as follows:

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• Written descriptions of water supplies, demands, etc.; data sets; and other information from each member organization that will be used in the Engineering Report and the Project Completion Report to the CWCB.

## **TASK 2 – Accounting System**

## Description of Task

Under this task, a water accounting system will be refined, tested and implemented. In addition, the study team will coordinate with development efforts being conducted by Division of Water Resources (DWR) and CWCB associated with the Alluvial Aquifer Accretion/Depletion Analysis Tool (AAADAT). Members of the study team have already been meeting with developers of the AAADAT tool to coordinate efforts and will continue to do so. The framework for the NECWC water accounting system is currently under development. Under the implementation project, the accounting system will need to be customized to reflect the actual NECWC membership. The customized system will be tested by the study team and will be reviewed by the Division Engineer. In addition, the system will be implemented for the first year of NECWC operation.

## Method/Procedure

Specific work items to be conducted and proposed methods to be used under this task are described below.

- 1. Customize the accounting system currently under development to include the specific, initial member augmentation plans and end users, exchange reaches, retiming or storage infrastructure, etc.
- 2. Meet with DWR and CWCB staff as well as contractors to coordinate efforts regarding the development of the AAADAT tool to minimize unnecessary duplication of effort and to ensure that the NECWC accounting system and AAADAT tool are complementary.
- 3. Develop necessary tools to calculate unused recharge credit amounts available to market to other member end users. In some cases, it is likely that augmentation plans will prefer to supply limited information focused only on the amount of water available to go to other end uses. Other augmentation plans may provide additional information to the NECWC so that the cooperative can make an independent and timely evaluation of unused recharge credit. For plans that choose to provide additional information to the NECWC, the following tasks will be conducted to incorporate their augmentation plan data into the proposed accounting system:
  - a. Work with member augmentation plans to obtain the necessary information to develop Unit Response Functions (URFs) for wells and recharge facilities included in member plans. Information will include AWAS files, aquifer parameters or lagging characteristics specified in member decrees, and other data that member augmentation plans use to conduct lagging of depletions and accretions for their accounting.

- b. Develop URFs for wells and recharge facilities included in member plans. Note that some member augmentation plans may already have decreed URFs. In these instances, the decreed URFs will be used. In other augmentation plans, aquifer characteristics and lagging parameters may be included in decrees. In those plans, the decreed data and information will be used to develop URFs.
- c. Create strategies and processes to resolve potential accounting issues such as the following:
  - i. The accounting system will use historical net depletion and recharge data from previous decree accounting up to the most recent month and the most recent decree projections of future pumping to estimate the amount of available unused recharge accretions. The NECWC will need to ensure that estimates of available unused recharge accretions are calculated in a manner consistent with member augmentation plans.
  - ii. It is likely that member augmentation plans will need to develop uniform data sets in their monthly accounting that can be readily imported into the cooperative's accounting system. This data may come from the "DWR Sheet" that will be included in augmentation plan accounting or it could be a newly developed sheet for cooperative purposes. Data sets will likely include tables of monthly historical net depletion and recharge amounts and projected net pumping amounts. The cooperative will need to work with member augmentation plans to develop the uniform data sets.
- d. Test the accounting system using prior years' accounting data from a relatively simple augmentation plan to ensure that the cooperative's draft accounting system matches previously submitted accounting results.
- e. Test methods for importing necessary pumping and recharge data from member augmentation plans to do estimates of available, unused recharge accretions.
- f. Develop method for reducing gross recharge deliveries from member plans to net recharge amounts that account for evaporative losses, if not already decreed.
- 4. Input data into the accounting system for recharge facilities that the cooperative will use to retime unused recharge credits.
- 5. Incorporate the ability to project future accretions from retimed, unused recharge credits into the accounting system.
- 6. Develop a projection tool component that can be used for long term planning and that reflects conservative estimates of unused recharge credits, demands, accretions from previously-retimed supplies, etc.
- 7. Meet with Division Engineer staff to review the draft proposed accounting system and to identify potential differences that might arise with the AAADAT tool. Collaborate on solutions to potential differences.

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8. Refine the accounting system based on Division Engineer input.

#### Deliverable

Deliverables associated with this task are as follows:

- An accounting system that is customized based on specific NECWC membership and ready for implementation.
- Monthly reports of water accounting that will be submitted to the Division Engineer.

## **TASK 3 – Meetings with Potential Objectors**

#### Description of Task

Meetings with potential objectors (water attorneys and engineers) will be useful in identifying and resolving potential issues with the NECWC outside of the Water Court process. It is anticipated that discussions at the meetings will cover objector concerns over both long term implementation of the cooperative and the near term implementation project. Under this task, five meetings will be held with objectors. To encourage participation, the study team will talk with potential objectors about convenient meeting locations, meeting formats (i.e. conference calls, web conferences, etc.) to minimize objectors' participation costs.

#### Method/Procedure

Specific work items to be conducted and proposed methods to be used under this task are described below.

- Conduct meetings with potential objectors. It is assumed that five meetings will be held with four
  organizations who would likely object to the NECWC in Water Court. Each meeting will be held
  with all four organizations collectively (in other words, meetings will not be held with individual
  objector organizations). During the course of these meetings, engineering and legal support will be
  needed to:
  - a. Describe current plans for short and long term implementation.
  - b. Evaluate objector concerns and negotiate operational strategies or limitations to alleviate concerns.
  - c. Prepare draft documents for the meetings (i.e. draft terms and conditions, operational strategies, engineering analyses, etc.).
- 2. The project team assumes that the meetings will be conducted in two general phases. The first phase will span 2 meetings, will be informational, and will result in the identification of potential issues. The second phase will span 3 meetings and will focus on the resolution of issues.
- 3. Assume 80 hours each for NECWC water attorney and engineer to prepare for and participate in meetings and to conduct follow up analyses or calls/discussions with the NECWC Board, opposers' water attorneys/engineers, Division Engineer, etc.

## Deliverable

Deliverables associated with this task are as follows:

- Meeting notes, handouts, etc.
- Information that will be incorporated into the final report including a listing of potential issues and methods for resolving potential issues.

## **TASK 4 – Project Reports**

## Description of Task

An Engineering Report and a Project Completion Report for the CWCB will be written, reviewed, and finalized under this task.

## Method/Procedure

Specific work items to be conducted and proposed methods to be used under this task are described below.

- Engineering Report. An Engineering Report will be developed to support a SWSP and Water Court application for the NECWC. The Engineering Report will document all of the pertinent studies and work products described above, and it will include proposed terms and conditions for operations of the cooperative.
  - a. A preliminary Engineering Report will be developed and submitted to the Cooperative board for review.
  - b. The Engineering Report will be completed.
- 2. Project Completion Report. The Project Completion Report will document the work done under the ATM grant for implementation of the NECWC and will describe engineering and legal "lessons learned" during implementation. It will also describe the process used and the results of the discussions with potential objectors. In addition, it will include recommendations for future work.
  - a. A draft Project Completion Report will be developed and submitted to the Cooperative board for review.
  - b. Comments on the draft Project Completion Report will be considered.
  - c. A final Project Completion Report will be written and will be submitted to the CWCB.

## Deliverable

Deliverables associated with this task are as follows:

- An Engineering Report
- A Project Completion Report

## TASK 5 – Meetings with the NECWC Board of Directors

#### Alternative Agricultural Water Transfer Methods – Grant Application Form April 2013

## Description of Task

Monthly meetings with the NECWC Board of Directors will be held to update and collaborate on progress of various technical tasks, discussions with objectors, etc. Similar meetings have been held throughout the current WSRA and ATM grant projects for the cooperative to update the GRC on progress and to collaborate on the development of organizational and operational plans. Funding sought under this grant application will support the participation of NECWC contractors (engineers and attorneys) at these meetings.

#### Method/Procedure

Specific work items to be conducted and proposed methods to be used under this task are described below.

1. The Cooperative water attorneys and engineers will participate in monthly update meetings with the Cooperative Board of Directors. It was assumed that this project will last two years and that 24 meetings will be included in this task.

## Deliverable

Deliverables associated with this task are as follows:

• Meeting notes, handouts, etc.

## **TASK 6 – Startup Costs**

#### Description of Task

Funding under Task 6 will provide assistance to the cooperative to implement and test the water accounting system, conduct financial accounting and cooperative management activities, and to conduct legal work to actually form the cooperative.

Funds to assist in water/financial accounting and cooperative management activities will be spent through the first year of actual operation of the cooperative. The NECWC will hire a general manager or water accountant to conduct the water and financial accounting, refine the water accounting system, and conduct general cooperative management activities. The funds requested in this task will help defray the cost of these services. \$30,500 is being requested to help fund services related to the first year of cooperative implementation.

Other startup costs include legal assistance in doing the work to actually form the cooperative. The Grant Review Committee has previously been working with a cooperative attorney to develop draft cooperative bylaws, membership agreements, etc. Funding under Task 6 would assist in compensating the cooperative

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attorney for services related to finalizing documents, forming the cooperative, etc. \$13,000 is being requested for this purpose.

Matching funds for this task have yet to be confirmed (as of the date of this grant application). In the event that matching funds to support this task are not obtained, this task could be eliminated or could be reduced commensurate with the level of matching and grant funds available to support the task.

#### Method/Procedure

Specific work items to be conducted and proposed methods to be used under this task are described below.

- 1. Water accounting activities may include the following:
  - a. Conduct monthly water accounting and submitting to the Division Engineer.
  - b. Work with member augmentation plans to verify/refine accounting.
  - c. Conduct additional testing of the accounting system as needs arise.
  - d. Continue to work with the Division Engineer to resolve potential issues with the AAADAT tool that is currently being developed by DWR.
  - e. Conduct financial accounting.
  - f. Work with cooperative members to address issues.
  - g. General management activities as directed by the NECWC Board of Directors.
- 2. Legal activities associated with cooperative formation include the following:
  - a. Finalize cooperative articles of incorporation, bylaws, membership agreements, water lease contracts and related documents.
  - b. Prepare and file documents associated with formation of the cooperative with the Colorado Secretary of State and obtain federal and state identification numbers.
  - c. Prepare organizational minutes for the first member's meeting and board of directors meeting; prepare document templates for future board and member meetings and educate the board of directors about cooperative management.
  - d. Assist with creating an accounting system to track member patronage of the cooperative, with coordination from a cooperative accountant.
  - e. Assist with obtaining proper insurance coverage such as workers compensation or unemployment insurance, as well as general liability and directors and officers coverage.

#### Deliverable

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Deliverables associated with this task are as follows:

- Monthly water accounting submittals
- Revised versions of the accounting system
- Final versions of cooperative bylaws, membership agreements, organizational minutes, financial accounting system, etc.

## **REPORTING AND FINAL DELIVERABLE**

Reporting: The applicant shall provide the CWCB a progress report every 6 months, beginning from the date of the executed contract. The progress report shall describe the completion or partial completion of the tasks identified in the statement of work including a description of any major issues that have occurred and any corrective action taken to address these issues.

Final Deliverable: At completion of the project, the applicant shall provide the CWCB a final report that summarizes the project and documents how the project was completed. This report may contain photographs, summaries of meetings and engineering reports/designs.

#### BUDGET

Provide a detailed budget by task including number of hours and rates for labor and unit costs for other direct costs (i.e. mileage, \$/unit of material for construction, etc.). A detailed and perfectly balanced budget that shows all costs is required for the State's contracting and purchase order processes. Sample budget tables are provided below. Please note that these budget tables are examples and will need to be adapted to fit each individual application. Tasks should correspond to the tasks described above.

#### SEE ATTACHED BUDGET TABLES

#### **SCHEDULE**

Provide a project schedule including key milestones for each task and the completion dates or time period from the Notice to Proceed (NTP). This dating method allows flexibility in the event of potential delays from the procurement process. Sample schedules are provided below. Please note that these schedules are examples and will need to be adapted to fit each individual application.

SEE ATTACHED SCHEDULE

## Lower South Platte Water Conservancy District Alternative Agricultural Water Transfer Methods Competitive Grant Performance Monitoring Provisions

#### **Statutory Requirements**

2) Each personal services contract entered into pursuant to this code with a value of one hundred thousand dollars or more shall contain

(a) Performance measures and standards developed specifically for the contract by the governmental body administering the contract. The performance measures and standards shall be negotiated by the governmental body and the vendor prior to execution of the contract and shall be incorporated into the contract. The measures and standards shall be used by the governmental body to evaluate the performance of the governmental body and the vendor under the contract.

(b) An accountability section that requires the vendor to report regularly on achievement of the performance measures and standards specified in the contract and that allows the governmental body to withhold payment until successful completion of all or part of the contract and the achievement of established performance standards. The accountability section shall include a requirement that payment by the governmental body to the vendor shall be made without delay upon successful completion of all or any part of the contract in accordance with the payment schedule specified in the contract or as otherwise agreed upon by the parties.

(c) Monitoring requirements that specify how the governmental body and the vendor will evaluate each others' performance, including progress reports, site visits, inspections, and reviews of performance data. The governmental body shall use one or more monitoring processes to ensure that the results, objectives, and obligations of the contract are met.

(d) Methods and mechanisms to resolve any situation in which the governmental body's monitoring assessment determines noncompliance, including termination of the contract.

#### **Performance Monitoring Standards**

Performance monitoring for this contract shall include the following:

(a) Performance measures and standards: The grantee shall build upon and will make extensive use of the work conducted under previous grants awarded. The goal of the current project is to implement the water cooperative in 2014 by • Engineering: evaluate the supplies, demands, and delivery strategies for the specific initial participants in the Northeast Colorado Water Cooperative (NECWC). (i.e. exchange capacity tool, the operational planning model, etc.). The work will culminate in an Engineering Report that can be used to support a Substitute Water Supply Plan (SWSP) and Water Court application for the cooperative • Accounting: The objective of the accounting phase will be to refine and implement an accounting system to track the movement of water among cooperative members. Work on the accounting system will involve acquisition and input of necessary data and information from participating augmentation plans, ditch companies, water providers, etc. and testing of the accounting system; • The project team will consult with the Division Engineer to ensure that the accounting protocols are appropriate. Grant funds are also being sought to cover the costs of conducting the actual water accounting for the first year of cooperative operation; • Implementing the Northeast Colorado Water Cooperative.

(b) Accountability: Per ATM Criteria and Guidelines full documentation of project progress must be submitted with each invoice for reimbursement. Grantee must certify that all grant conditions have been complied with on each invoice. In addition, per ATM Criteria and Guidelines progress reports must be submitted at least once every 6 months. A final project report must be submitted and approved before final project payment and release of retainage.

(c) Monitoring Requirements: Grantee is responsible for ongoing monitoring of project progress per Exhibit A and Paragraphs 9 & 19 of the contract. Progress shall be detailed in the required invoice documentation and progress reports as detailed above. Additional inspections or field consultations will be arranged as may be necessary.

(d) Noncompliance Resolution: Per paragraphs 9, 14, 15, and 19 of the contract: payment will be withheld until grantee is current on all grant conditions. Flagrant disregard for grant conditions will result in a stop work order and cancellation of the purchase order.

Total Costs								
				Proposed Distribution of Project Costs				
	Labor	Other Direct Costs	Total Project Costs	Matching Funds (If Applicable)	CWCB ATM Funds			
Task 1 - Engineering Analysis	\$33,941.00	\$503.00	\$34,444.00	\$3,884.00	\$30,560.00			
Task 2 - Accounting System	\$24,966.00	\$0.00	\$24,966.00	\$2,815.00	\$22,151.00			
Task 3 - Meetings with Potential Objectors	\$37,282.00	\$904.00	\$38,186.00	\$4,306.00	\$33,880.00			
Task 4 - Project Reports	\$21,230.00	\$50.00	\$21,280.00	\$2,399.00	\$18,881.00			
Task 5 - Meetings with NECWC Board of Directors	\$31,929.00	\$1,695.00	\$33,624.00	\$3,791.00	\$29,833.00			
Task 6 - Startup Costs	\$43,500.00	\$0.00	\$43,500.00	\$4,905.00	\$38,595.00			
In-Kind Contributions								
Total Costs:	\$192,848.00	\$3,152.00	\$196,000.00	\$22,100.00	\$173,900.00			