

#### Design and Findings of the Drought Tournament Gaming Activity

Jeff Brislawn and Courtney Black AMEC Environment and Infrastructure

2012 CWCB Drought Conference September 19, 2012







### **Presentation Overview**

- Colorado's first "Drought Tournament"
  - September 18, 2012
- Tournament Background and Objectives
- Tournament Development and Design
- Summary of Yesterday's Events
- Future Directions and Conclusions









# A new and innovative approach towards drought preparedness and planning







### **Tournament Objectives**

- Educate participants on the multidisciplinary and multisector implications of drought
  - Encourage collaboration among those with various backgrounds
  - Introduce the concept of the "gaming forum" as a tool to
    - Engage stakeholders
    - Develop relationships
  - Collect information for future planning purposes
  - Create an environment that is engaging, competitive and FUN!







### Background

#### How did this idea develop?

- Agriculture and Agri-Food Canada
  - "Society must plan for climatic extremes to avoid high social, economic, and environmental costs"

#### Decision-support framework developed

- Help institutions address drought preparedness
- Use gaming format to identify gaps and vulnerabilities in plans
- Competition drives engagement



Agriculture and Agri-Food Canada Agriculture et Agroalimentaire Canada





Prepared by: Shanda Buchanan, Maxica Hadarita, Horvey Hill, Nancy Lee and Rick Rieger



#### Background

- Two tournaments developed and held in Canada
  - February 2011
  - March 2012
  - Upcoming Nov 2012



- Engaging Preparedness Communities Drought Workshop in Chicago June 2011
  - Knowledge sharing workshop sponsored by NIDIS and NDMC
  - Attended by AMEC and CWCB staff
  - Presentation on Tournament by Harvey Hill, Agriculture and Agri-Food Canada

### Background

- What occurred to develop the game in Colorado?
  - Expert Panel/Steering Committee
    - CWCB and NIDIS
    - AMEC
    - Referees
  - Meeting held to review draft materials
  - Simulation Day held where NIDIS, NDMC and Agriculture and Agri-Food Canada played the game
    - Materials and gaming process finalized







# **Sponsors and Contributors**

- Sponsors
  - Colorado Water Conservation Board (CWCB)
  - National Integrated Drought Information System (NIDIS)





Contributors

- National Drought Mitigation Center (NDMC)
- Agriculture and Agri-Food Canada, Science and Technology Branch





Agriculture and Agri-Food Canada

Agriculture et Agroalimentaire Canada

#### Players/Teams

- Representing six sectors
  - Agriculture
  - Municipal & Industrial
  - Energy
  - Environment
  - Recreation and Tourism
  - Social



- Representatives with various backgrounds from all over the State
- Five teams of five persons each representing a "Basin Drought Committee"

# Participants

- Colorado River Water
  Conservation District
- Colorado Tourism Office
- Colorado Public Utilities
  Commission
- Colorado Division of Parks and Wildlife
- CSU Extension
- Denver Water
- Governor's Energy Office
- Tri-State Generation & Transmission Assoc.

- City of Aurora
- Colorado Springs Utilities
- City of Thornton
- Colorado Farm Bureau
- Colorado Water Trust
- San Luis Valley Irrigation District
- Colorado River Outfitters Association
- Western Water Assessment
- Metro Wastewater Reclamation
  District
- Colorado Environmental Coalition

# Facilitators, Referees and Fans amec<sup>®</sup>

#### Facilitators

- Master of Ceremonies
- Master Scorekeeper/Tournament Architect
- Referees
  - **D** NDMC (3),
  - Agriculture and Agri-Food Canada (1)
  - AMEC (1)



- Fans
  - Observers from States of Texas and Oklahoma
- Sponsors
  - CWCB and NIDIS staff helped with team facilitation

### Key Elements of the Tournament Design

- Fictitious (yet believable) basin needed to maintain political neutrality
- Realistic drought scenario development
- Realistic water budget development
- Pre-determined mitigation and response strategies
  - Including associated cost for each
- Budget framework
- Scoring framework







# Key Elements of the Tournament Design (Continued)

- Identification of a diverse group of players
- Make it interesting, fun and engaging
  - Identify incentives for competition(i.e. prizes!)
- Simulation day
  - Testing with NIDIS, CWCB and Agri-Food Canada
- Refinement of materials



# Chance Basin Design

- Features are similar to Colorado watersheds
- Incorporates multiple sectors
- Naming of geographic features and water users customized for gaming purposes
- Historic Colorado hydrologic and climate data transposed onto the basin
- Water budget developed using Colorado weather patterns (inflows), demands and outflows from the basin







### **Drought Scenario Development**

- Used CRWAS stochastic hydrologic sequences for three drought scenarios
- Applied natural streamflows and climate data from the Colorado River Basin to Chance Basin
- Drought indicators
  - Reservoir levels based on simulated demands in the water budget
  - Rainfall PRISM
  - Snowfall Snotel Data
  - Drought Monitor, SPI, SWSI, CO Palmer Index etc.















#### **Chance Basin**





### **Consumptive Use in Normal Year**

19



\* Note: This chart does not include alluival well pumping which is replaced by out-of-basin supplies.

#### Sectors

- Agriculture
- □ M&I
- Environment
- Recreation and Tourism
- Energy
- Social



# Irrigated Agriculture



#### **Municipal and Industrial**



#### Environment



#### **Recreation and Tourism**



Energy



### **Appropriation System**

Water Rights	Priority Year	Period Diversion	Administration No.		
Inter-State Compact	1842	year-round	001.0		
Next Door Basin (transbasin diversion)	1850	year-round	002.0		
Federal Reserve Right (Stable Lake)	1851	year-round	003.0		
Federal Reserve Right (Happy Lake)	1851	year-round	004.0		
Direct Flow Rights					
Senior Ditch Company	1852	April 1 - Sept 31	005.0		
Grand City	1860	year-round	006.0		
Oil and Natural Gas Producers Corp	1890	year-round	007.0		
Wheatridge	1900	year-round	008.0		
Bonjour	1945	year-round	009.0		
Junior Ditch Company	1946	April 1 - Sept 31	010.0		
Storage Rights					
Senior Ditch Company	1950	year-round	012.0		
Grand City	1955	year-round	013.0		
Junior Ditch Company	1960	year-round	014.0		
Well Permits					
Well Users Cooperative	1976	year-round	015.0		
Snowmaking Rights					
Powder Hound Ski Resort	1979	Oct - April	0.16.0		
Instream Flow Rights					
Wetland State Park instream flow right	1980	year-round	017.0		
Grand City RICD	1997	June 1 - Sept 31	018.0		

# Water Usage in Normal Year



# Water Usage in Normal Year











#### **Tournament Rounds**

30



# Mitigation vs. Response Rounds

#### Drought Mitigation

- Action taken prior to a drought
- FEMA definition Any SUSTAINED action taken to reduce or eliminate long-term risk to human life and property from hazards

#### Drought Response

- Actions taken during a drought
- Temporary in nature







# **Mitigation Round**

#### **Drought Tournament**

September 18, 2012 Mitigation Round Colorado Drought Conference Tournament Materials

#### **Pre-Drought Mitigation Round - Mitigation Strategies**

		Cost	
		(\$ - in	
Mitigation Strategy	Description	thousands)	Notes
	The Environmental Water Trust has a leasing program providing out-		
	of-basin senior agricultural water rights for instream flow purposes in		May legally use the water right once every
Wetland State Park	dry years. The water right is very senior (administraton no. 004.5)		three years. (This may be used in either
instream flow	and is available in all drought years from April through October.	\$1,000	Round 2 or Round 3).
	Each water user in the basin collectively contributes to a drought		
	reserve fund designated for the implementation of response		
	strategies during a drought. This addiitonal funding of \$6 M may be		
	used during one round of the tournament to increase a team's		The funds may be used to respond to drought
Drought reserve	budget and consequently its ability to implement response		impacts among all sectors.(This may be used
funds	strategies.	\$2,000	in either Round 2 or Round 3).
	Bonjour does not have storage rights and therefore has entered an		
	agreement where under drought conditions, supplies may be		This agreement may only be used once in a 3-
Bonjour drought	released from Stable Lake to meet 100% of Bonjour's needs. Note:		year period. (It may be used in either Round
supply	This strategy will injure the endangered Scarred Fish.	\$3,000	2 or Round 3).
	The Basin Drought Committee invests in drought indicator		
	monitoring equipment and collection of drought impact data in		Provides 1/10th of a point at the end of
	advance of the drought. These new data provide beneficial		Round 2 and Round 3. Note: The winning
	information beyond the standard temperature, precipitation,		team on Simulation Day won by 1/10th of a
Drought monitoring	snowpack, storage and drought indice data.	\$2,000	point.
	A systematic approach to leasing supplies is developed in the Basin		Obtain 20% discount for all leasing
Pre-drought water	in advance of the drought. This improves efficiency and reduces the		arrangements. (This may be used in Rounds
leasing arrangements	administrative costs necessary for leasing.	\$4,000	2 and Round 3).
			Obtain 30% discount for the cost of leasing
			supplies to wheathdge. If the water banking
	Wheatridge implemented water officiency activities (concervation		discount would be in addition to the 20%
M <sup>2</sup> I water officiency	wheathoge implemented water enciency activities (conservation activities) prior to the drought. These activities (general their appual		discount would be in addition to the 20%
(concentration)	demonde by 20%	¢0.500	Deurod ()
(conservation)	demands by 30%.	\$2,500	Hound 3).



#### **Response Rounds**



33

# **Scoring Process**

- Weighted Scoring
  - 50% Referees scores
  - 25% Team scores
  - 25% Individual player scores









### **Scoring Criteria**

#### Vulnerability and potential impacts

- Captured impacts
- Response strategies



# **Scoring Scale**

36









#### **Scoring Process**

#### **Drought Tournament**

September 18, 2012 Practice Response Round 1 Colorado Drought Conference Tournament Materials

#### Individual Player Scorecards

Name of Player Name of Team

[a] Example [c] Example Team Round [b]

[b] Example

	Teams [d]									
Criteria	Team 1	Team 2	Team 3	Team 4	Team 5					
Assessment of vulnerabilities and identification of potential impacts. How accurate are the teams' vulnerability assessments and how comprehensive is their potential impact list?	5	5	5	5	2					
Capture key impacts following the irrigation season in November. Do the response plans address the key impacts?	4	4	3	4	2					
Thoroughness of response plan. How well did the response strategies address potential impacts?	4	1	2	1	1					
Average of Scores [e]	4.3	3.3	3.3	3.3	1.7					

[a] Enter your team name

[b] Enter round

[c] Enter team name

[d] Enter scores following each teams' presentation

[e] Take average of criteria scores

🕘 🔜 amec®

Note: Scores should be in whole numbers on a scale of 1 to 5.

5 = Excellent

3 = Good

1 = Poor

# **ROUND 2 OVERVIEW**







#### 39

#### Round 2: End of April 2022

#### **CHANCE TIMES**

Your biannual dose of local watershed news April 2022

#### News Highlights

Drought Predicted to Persist Predictions indicate that drought is here to stay this year. While last year we had sufficient storage to meet many of our basin needs, our supplies could be severely stressed this year.

Page

#### Major Upcoming Events

Kayak Internationals Upstream of Bonjour First Annual Uncle DooLittle's Paddle Boat Competition at River Walk National Pro Golf Championship in Bonjour Little League Nationals in Grand City

Drought Concern Heightening Among Owners of Vinevards and Orchards

"If we cannot keep our vineyards and orchards alive, we not only lose a year's worth of crop revenue, but our entire livelihood. Unlike field crops, we have a very high capital investment in our trees and vineyards which have to stay alive." This was spoken by Helen Frasier, manager of Orchard Farms about ten miles south of Bonjour. This area traditionally relies on alluvial groundwater and leasing arrangements with Grand City for their water supplies. Grand City may opt to forgo some or all of their water leasing arrangements this year in order better secure their municipal supplies. Charles Smith, City manager for Grand City has stated, "We are evaluating our current situation and have not yet decided on whether we will be leasing this year." A decision is anticipated within the next few weeks.

#### Leasing Snow

Powder Hound Ski Resort's junior snow making right was not in priority this year, yet they were able to arrange a last minute deal with Grand City to lease enough water in order to open three quarters of their terrain for the holiday season. Above normal snow conditions in February and March enabled the resort to open 90% of their terrain for early spring sking.

#### Well Replacement Supply Cut In Half

Last year Neighboring Basin was able to provide 100% of their quota for 700,000 AF of replacement supply to the Well Users Coop. However, discussions with Next Door Basin this year indicate that the quota may be reduced to SO%, resulting in a supply of only 35,0000 AF. Gorge Burns, a corn farmer downstream of Grand City is nervous: "With such a reduction in the replacement supply, a large number of us alluvial groundwater pumpers could be cut-off since we will not be able to make up our stream depletions. I solely rely on pumping. Without water, I cannot grow my corn and without my crop, I cannot make a living this year."

Round 2 Drought Tournament Colorado State Drought Conference September 18, 2012



# Round 2 News Highlights

- Drought predicted to persist
- Drought concern heightening among vineyards and orchards
- Powder Hound Ski Resort leasing snow
- Well replacement supply cut in half







#### Temperature

41



#### Precipitation

42



#### Snowpack



#### Storage





http://droughtmonitor.unl.edu/

Released: April 30, 2022

#### **Surface Water Supply Index**













#### **Response Strategies**

#### Drought Tournament September 18, 2012 Response Round 2

н	ou	nd	2:	R.	265	onse	Strategies		
200	Agriculture	Month's	P o Toarian	Environment	Stock	Option No.	Response Strategy	Description	Costs to implement Strategy (\$- in thousands)
x	x	x	x	x	x	в	Launcing in Racin Supplem	Leasing of in-Basinwater stored in Sharing Reservoir and Senior Farm Reservoir	See is using table (In-Realt)
x	x	x	x	x	x	12	Levening of Next Door Sawin or Neigboring Sawin replacement supplex	Leasting of Out-of-Realin Next Door supplies that typically stored in Starting Reservoir and exported to Next Door Realin. Maximum of \$3,800 AF may be diverted per year.	See basing table (Net! Door Basin)
x	x	x	x	x	x	п	Leasing of Neighboring Basin repleasment supply	Louing of Neighboring Basin replacement supply that in typically used to replace silucial well depictions. This used water would be used for alternative beneficial purposes other then replacement.	See inusing table (Neighboring Rasin)
×	×	x	x	x	x	14	Inter-state compact negoliations	Negoliations on inter-state compact to invare the "one-third rule" for isomposey drought relief	See basing table (intentials compact)
x	x	x	x	x	x	16	Utilize dead storage in Justice Farm Reservoir (50,000 A.F.)	Indeal pump to utilize water in the "dead storage" of Junior Farm Reservoir. Sufficient to meeting Sonjour and Natural Gas & Of Producers names or all of Wite stridgets names.	\$1,200
x	x	x	x	x	x	π	Utilize storage in Happy Lake (192,000 A.F)	Sufficient to meet Junior Ditch Co. Wheatridge, Bonjour and Natural Gas and Well Producers for one year. Note: Draining of the Islee will significantly impact the endangemed Giddy Flath.	\$19,800
x	x	x	x	x	x	19	Utilum storage in Slabie Lake (SJ,000AF)	Safficient to meet W heatridge, Ronjour and Natural Gas and Well Producers for one year. Note: Desiring of the lake will significantly impact the endangened Scaned Fash.	\$5,500
x	x	x	x	x	x	GI	Develop underlying Owala bedrock aquiter for Will use. Assume sufficient infractructure in place where supplies can go on-line in one month.	Costs include we'l development, pumping and poliable water terratment. Note: high salinity.	5 x in-Rasin supplies in leasing table
x	x	x	x	x	x	œ	Develop underlying Oesia Indrock aquiler for agricultural use Assume sufficient infrastructure in place where supplies can go on-line in a month.	Costs include well development, pumping and distribution of water to delevery point. Note: high satirity.	4 x in-Starin supplies in basing table
x					x	G	Wheatridge use of Ownia bechook supplies	Sufficient to meet all of Wheatridge's indoor needs.	\$1,000 (all of nen-da) \$1,000 (hall of merch)
	x				x	At	Outwach on agricultural Indensi diseator relof programs for businesses, termens and nanchers.	Need to describe type(s) of program(s) to implement, audience and if applicable location(s) during your response plan pre-aertation.	\$10
	x				x	A2	Implement existing emergency agricultural programs.	Example includes the NRCS program to allow callie to grave on public lends. Fintel description of program situated be provided during your exponse plan presentation.	\$15
	x				x	A3	installation of more officient agricultural irrigation systems	Examplex include sprinkler and drip systems. Need to provide ownwhere of program during your sporse plan presentation.	\$1 per acre
L	x				x	A4	han-didan an control with crops	Need to provide overview of program during your is sporse plan presentation.	\$15 per 10,000 acres
x					x	Mt	MSI voluntary water matricitors	Volaritary waiter motivitions are placed on all captomers. Cost is minimal since them is no enforcement.	Fee
x					x	M2	MAI mandadoty water motivitions and other mosporae activities.	Mandalony water muthicitors are placed on all customers requiring expense for enforcement. (Need to provide ownwine of muthicitors are well as other MBL drought response activities when persent response plan).	10 x MAI Room table
x					x	MD	M&I public outwach campaign	Education campaign locased on encouraging catioment to reduce water usage. Nand to provide brief ownview on program during your response plan presentation.	MBA Tissue table
		x			x	ы	Energy campaign	Anexample of an energy campaign would be an energy contervation campaign. Provide an overview on the information and purpose of the campaign during your response plan presentation.	Ranth Rane table
L			x		x	RE1	Rectrationfourtern advertige ment campaign	Provide an overview on the information and purpose of the campaign during your response plan preservation.	Ranin Rane table
Ĺ			x		x	RE2	Infrastructure improvements to none alional facilities	An example is keeping boat ramps	\$5 per location (Le., per manyvoit)
L			x	x	x	RE3	Ran(x) on microalional activities	Costs include enforcement. Scampiles include a harting ban or fight limit.	Routh Rose table
				x	x	RE4	Environmental educational campaign	Provide brief overview on the information and purpose of the campaign during your maporae plan presentation.	Routh Rose table
L				x	x	RES	Restoration and protection of habitat	Provide overwaw of habital focusing on, location(ir) and main objective during your mapones plan presentation.	4 x Ranin Rane table
					x	51	improvement to health an vices (mental & physical)	For purposes of the loansement, assume modical new loss an provided in the three clies.	\$65
x	x	x	x	x	x	52	Additional state/hokker meetings to coordinate drought supprose bayond the normal Basin Drought Committee meetings that occur on a bi-annual basis in non-drought years.	B-monthly menings to coordinate maporate efforts throughout the Basin. Costs include toxel and mening space.	\$2

#### Leasing Table ()- In teams()

Recipient of Leased Water	In-Basin Supplies (Senior Dich Co. and Grand City)		Nati Door Basin Supplies		Nelahborina i	iasin Supplies	Interstate Compact Negotiations		
	Mastall of Shortage	Meet Half of Shortage	Next all of Shortage	Mast Half of Shortage	Appt Half of Most all of Shortage Shortage		Most all of Shorings	Meet Half of Shortage	
Junior Ditch Co	\$12,200	\$6, 100	\$30,500	\$15,250	\$24,400	\$12,200	\$61,000	\$30,500	
Ronjour	\$1,300	\$700	\$3,250	\$1,750	\$2,600	\$1,400	\$6,500	\$2,520	
Wheatridge	\$3,200	\$1,600	\$8,000	\$4,000	\$6,400	\$3,200	\$16,000	\$8,000	
Natural Gae & CM Prod	\$1,100	\$600	\$2,750	\$1,500	\$2,200	\$1,200	\$5,500	\$2,000	
Well Users Coop	\$17,500	\$4, 100	\$41,750	\$22,000	\$35,000	\$17,600	\$17,500	\$44,000	
Non-Consumptive Une	\$1,100	\$250	\$2,750	\$1,375	\$2,200	\$1,100	\$5,500	\$2,750	

#### M&I Base Table (a- in documents)

City	Ram Costs
Grand City	\$0
Wheatridge	\$5
Gonjour	\$J

Basin Base Table (s-In towards)

Rasin	Ram Costa
Entire Rasin	\$15
These-Fourths of Resin	\$11
Half of Basis	\$0
One-Fourth Raxin	5
bolate d location	\$3

🥮 🎞 anat?

Colorado Drought Contenende

**Tournament Materials** 

#### Worksheets







Total Cost of Response Strategies \$2

\$2,305

Final Budget \$17,695

### **Break-Out Session**















#### Presentations



Mi NIMAL IMPAct- late (52) (REI) Low x Power Hound Sk SEASON Fish Stress With Fixes nghim

RES (RET)

#### 54 Round 2: November 2022

#### CHANCE TIMES Your biannual dose of local watershed news

November 2022

Nov Response Round

#### Drought Conditions Climate Data

Temperatures in the high country were relatively normal this spring and summer. Spring and early summer temperatures were below normal on the southern plains and were average or above average during the latter half of the summer.



May was a promising month for both the southern plains and high country with precipitation exceeding average conditions. However this was followed by a drier month in June. August was a very wet month for the high country, which was a welcome, but temporary, relief.



Round 2 Drought Tournament Colorado State Drought Conference September 18, 2012



#### Storage





http://droughtmonitor.unl.edu/

Released: November 1, 2022

#### **Surface Water Supply Index**



Nov

#### Shortages and the Appropriation System

Water User	Nov	Dec	Jan	Feb	Mar	Apr	Мау	Jun	Jul	Aug	Sep	Oct
Senior Ditch Co	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%
Junior Ditch Co	0%	0%	0%	0%	0%	35%	0%	0%	100%	100%	100%	0%
Grand City	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%
Bonjour	87%	100%	100%	100%	0%	0%	0%	0%	100%	100%	100%	0%
Wheatridge	0%	29%	31%	43%	0%	0%	0%	0%	100%	100%	100%	0%
Natural Gas & Oil Prod	0%	0%	0%	0%	0%	0%	0%	0%	100%	100%	100%	0%
Well Users Coop	0%	0%	0%	0%	0%	0%	50%	50%	50%	50%	50%	0%



58

# **Key Drought Impacts**

#### Poor air quality from local and regional wildfires

- Respiratory ailments
- Low reservoir levels
  - Marina and boating impacts
  - Reduction in camping
- Decrease in M&I revenue
  - Increase in water rates



- Temporary shut-down of powerplant
  - blackouts







60

### **Tournament Results**

### **Drought** Tournament

Response Round 3 September 18, 2012 Team Name Drought Scouts (++





#### And the winner (s) is (are).....

Score Tally - End of Round 3



Round 2 Round 3 **X** Budget at End of Round 3

#### Tournament Observations and Lessons Learned

- Excellent collaboration and engagement of players
  - "Interdisciplinary teams can arrive at better solutions"
  - Teams considered drought issues "holistically"
- Characterization of complexities and issues realistic
- Consistency of mitigation options chosen by teams
  drought mitigation fund and leasing arrangements
- Breakout time limits were challenging, yet focusing
- When drought conditions worsened is was all about tradeoffs and compromises
- Re-emphasized the importance of planning in advance vs. responding during the crisis

# Future Possibilities/Enhancements

- 63
- Use as basis for drought plan development or local drought "boot camp" as a motivator to develop a plan
- Incorporate lessons learned into next State Drought Mitigation and Response Plan update
- Develop games to engage stakeholders in specific water districts, basins, or other states
- Incorporate "visualization" and technology enhancements
- Link adaptation options to economic benefits
- Simplify the scoring to referee's only
- Use for climate change adaptation planning

# Conclusion

- The drought gaming forum strengthens collaborative decision-making
  - Framework creates a forum for multi-sector discussion

#### Encourages proactive risk management

- Scenario planning under uncertainty (climate, political, economic, etc.)
- Provides "safe environment" and to debate politicallysensitive adaptation options and foster innovation
- Promotes educational awareness
  - Provides a fun, competitive environment to learn and think of new ideas about drought adaptation



# COMMENTS, OTHER OBSERVATIONS AND QUESTIONS?





