



MEMORANDUM

To:

Huerfano County

C/o Chris Cummins, Esq.

From: Dave Mehan and Eric Bikis

Bikis Water Consultants, LLC

Date: September 30, 2009

Re:

Water Availability Assessment for Huerfano River and Cucharas Creek Instream Flow

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Filings

Bikis Water Consultants, LLC (BWC) completed an assessment of water availability for the instream flow (ISF) filings proposed for the upper reaches of the Huerfano River and Cucharas Creek by the Colorado Water Conservation Board (CWCB) and Colorado Division of Wildlife (CDOW). The bases of the proposed filings, including water availability assessments, are provided in the "Executive Summaries and Staff Analyses and Recommendations" available on the CWCB website. The locations of the proposed filings and relevant hydrologic information are shown on Figures 1 and 2.

ANALYSIS BY CWCB

A water availability assessment was completed by the CWCB for the Upper and Lower Huerfano River segments, and the mainstem of Cucharas Creek (referred to as the Cucharas River downstream). A similar assessment was completed for each segment which entailed calculation of the geometric mean of daily discharges using gaged streamflow pro-rated based on watershed area, and adjusted (reduced) for historic water rights diversions. Ninety-five percent confidence limits were placed on the geometric mean flows. The stream gage on the Huerfano River at Manzanares (U.S. Geological Survey (USGS) No. 07111000) was used for the Huerfano River segments; the stream gage at Boyd Ranch (USGS No. 07114000) was used for Cucharas Creek (Figures 1 and 2). Both of these gages have reasonable periods of record and are located relatively close to the downstream ends of the ISF segments.

It is not clear whether the pro-rated flows actually had historic diversions subtracted. Graphs were prepared which show the geometric mean daily discharge and ninety-five percent confidence limits with the proposed ISF flow amounts. These graphs (copies in Attachment 1) indicate that the geometric mean daily flow is well above the proposed ISF amounts for the upper Huerfano River segments, and close to the flows for the Cucharas Creek segment.

No specific water availability assessments are posted on the CWCB website for the four tributaries of the Cucharas River.

ANALYSIS BY BWC

BWC is concerned with the use of geometric mean daily flows to determine water availability. As described in the USGS's <u>Techniques of Water-Resources Investigations Series</u> by D. R. Helsel and R. M. Hirsch, which is cited as the basis for use of this method in the CWCB documents, the geometric mean is less affected by extreme values or outliers and is a more stable measure of the central tendency of a data set. It is also typically less than the arithmetic mean. However, we question the validity of the use of geometric means to assess water availability for the purpose of setting an ISF. Geometric means may be more appropriate for data that is extremely variable, i.e., data which has a range of several orders of magnitude, or numbers that are multiplied together (e.g., determining the average rate of return on an investment).

Use of the geometric mean reduces the variability in the flow data, but this variability is essential for a realistic assessment of water availability. Water supply planning is typically based on more extreme drought events. The frequency of droughts determines the economic viability of the enterprise for which the water is being used (e.g., irrigation for crop production, municipal water supply, industrial water uses, etc.).

Daily flows for the Huerfano River at Manzanares (period of record 1923-present), and Cucharas River at Boyd Ranch (period of record 1943-present) were pro-rated based on watershed area by BWC. Watershed areas for the gages and ISF segments are shown on Figures 1 and 2 and are as follows:

Manzanares Gage: 75.52 mi²
Upper Huerfano ISF Segment: 13.52 mi²
Lower Huerfano ISF Segment: 38.72 mi²
Cucharas at Boyd Ranch Gage: 53.14 mi²
Cucharas ISF Segment: 9.47 mi²

The areas used by the CWCB in their analysis varied slightly but not enough to significantly affect the results. Based on the areas shown above, mean daily flows at the gages were adjusted by the following ratios for the proposed ISF segments:

Upper Huerfano River: 0.18 Lower Huerfano River: 0.51 Cucharas River: 0.18

Adjusted flows were not reduced by any water rights diversions. Records from the Colorado Division of Water Resources (CDWR) show that there are four ditches and several relatively small springs upstream of the Manzanares stream gage (Figure 1). The four ditches and their status are as follows:

• Central Branch Ditch: Decreed for 1.0 cfs from the Central Branch; the only recent diversions (since 1942) are reported in 1999.



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- Alti Ditch: Decreed for 1.0 cfs from the Huerfano River; sporadic diversions recorded 17 years from 1942 2008. Most recent diversions in 2005.
- Santi Ditch: Decreed for 0.5 cfs from the South Fork of the Huerfano River; sporadic diversions recorded 14 years from 1942 2008. Most recent diversions in 1999.
- Pathfinder Ditch: Decreed for 0.5 cfs from the Huerfano River. Relatively continuous diversion records from 1943 - 1965. No recent diversions and ditch noted as "Not Usable" in 2008.

Based on this information, it does not appear that there are significant diversions from the Huerfano River upstream of the Manzanares gage. Likewise, records from the CDWR do not indicate any direct diversions from the Cucharas River in the reach proposed for the ISF. Therefore, no diversions or historic consumptive use were subtracted from the adjusted river flows.

Figures 3 to 5 show the adjusted mean daily flows compared to the proposed ISF amounts for the upper Huerfano, lower Huerfano and Cucharas Creek for a ten-year period from 1997-2007. This period was chosen as it represents recent data; the results are similar for the entire periods of record. Figures 3 to 5 contrast to the graphs by the CWCB in Attachment 1.

Figure 3 shows the actual flow in the upper Huerfano River is less than the proposed ISF every year for a relatively long period. The flow is less than the proposed ISF during drought years in the lower Huerfano River segment (Figure 4). The figure in Attachment 1 for this reach shows the flow to always be greater than the proposed ISF. Lastly, the flow is less than the proposed ISF each year for the Cucharas Creek segment (Figure 5). It should be noted that the flows in Figures 3 to 5 actually occur while the flows in the figures in attachment 1 are statistical constructs and may never actually occur.

The average percent of time that the flow is less than the proposed ISFs for the period of record for each stream gage is shown in Figures 6 to 8. Table 1 show the average and maximum number of days that the proposed ISFs are not met. As Figure 6 shows, flow in the upper Huerfano is less than the proposed ISF 78 percent of the time during the winter and 35 percent of the time during the summer. The proposed ISF is not met at all during drought years in this segment (Table 1). More water is available to meet the proposed ISF for the Lower Huerfano River (Figure 7); however, the ISF is not met for a significant number of days during a dry year (162 days, see Table 1). The proposed ISF for the Cucharas Creek is not met much of the time (Figure 8), and it is not met at all during drought years (Table 1).

SUMMARY

The analysis completed by BWC which used actual streamflow data found that water is not available to meet the proposed ISFs, especially for the Upper Huerfano River and Cucharas Creek. In contrast, the water availability assessment completed by the CWCB found water to be available to meet the flows, but this assessment used geometric means which BWC believes are not appropriate for water availability studies. Geometric means mask the variability in flows, yet this variability is crucial for water supply assessments.

The lack of available water means that the proposed ISFs could affect existing and future water rights in the basins. In particular, new rights for storage or direct diversion in the upper portions of



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the basin could be affected. The results of this analysis would be even more critical if existing diversions are subtracted from the adjusted flows.

Attachments: Table 1. Number of Days Flow in River is Less Than the Proposed ISF Values

Figure 1. Huerfano River Proposed CWCB Instream Flow Filings Figure 2. Cucharas River Proposed CWCB Instream Flow Filings

Figures 3-5. Proposed ISF vs. Discharge Graphs

Figures 6-8. Average Percentage of Days Below ISF Graphs

Attachment 1. CWCB Graphs

cc:

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Tables

Table 1. Number of Days Flow in River is Less Than the Proposed ISF Values **Huerfano River and Cucharas Creeks**

River Segment	Average Number of Days Below ISF	Maximum Number of Days Below ISF
Huerfano River Upper Segment	204	365
Huerfano River Lower Segment	15	162
Cucharas Creek	117	365

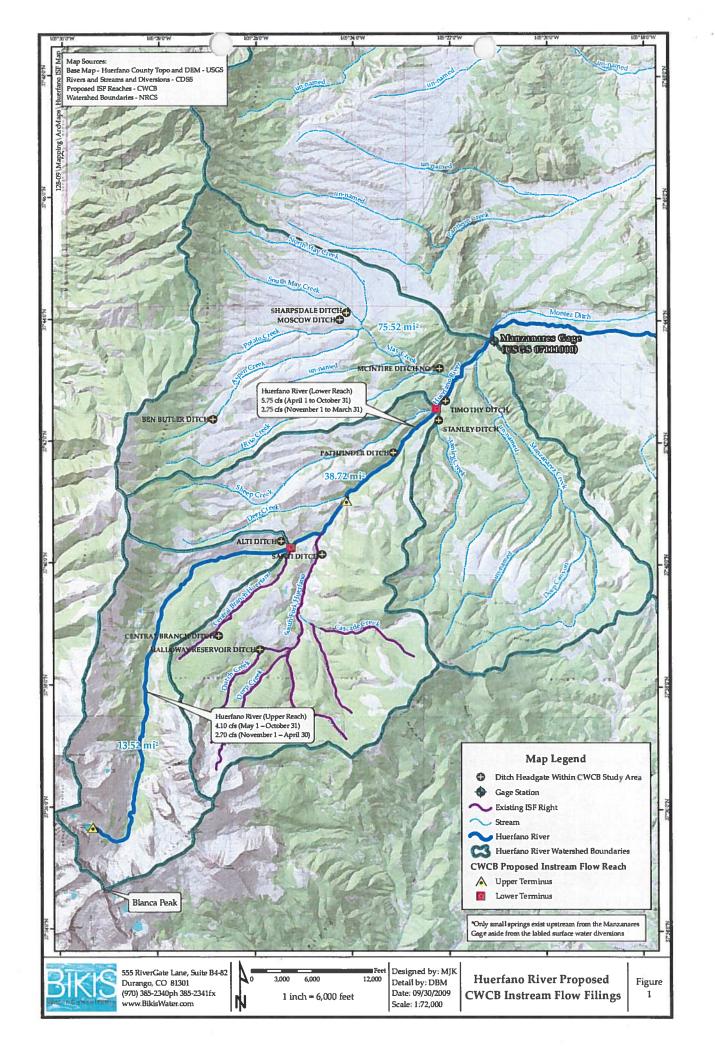
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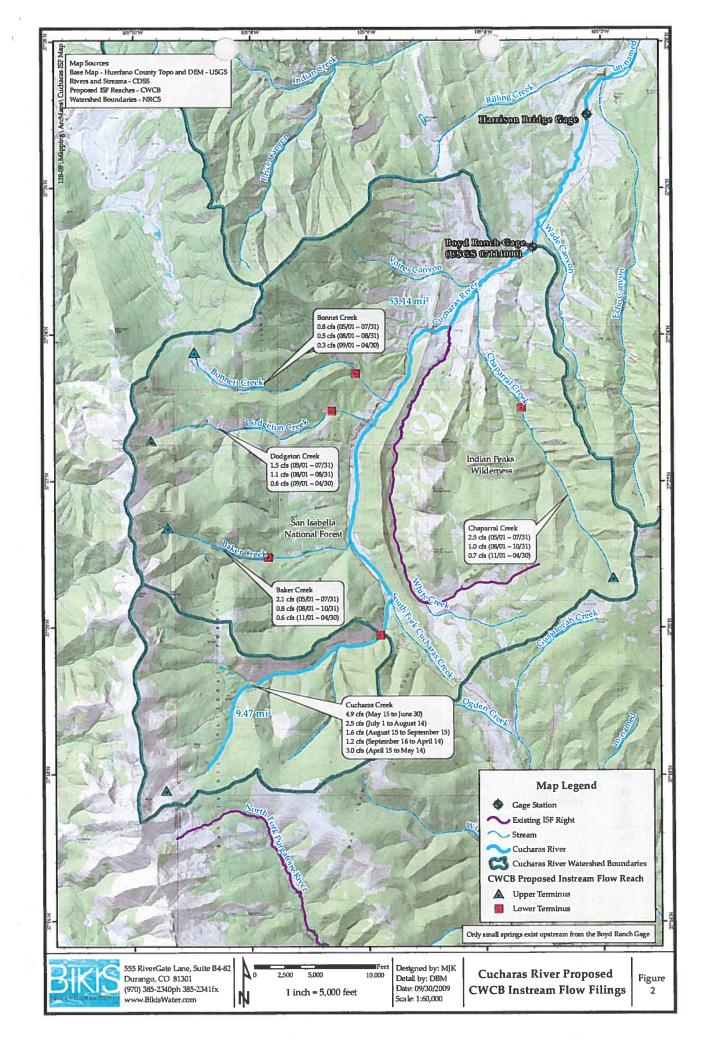
USGS Streamflow Data for Huerfano River at Mazanares Gage, and Cucharas River and Boyd Ranch Gage. Period of Record 1923-present and 1934-present, respectively.

Notes:

ISF = in-stream flow

Figures

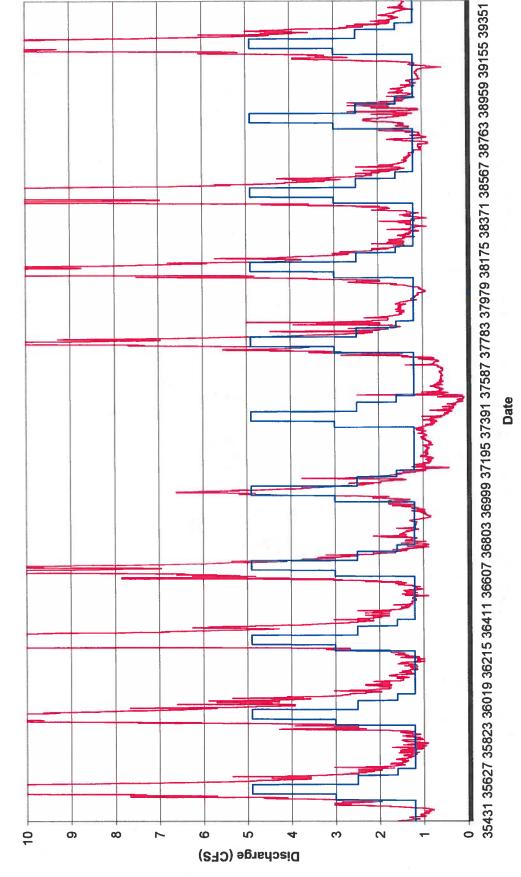




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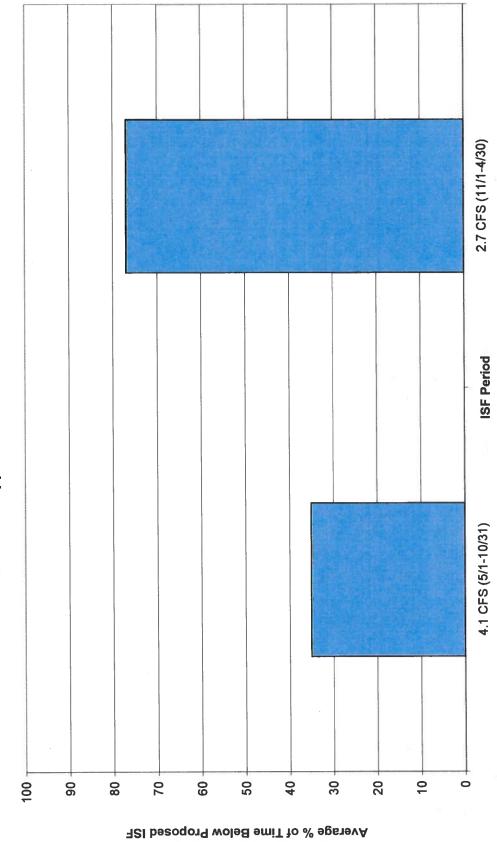
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Figure 5. Proposed ISF vs. Discharge, Cucharas River, 1997-2007 **Huerfano County**



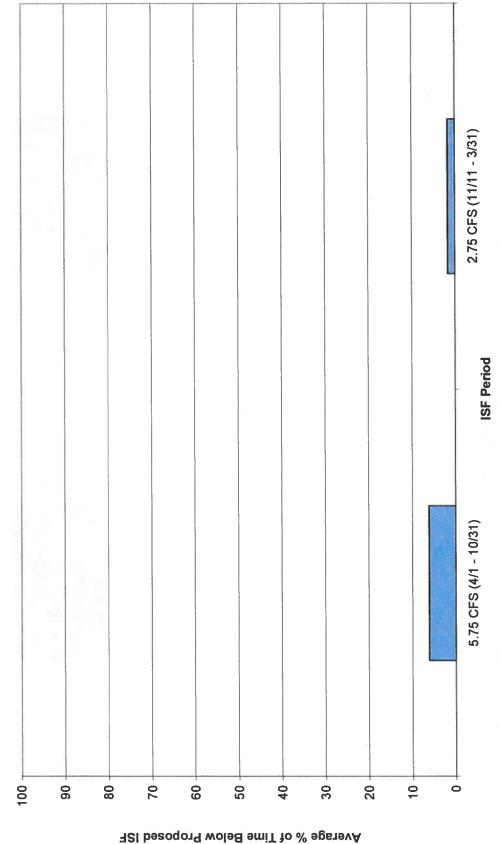
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Figure 6. Average Percentage of Days Below Proposed ISF Upper Huerfano River



Source: Huerfano River Manzanares Gage (USGS 07111000), 1923 - Present

Figure 7. Average Percentage of Days Below Proposed ISF Lower Huerfano River

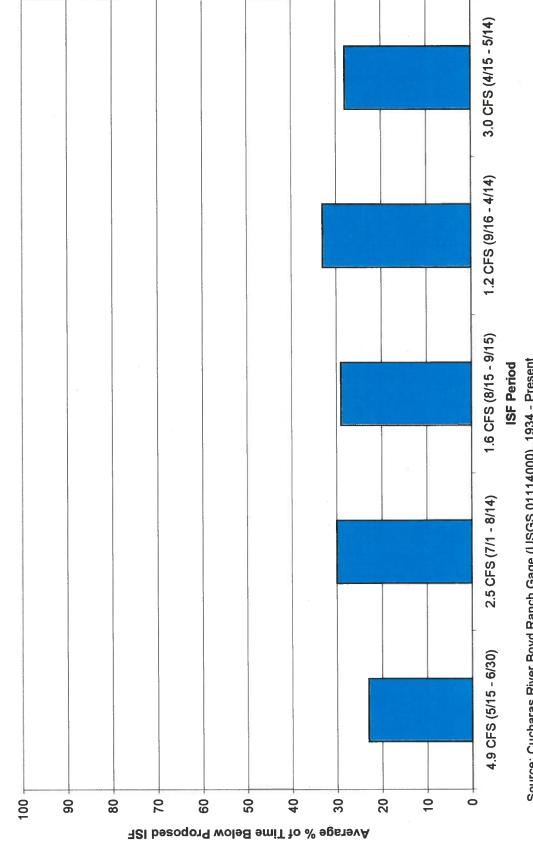


Source: Huerfano River Manzanares Gage (USGS 07111000), 1923 - Present

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Figure 8. Average Percentage of Days Below Proposed ISF **Cucharas River**

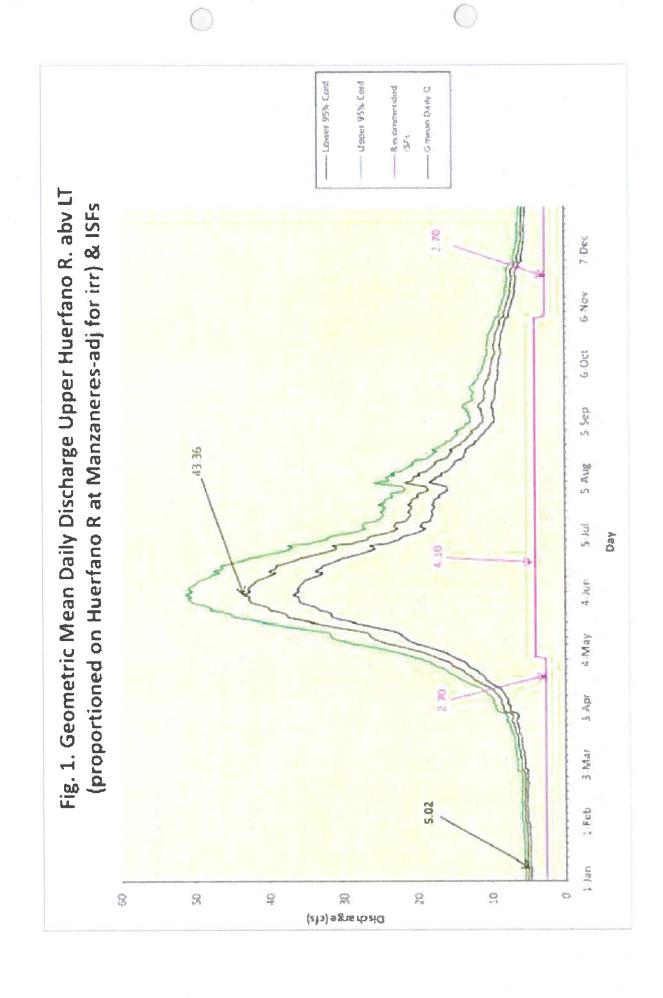


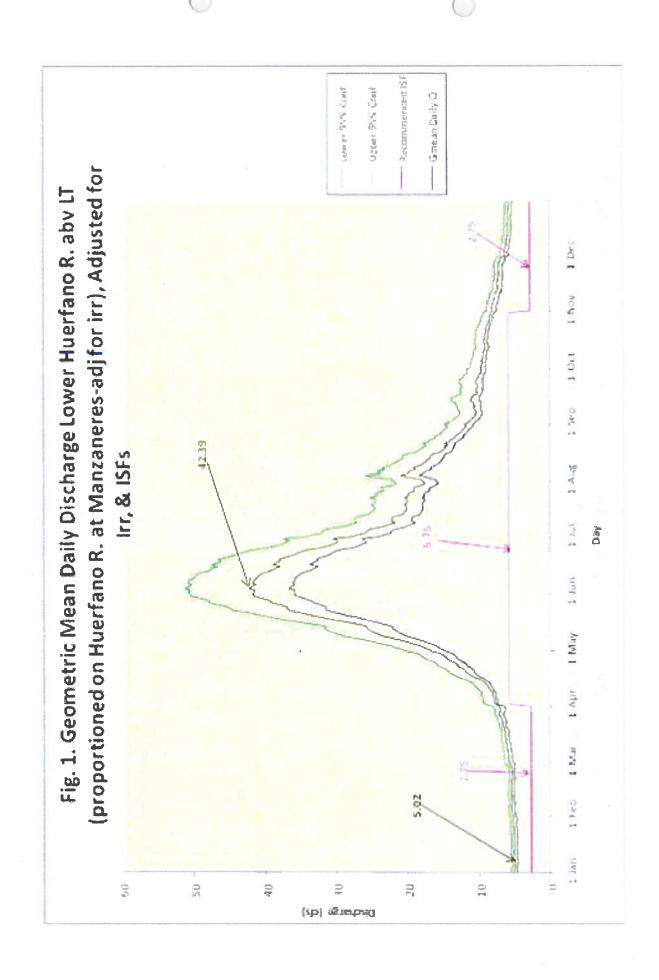
Source: Cucharas River Boyd Ranch Gage (USGS 01114000), 1934 - Present

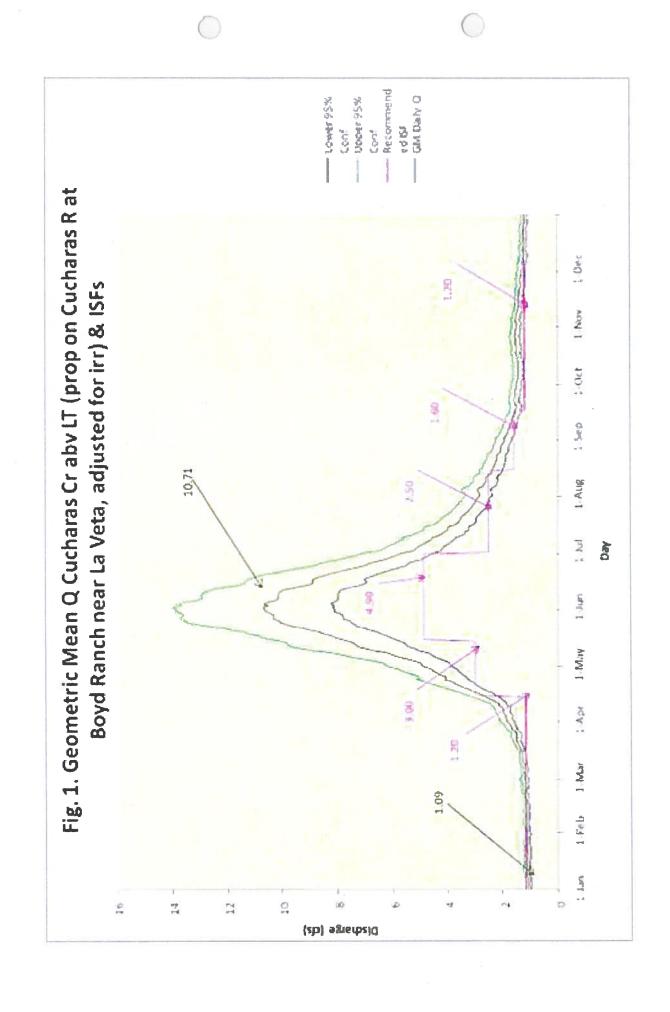
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Bikis Water Consultants, LLC July 21, 2009

Attachment 1:









MEMORANDUM

To: Chris Cummins, Esq.

From: Dave Mehan

Bikis Water Consultants, LLC

Date: September 30, 2009

Re: R2Cross Modeling for Cucharas and Huerfano Rivers

INTRODUCTION/PURPOSE

This memorandum presents the results of field work and modeling to assess the reasonableness of the instream flows (ISFs) being proposed by the Colorado Water Conservation Board (CWCB) for the Cucharas and Huerfano Rivers.

BACKGROUND

The proposed ISFs and their bases are discussed in the "Executive Summaries and Staff Analysis and Recommendations", available at:

www.cwcb.state.co.us/StreamAndLake/NewAppropriations/ISFAppropriationNotices. The flow levels proposed for these water bodies are as follows:

Cucharas River:

- May 15 to June 30: 4.9 cubic feet per second (cfs)
- July 1 to August 14: 2.5 cfs
- August 15 to September 15: 1.6 cfs,
- September 16 to April 14: 1.2 cfs
- April 15 to May 14: 3.0 cfs

Upper Huerfano River:

- May 1 to October 31: 4.1 cfs
- November 1 to April 30: 2.70 cfs

Lower Huerfano River:

April 1 to October 31: 5.75 cfs

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November 1 to March 31: 2.75 cfs

These proposed flows are based on R2Cross model runs and a water availability assessment by the CWCB, as described in the Executive Summaries at the website cited above.

R2Cross is a hydraulic model based on Manning's equation that is used to determine the amount of water needed to protect the natural environment. Use of the model is described in "Development of Instream Flow Recommendations Using R2Cross" (CWCB January 1996). Based on this manual, three specified parameters must be met: average depth, average velocity, and percent wetted perimeter. All three parameters must be met for an initial summer ISF recommendation; two of three parameters must be met for the initial wintertime ISF recommendation.

The values of these parameters depend on stream width. For the three stream reaches of interest that all have a top width of less than 20 feet, the values of these parameters are as follows:

- Average depth: 0.2 feet
- Average velocity: 1.0 feet per second (fps)
- Percent (bank-full) wetted perimeter: 50 percent

Fieldwork necessary for R2Cross includes completion of a cross-section and flow measurements at a riffle. The model is able to predict the values of the three parameters at flows that are 40 to 240 percent of the measured flow.

The recommended flows from R2Cross are adjusted to reflect water availability and water rights information.

METHODS

Fieldwork was conducted at both rivers on August 19, 2009, at which time baseflow conditions existed. A representative riffle was identified in each stream reach, the locations of which are shown on Figures 1a. and 1b. Field work consisted of the following at each site:

- Surveying of the channel cross-section and slope with a rod, tape and survey level.
- Measurement of flow at the section using a pigmy current meter.
- Qualitative macroinvertebrate assessment.
- Documentation of conditions with photographs.

Field data were input into R2Cross and the model run for each site. The results of the model runs were compared to the specified values of the hydraulic parameters and the results found by the CWCB.



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RESULTS

Figures 2 through 4 show the surveyed cross-sections at the three sites. Tables 1 to 3 show the flow measurement calculations; the stream gaging field sheets are included in Attachment 1. Photographs of the sites are included in Attachment 2.

The measured flows at the sites on August 19, 2009, are as follows:

Cucharas River: 6.43 cfs

Upper Huerfano River: 7.25 cfs

Lower Huerfano River: 14.61 cfs

The flow on this day at the U.S. Geologic Survey (USGS) stream gage at Boyd Ranch on Cucharas River was around 8.0 cfs; however, this gage is located a distance downstream with several intervening tributaries. The flow in the Huerfano River at Manzanares, which is downstream of the lower site, was around 10 cfs. The lower flow at the gage was due to irrigation diversions between the lower site and the stream gage.

The results of the R2Cross modeling are included in Attachment 3. The modeling by Bikis Water Consultants, LLC (BWC) found the following flows are needed to meet the model parameters:

- Cucharas River:
 - Summertime initial flow recommendation (all three parameters met): 2.4 cfs
 - Wintertime initial flow recommendation (two parameters met): 1.7 cfs
- Upper Huerfano River:
 - Summertime flow: 2.4 cfs
 - Wintertime flow: 2.2 cfs
- Lower Huerfano River:
 - Summertime flow: 4.5 cfs
 - Wintertime flow: 3.6 cfs

It should be noted that the above flows are slightly outside of the recommended range of accuracy of the R2Cross model (40 percent of the measured flow). However, the modeling results are still indicative of the amount of water required to meet the parameters, and results are often projected outside of the accepted range. For example, the winter flow recommendation by the State for the Lower Huerfano River was outside the accepted range of their modeling.



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DISCUSSION

The summertime flow recommendation for Cucharas River by the CWCB is 4.9 cfs. CWCB reduced this to 3.0 and 2.5 cfs due to water availability limitations. The wintertime flow recommendation from the CWCB modeling was 1.3 to 2.0 cfs. The average of this (1.6 cfs) was reduced by CWCB to 1.2 cfs due to water availability limitations.

The water availability study by BWC found that the flow in the Cucharas River routinely goes below 1.0 cfs each winter (see Figure 5 of the BWC study). Therefore, it is recommended that any ISF that is adopted for this reach more accurately reflect water availability and be less than 1.0 cfs for the winter. Likewise, the water availability assessment found that the flow is less than 2.5 cfs towards the end of the summer in most years so that any flow adopted for July 1 to August 14 should be less than 2.5 cfs.

The summer and winter flow recommendations by the CWCB for the upper Huerfano River are 4.1 and 2.7 cfs, respectively. The water availability assessment by BWC showed that the flow in the river is less than these values each year, with flow being significantly below 2.7 cfs in the winter each year (See Figure 3 of BWC's study). The summer flow of 2.4 cfs determined by BWC's R2Cross modeling is more appropriate and supported by water availability. Any winter ISF adopted should be 2.2 cfs or less, consistent with BWC's model results and water availability.

The winter flow proposed by the CWCB for the Lower Huerfano (2.75 cfs) is lower than the flow derived by BWC. Flow data indicate that this flow is available most years (Figure 4 of BWC study). Therefore, 2.75 cfs appears reasonable if a winter ISF is adopted. The proposed summer ISF of 5.75 cfs is met most years, though the flow in the river is less than this amount at the beginning and end of the summer (Figure 4 of BWC study). The flow of 4.5 cfs derived by BWC is met more often. It is recommended that 4.5 cfs be used as the summer ISF to be more consistent with water availability.

Attachments: Figures 1a. and 1b. Locations of Field Work by BWC

Figures 2. to 4. Cross-sections

Attachment 1. Streamflow Gaging Forms

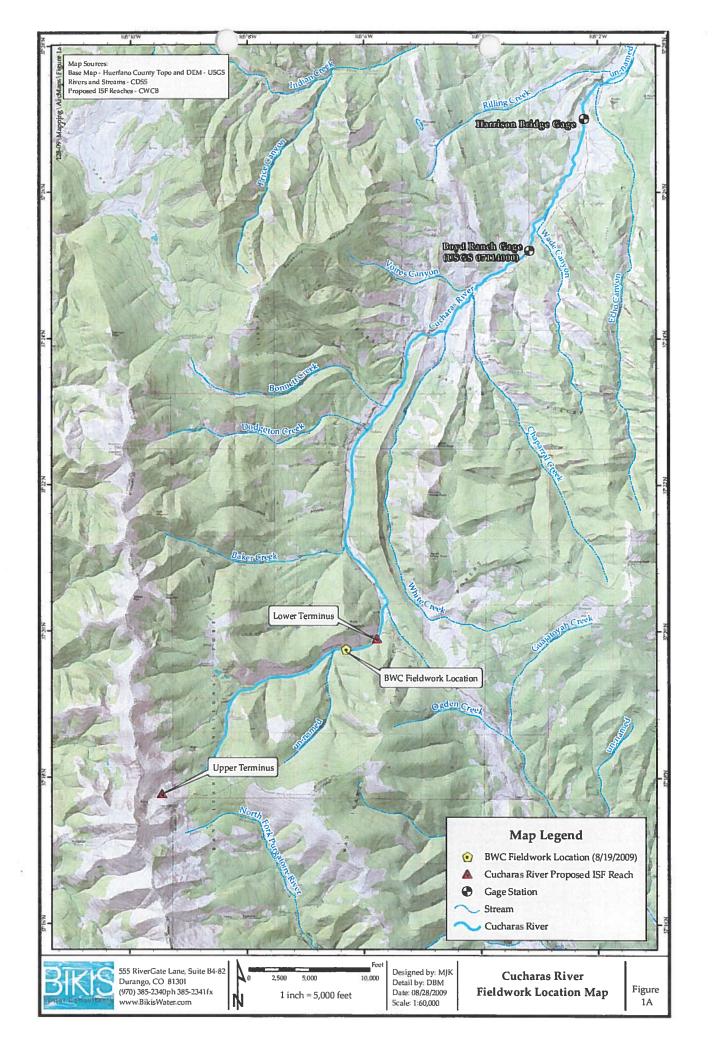
Attachment 2. Photographs

Attachment 3. BWC R2Cross Model Results

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Figures



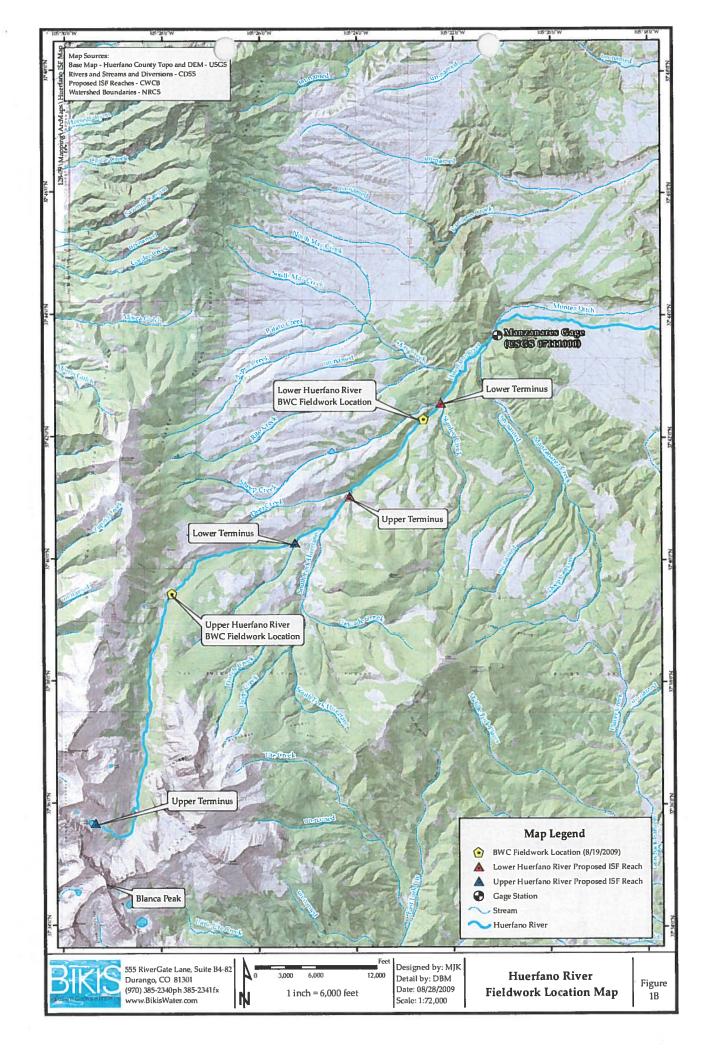
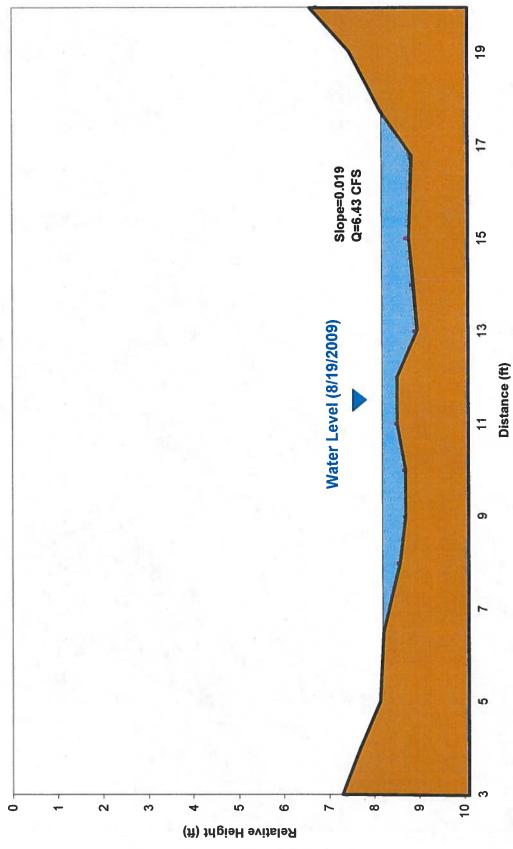


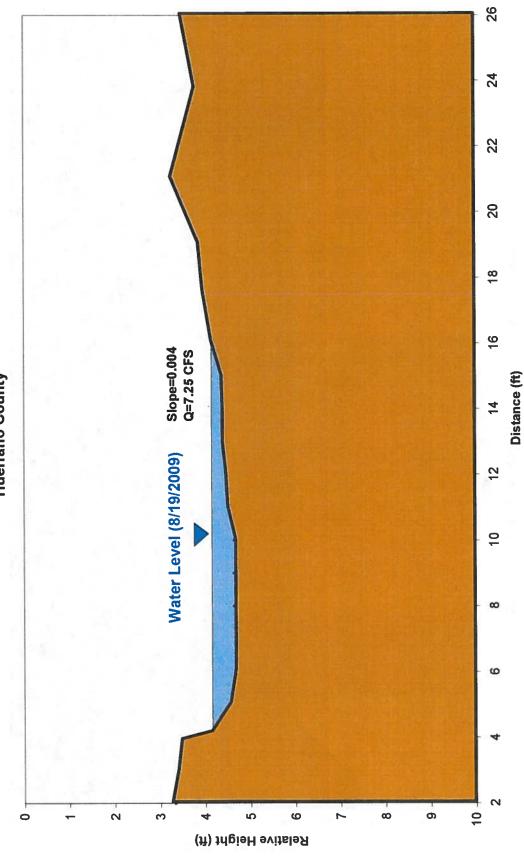
Figure 2. Upper Cucharas River Cross-section **Huerfano County**



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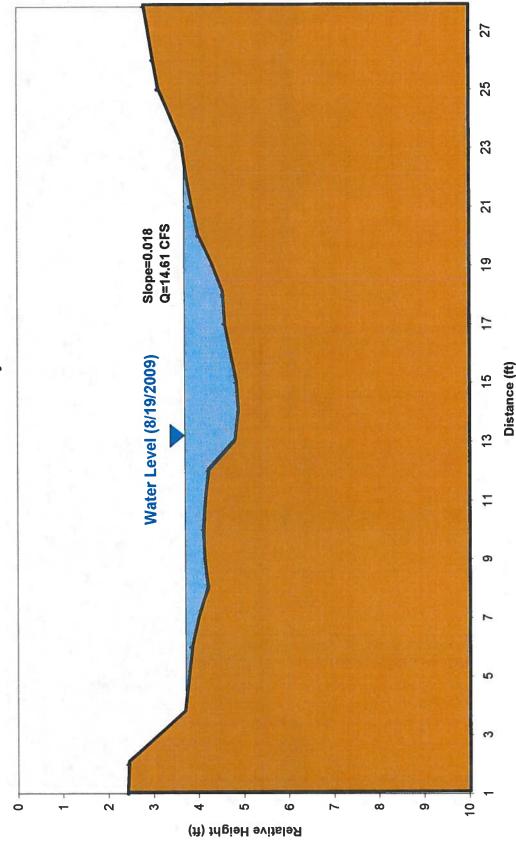
Bikis Water Consultants, LLC 08/27/2009

Figure 3. Upper Huerfano River Cross-section Huerfano County



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Figure 4. Lower Huerfano River Cross-section Huerfano County



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Bikis Water Consultants, LLC 08/27/2009 Attachment 1:

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PLE	200 f	L5I	। ग	-	1000										Wading, cable, ice, <u>boal, usait, do</u> wnsir, side bridge, Neasurement rated <u>excellent (2%), good (5%), fair (8</u> conditions: Flow <u>DACE HOW</u> Cross section: <u>HANTO / FY</u>		*******	Bubble-gage pressure, psi Tank	dicators.	utside:		#GH.	
**	Sia Name Date O 9	Method Lalacing	Meler Type DIG IN	Ratingused	Meas, piors	Teme		Š			5	Whinhed MGM	GHcorrection	Солести	Wading, cable, Measulement r conditions: Flo Cross section:	Gage operating.	Battery voltage	ole-gage p	CSG checked.	HWM insidefoutside:	Remarks	GH of zero flow # GH	

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Appendix B7. Form 9-275-F, Discharge Measurement Notes

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Form 9.275F U.S. DEPARTMENT OF THE INTERIOR	U.S. GEOLOGICAL STATES WATER RESOURCES BURISON DISCHARGE REASUREMENT AND GAGE INSPECTION NOTES		3	Ad Males No secs GH charge	Method coel Horiz angle coel Sistem Sistem Tags checked Method coel Method Method Andrews Method Company Method	t before meas	Modif framralingno.	GAGE READINGS Samples collected waterquality The property of t	Messurements documented on	sin san san san san san san san san san sa	and the state of t	Ran gage serviced calibrated	(V/A) 1/40	An Temp Cal		Check barichan fou	Ghrenedon Changed to al	Madine eable ice boat wast, downstr side bridge.	%) poor(>8%	Cross section: CANTON		Gage operating	ntake:Ouli		filheight on stick	ilarda:	Control	Remains	1	Sheet No of -) Sheet No of -) Sheets		

Appendix B7. Form 9-275-F, Discharge Measurement Notes

Attachment 2:



Photo 1. Upper Cucharas River site.

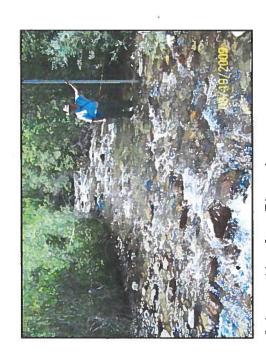


Photo 3. Lower Huerfano River site.



Photo 2. Upper Cucharas River site looking downstream



Photo 4. Lower Huerfano River site looking downstream.

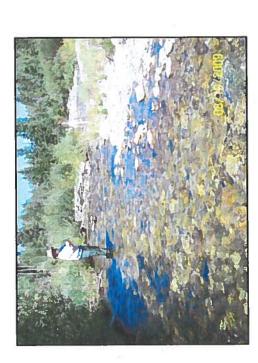


Photo 6. Upper Huerfano River site looking downsteram.



Photo 5. Upper Huerfano River site.

Attachment 3:

STREAM NAME:

Cucharas River

XS LOCATION:

0

XS NUMBER:

Constant Manning's n

STAGING TABLE

GL = lowest Grassline elevation corrected for sag
WL = Waterline corrected for variations in field measured water surface elevations and sag

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DIST TO	TOP	AVG.	MAX.		WETTED	PERCENT	HYDR		AVG.
WATER	WIDTH	DEPTH	DEPTH	AREA	PERIM.	WET PERIM	RADIUS	/FLOW)	VELOCITY
(FT)	(FT)	(FT)	(FT)	(SQ FT)	(FT)	(%)	(FT)	(CFS)	(FT/SEC)
7.56	17.92	1.12	1.70	20.10	18.60	100.0%	1.08	55.29	2.75
7.56	17.92	1.12	1.70	20.10	18.60	100.0%	1.08		
7.61	17.72	1.08	1.65	19.21	18.37	98.8%		55.29	2.75
7.66	17.52	1.05	1.60	18.33	18.15	97.6%	1.05	51.69	2.69
7.71	17.32	1.01	1.55	17.46	17.92		1.01	48.20	2.63
7.76	17.12	0.97	1.50	16.60		96.3%	0.97	44.82	2.57
7.70	16.94	0.93	1.45		17.70	95.1%	0.94	41.54	2.50
7.86	16.75	0.89	1.40	15.75 14.90	17.49	94.0%	0.90	38.35	2.44
7.80	16.73	0.85			17.27	92.9%	0.86	35.28	2.37
7.96			1:35	14.07	17.06	91.7%	0.82	32.32	2.30
	16.38	0.81	1.30	13.25	16.85	90.6%	0.79	29.47	2.23
8.01	16.20	0.77	1.25	12.43	16.64	89.4%	0.75	26.74	2.15
8.06	16.01	0.73	1.20	11.63	16.43	88.3%	0.71	24.12	2.07
8.11	15.83	0.68	1.15	10.83	16.21	87.2%	0.67	21.62	2.00
8.16	15.46	0.65	1.10	10.04	15.81	85.0%	0.64	19.39	1.93
8.21	14.32	0.65	1.05	9.30	14.66	78.8%	0.63	17.93	1.93
8.26	13.87	0.62	1.00	8.60	14.19	76.3%	0.61	16.09	1.87
8.31	13.59	0.58	0.95	7.91	13.88	74.6%	0.57	14.21	1.80
8.36	13.30	0.54	0.90	7.24	13.57	73.0%	0.53	12.44	1.72
8.41	13.02	0.51	0.85	6.58	13.27	71.3%	0.50	10.77	1.64
8.46	12.74	0.47	0.80	5.94	12.96	69.7%	0.46	9.22	1.55
8.51	12.45	0.43	0.75	5.31	12.66	68.0%	0.42	7.77	1.46
8.56	12.17	0.39	0.70	4.69	12.35	66.4%	0.38	6.43	1.37
8.61	11.46	0.36	0.65	4.10	11.62	62.5%	0.35	5.35	1.30
8.66	10.75	0.33	0.60	3.55	10.90	58.6%	0.33	4.38	1,24
8.71	10.42	0.29	0.55	3.02	10.55	56.7%	0.29	3.42	1.13
8.76	10.09	0.25	0.50	2.50	10.20	54.8%	0.25	2.57	1/7=1.02
8.81	9.75	0.21<.20	0.45	2.01	9.84	52.9%	0.20 3	net -1.82	001
8.86	9.34	0.16	0.40	1.53	9.41		CO1 0.16	1195	0.78
8.91	7.58	0.15	0.35	1.11	7.65	50.6% 41.1%	50 / 0.14 2	m = + 0.80	0.72
8.96	4.83	0.16	0.30	0.77	4.88	26.2%	0.16	0.59	0.76
9.01	4.11	0.13	0.25	0.55	4.15	22.3%	0,13	0.37	0.68
9.06	3.52	0.10	0.20	0.36	3.55	19.1%	0.10	0.20	0.57
9.11	2.93	0.07	0.15	0.20	2.95	15.9%	0.07	0.08	0.43
9.16	1.65	0.05	0.10	0.08	1.67	9.0%	0.05	0.03	0.45
9.21	0.83	0.03	0.05	0.02	0.83	4.5%	0.02	0.00	0.33
9.26	0.00	#DIV/0!	0.00	0.00	0.00	0.0%	#DIV/0!	#DIV/01	#DIV/0!

STREAM NAME:

Upper Huerfano River

XS LOCATION:

XS NUMBER:

Constant Manning's n

STAGING TABLE

GL = lowest Grassline elevation corrected for sag
WL = Waterline corrected for variations in field measured water surface elevations and sag

DIST TO	TOP	AVG.	MAX.		WETTED	PERCENT	HYDR		AVG.
WATER	WIDTH	DEPTḤ	DEPTH	AREA	PERIM.	WET PERIM	RADIUS	(FLOW)	VELOCITY
(FT)	(FT)	(FT)	(FT)	(SQ FT)	(FT)	(%)	(FT)	(CFS)	(FT/SEC)
3.52	20.11	0.69	1.31	13.93	04.00	400.004	0.00	20.40	
3.53	19.94	0.69			21.23	100.0%	0.66	30.18	2.17
3.58	19.12	0.67	1.30	13.73	21.05	99.2%	0.65	29.62	2.16
			1.25	12.75	20.17	95.0%	0.63	26.95	2.11
3.63	18.30	0.65	1.20	11.81	19.29	90.9%	0.61	24.46	2.07
3.68	17.47	0.62	1.15	10.92	18.41	86.7%	0.59	22.13	2.03
3.73	16.65	0.60	1.10	10.07	17.52	82.5%	0.57	19.97	1.98
3.78	15.83	0.58	1.05	9.25	16.64	78.4%	0.56	17.96	1.94
3.83	15.27	0.56	1.00	8.48	16.02	75.6%	0.53	15.93	1.88
3.88	15.09	0.51	0.95	7.72	15.80	74.4%	0.49	13.75	1.78
3.93	14.60	0.48	0.90	6.98	15.26	71.9%	0.46	11.89	1.70
3.98	13.88	0.45	0.85	6.26	14.49	68.3%	0.43	10.28	1.64
4.03	13.34	0.42	0.80	5.59	13.91	65.5%	0.40	8.73	1.56
4 08	12.92	0.38	0.75	4.93	13.44	63.3%	0.37	7.25	1.47
4.13	12.62	0.34	0.70	4.29	13.12	61.8%	0.33	5.85	Acrt 1.36
4.18	12.32	0.30	0.65	3.67	12.80	60.3%	0.29	4.57	1.25
4.23	11.82	0.26	0.60	3.06	12.26	57.7%		Net 3.49	1.14
4.28	11.33		0.55	2.48	11.71	55.2%	0.21	2.54	2 1 1 102
4.33	10.57	0.22 0.18 .20	0.50	1.94	10.90			0,49 71.76	0.91
4.38	7.77	0.19	0.45	1.45	8.04	51.3% 50°/	0.18	1.33	172 m 10.92
4.43	6.54	0.17	0.40	1.10	6.77	31.9%	0.16	0.94	0.85
4.48	5.31	0.15	0.35	0.80	5.49	25.9%	0.15	0.64	0.79
4.53	3.92	0.15	0.30	0.57	4.05	19.1%	0.13		
4.58	2.53	0.16	0.35	0.41	2.61	12.3%		0.44	0.78
4.63	2.34	0.12	0.25	0.41			0.16	0.34	0.83
4.68	2.14	0.08			2.39	11.3%	0.12	0.20	0.70
			0.15	0.17	2.17	10.2%	80.0	0.09	0.53
4.73	1.61	0.05	0.10	0.08	1.62	7.6%	0.05	0.03	0.39
4.78	0.80	0.02	0.05	0.02	0.81	3.8%	0.02	0.00	0.24

STREAM NAME:

Lower Huerfano River

XS LOCATION: XS NUMBER:

0

0

Constant Manning's n

GL = lowest Grassline elevation corrected for sag

STAGING TABLE

WL = Waterline corrected for variations in field measured water surface elevations and sag

DIST TO	TOP	AVG.	MAX.		WETTED	PERCENT	HYDR		AVG.
WATER	WIDTH	DEPTH	DEPTH	AREA	PERIM.	WET PERIM	RADIUS	(FLOW)	VELOCITY
(FT)	(FT)	(FT)	(FT)	(SQ FT)	(FT)	(%)	(FT)	(CFS)	(FT/SEC)
2.81	25.25	1.15	2.08	28.94	25.99	100.0%	1.11	71.25	2.46
2.84	24.94	1.13	2.05	28.24	25.66	98.8%	1.10	68.96	2.44
2.89	24.38	1.11	2.00	27.01	25.09	96.5%	1.08	64.99	2.41
2.94	23.82	1.08	1.95	25.80	24.51	94.3%	1.05	61.16	2.37
2.99	23.26	1.06	1.90	24.63	23.94	92.1%	1.03	57.49	2.33
3.04	22.76	1.03	1.85	23.47	23.41	90.1%	1.00	53.87	2.29
3.09	22.26	1.00	1.80	22.35	22.90	88.1%	0.98	50.37	2.25
3.14	21.86	0.97	1.75	21.25	22.47	86.5%	0.95	46.89	2.21
3.19	21.61	0.93	1.70	20.16	22.20	85.4%	0.91	43.31	2.15
3.24	21.35	0.89	1.65	19.09	21.93	84.4%	0.87	39.86	2.13
3.29	21.10	0.85	1.60	18.03	21.65	83.3%	0.83	36.54	2.09
3.34	20.85	0.81	1.55	16.98	21.38	82.3%	0.83	33.35	1.96
3.39	20.60	0.77	1.50	15.94	21.10	81.2%	0.76	30.29	1.90
3.44	20.34	0.73	1.45	14.92	20.83	80.2%	0.70	27.35	1.83
3.49	20.09	0.69	1.40	13.91	20.56	79.1%	0.72	27.35 24.55	
3.54	19.84	0.65	1.35	12.91	20.28	78.1%	0.64	21.88	1.77
3.59	19.59	0.61	1.30	11.92	20.20	77.0%	0.60		1.69
3.64	19.34	0.57	1.25	10.95	19.73	75.9%	0.55	19.34 !6.94	1.62
3.69	18.56	0.54	1.20	10.00	18.94	72.9%	0.53		1.55
3.74	17.11	0.53	1.15	9.11	17.49	67.3%		14.97	1.50
3.79	15.64	0.53	1.10	8.29	16.01		0.52	13.51	1.48
3.84	14.51	0.52	1.05	7.54	14.88	61.6%	0.52	12.25	1.48
3.89	14.12	0.48	1.00	6.82		57.3%	0.51	10.97	1.46
3.94	13.75	0.45	0.95	6.13	14.47 14.09	55.7%	0.47	9.47	1.39
3.99	13.38	0.41	0.90	5.45	13.71	54.2% 52.7%	0.43	8.05	1.31
4.04	13.01	0.37	0.85	4.79			0.40	6.74	1,24
4.09	12.68	0.33	0.80	4.15	13.33 12.98	51.3%< 5 <i>0</i> %	0.36	5.54	5) wa 1.16
4:14	12.10	0.33	0.75	3.53			0.32	3 ME+ 4.44	.61v 1.07
4.19	11.52	0.25	0.70	2.93	12.39	47.7%	0.28	3.49	0.55
4.24	10.52	0.23	0.65	2.38	11.80	45.4%	0.25	2 met 2.66	0.91
4.29	9.49	0.20	0.60		10.77	41.4%	0.22	2.00	0.84
4.34	7.47	0.20 0.20	0.55	1.88 1.48	9.72	37.4%	0.19	1.44	0.77
4.39	5.41	0.22	0.50		7.67	29.5%	0.19	1.14 🕏	0.77
4.44	5.08	0.18	0.50	1.18 0.92	5.59	21.5%	0.21	0.96	0.81
4.49	4.77	0.14	0.40	0.92	5.23	20.1%	0.18	0.66	0.72
4.54	3.50	0.13	0.40		4.91	18.9%	0.14	0.41	0.61
4.59	2.19	0.15	0.35	0.47 0.33	3.62	13.9%	0.13	0.27	0.59
4.64	1.80	0.13	0.30		2.29	8.8%	0.14	0.20	0.62
4.69	1.44	0.13	0.25	0.23	1.88	7.2%	0.12	0.13	0.56
4.09	1.44			0.15	1.51	5.8%	0.10	0.07	0.48
4.74	0.73	0.08	0.15	0.08	1.13	4.4%	0.07	0.03	0.40
		0.05	0.10	0.04	0.76	2.9%	0.05	0.01	0.31
4 84	0.37	0.03	0.05	0.01	0.39	1.5%	0.02	0.00	0.20
4.89	0.01	0.00	0.00	0.00	0.01	0.1%	0.00	0.00	0.02

FELT, MONSON & CULICHIA, LLC

319 N. WEBER ST. COLORADO SPRINGS, CO 80903

JAMES G. FELT STEVEN T. MONSON JAMES W. CULICHIA CHRISTOPHER D. CUMMINS DAVID M. SHOHET MICHAEL J. GUSTAFSON

TELEPHONE: 719-471-1212 FAX: 719-471-1234 cdc@fmcwater.com

September 4, 2009

Privileged and Confidential Pursuant to C.R.E. Rule 408 - Settlement Document

MEMORANDUM

TO:

Linda Bassi (CWCB); Susan Schneider (AG - CWCB)

CC:

John Galusha (Huerfano County)

FROM:

Chris Cummins

RE:

Proposed ISF on Cucharas Creek, Upper Huerfano River, and Lower

Huerfano River

Dear Linda and Susan:

Our consultant, Bikis Water Consultants, LLC ("BWC"), completed their field work on August 19, 2009, and have provided us with some information to share with you in hopes of progressing towards a mutually agreeable settlement concerning the CWCB's proposed in-stream flow ("ISF") appropriations on the Cucharas Creek, the Upper Huerfano River, and the Lower Huerfano River.

I. Water Availability Assessment:

BWC completed a Preliminary Water Availability Assessment on both the Huerfano River proposed reaches, as well as on Cucharas Creek. BWC determined water availability on the basis of daily flows for the Huerfano River (as measured at the Manzanares gage) and the Cucharas Creek (as measured at the Boyd Ranch gage), prorated based on watershed areas, as opposed to the CWCB's "geometric mean" method, which BWC believes may not be appropriate for use in determining water availability for ISF purposes. It is BWC's opinion that there is substantially less water available than estimated by the CWCB and/or CDOW, and that frequently, if not the majority of the time, there is insufficient water available to support the proposed ISFs. Copies of graphs depicting the proposed ISF v. measured discharge in each of the proposed stream reaches

are attached hereto as Exhibits A, B, and C, and a table illustrating the number of days annually in which physically available flows would be less than the proposed ISFs is attached as Exhibit D.

II. R2Cross Assessment:

BWC has done a complete R2Cross analysis of each proposed ISF reach, and I hope to provide you a copy of that analysis in full shortly. For purposes of this preliminary negotiation, I will summarize these findings. During BWC's fieldwork on August 19, 2009, stream flows in the subject channels were determined to be 6.43 cfs for Cucharas Creek, 7.25 cfs for the Upper Huerfano River, and 14.61 cfs for the Lower Huerfano River. Maps depicting the locations of this field work are attached hereto as Exhibits E and F. BWC's modeling determined that the following flows were necessary in order to meet R2Cross model parameters:

Cucharas River:

Summertime flow: 2.4 cfsWintertime flow: 1.7 cfs

Upper Huerfano River:

Summertime flow: 2.4 cfsWintertime flow: 2.2 cfs

Lower Huerfano River:

Summertime flow: 4.5 cfsWintertime flow: 3.6 cfs

III. Proposed Flows - Conclusions:

Based upon the above-discussed water availability study, and BWC's R2Cross analysis, BWC has developed the following proposed ISF amounts for each of the proposed reaches of stream. I have included in this table the CWCB's currently proposed ISF amounts for ease of reference:

2.4 cfs
2.4 cfs 1.0 cfs 1.0 cfs
2.4 cfs
2.4 cfs 2.2 cfs

Lower Huerfano River:

4/1-10/31 11/1-3/31

5.75 cfs 2.75 cfs

4.5 cfs 2.75 cfs (confirmed)

IV. <u>Huerfano County Development Projections - Reservation of Exchange Potential:</u>

In concert with representatives of Huerfano County and BWC, we have analyzed prospective growth projections for Huerfano County, including analysis of specific projects anticipated to develop in both the short and long term. These factors were considered with a focus on water usage, and specifically, with an eye towards the development of high-altitude storage to allow for greater flexibility of future uses. It is such high-altitude storage, and the potential to exchange water rights through the proposed ISF reaches into such storage with which Huerfano County is concerned. Specific projects considered include multiple "green" energy projects (including wind farms), and re-opening of Cucharas Ski area, along with the associated employees/visitors who will either visit or make Huerfano County their home as a result of such projects. In addition, water needs to be secured for continued and future agricultural purposes.

Cucharas River:

The bulk of the new residential/industrial projects anticipated for Huerfano County are likely to be located within the Cucharas River Basin, including recreational ski-area development and energy projects. Likewise, the County seat and largest town in Huerfano County, Walsenburg, is located in the Cucharas drainage, making it likely that increases in population associated with such projects will be in or near Walsenberg, or in the case of the ski-area, in the Cucharas/La Veta area.

Snow-making requirements at the ski-area are anticipated to be 0.11 to 0.13 cfs, with diversions of this nature being necessary during the months of November through January (BWC's Preliminary Water Availability analysis indicates physical flows available during most winters of approximately 0.45 cfs). A total of 8 acre-feet of storage is anticipated to be associated with snow-making at the ski-area. Associated residential development at the ski-area is approved for a total of 1,077 EQRs, as currently approved by Huerfano County (additional projected employee/associated residential growth in Cucharas/La Veta/Walsenberg is discussed below). Of these, around 407 EQRs are still unallocated for future growth. These units require approximately 0.000341 cfs per unit, for a total of 0.139 cfs, or approximately 100 acre feet per year. Therefore, the future water demand in the upper valley is estimated as 108 acre feet annually.

Current water usage in Walsenburg is approximately 1,080 acre feet annually, while La Veta uses approximately 206 acre feet. Conservatively assuming 3% growth annually on the basis of developing energy projects, and increasing population shifts to semi-rural demographics, these numbers are expected to increase to approximately 1,450 and 277 acre feet, respectively, in 10 years, and 1,950 and 372 acre feet in 20 years. Therefore,

an additional approximately 1,036 acre-feet annually of water is anticipated to be required for these two towns in the future. Storage to account for this growth will be vital, and Huerfano County, the respective city governments, and the Huerfano County Water Conservancy District, are currently working to analyze potential high-altitude storage locations and water rights which could be changed to meet their needs.

As such, we have identified a potential future need for 1,144 (108+1036) acre feet of storage, which represents the County's estimated future water demand for the ski area and associated development, as well as the towns of La Veta and Walsenburg. Most of this water would be stored during spring runoff and released later in the year during baseflow conditions. The required exchange potential may range from 5-10 cfs during summer months, and 2-5 cfs during winter months on the Cucharas River. Any change of water rights and request for right of appropriative exchange to accommodate such needs would need to be senior to the proposed ISF, and our client therefor wishes to obtain CWCB's stipulation to subordinate to up to 5 cfs in the summer and 2 cfs in the winter of future exchange for up to 1,144 acre feet in a to-be-determined storage vessel high on the Cucharas River.

Huerfano River:

As you know, the bulk of water usage in the Huerfano River drainage is currently agricultural, and while some additional residential development could occur in this area, particularly in or around Gardner, the primary concern is protecting flexibility in the use of water for irrigation purposes, with over 7,000 acres currently being irrigated in this drainage. It is difficult to calculate the amount of high-altitude storage that would be necessary to provide sufficient future flexibility for irrigation practices or residential development, given that monthly water usage could exceed 1,750 acre feet with such substantial irrigation application as currently occurs. In order to develop a reasonable figure which would allow for some irrigation flexibility as well as reasonable residential development, Huerfano County and its consultants have estimated that storage of approximately 250 acre feet would be reasonable. Our client therefore wishes to obtain CWCB's stipulation to subordinate up to 2 cfs of future exchange for up to 250 acre feet of storage in a to-be-determined storage vessel high on the Huerfano River.

V. <u>Summary of Huerfano County Settlement Proposals</u>:

Huerfano County proposes the following:

Cucharas Creek ISF be reduced to the following flows:

5/15-6/30	2.4 cfs
7/1-8/14	2.4 cfs
8/15-9/15	1.0 cfs
9/16-4/14	1.0 cfs
4/15-5/14	2.4 cfs

2. Upper Huerfano River ISF be reduced to the following flows:

5/1-10/31

2.4 cfs

11/1-4/30

2.2 cfs

3. Lower Huerfano River ISF summer flow be reduced as follows (BWC confirms the appropriateness of Lower Huerfano River winter flow as proposed by the CWCB):

4/1-10/31

4.5 cfs

- 4. CWCB, subject to terms and conditions to be negotiated by the parties, stipulates not to oppose and to subordinate its Cucharas Creek ISF, and subsequent ISF appropriations within the Cucharas River drainage, to 5 cfs summertime, and 2 cfs wintertime exchanges to be adjudicated in the future by water users in the Cucharas River drainage, and for the adjudication of a to-be-determined storage vessel high on the Cucharas River drainage for up to 1,144 acre feet of storage.
- 5. CWCB, subject to terms and conditions to be negotiated by the parties, stipulates not to oppose and to subordinate its Huerfano River ISF, and subsequent ISF appropriations within the Huerfano River drainage, to 2 cfs summertime, and 2 cfs wintertime exchanges to be adjudicated in the future by water users in the Huerfano River drainage, and for the adjudication of a to-be-determined storage vessel high on the Huerfano River drainage for up to 250 acre feet of storage.

Huerfano County and its consultants have utilized this approach to identifying potential future water requirements and seeking the CWCB's stipulation thereto on the basis of prior similar discussions on the lower San Miguel River involving our firm, BWC and other clients. We have discussed this approach with you on several occasions over the past couple of months, as we awaited proper stream conditions to conduct our flow studies, and understood you to be receptive to such an approach, at least in principle. I therefore was somewhat surprised at your reaction this morning on the telephone to my summary of the contents of this proposal. It is my understanding that this conceptual approach was the product of a work session concerning the lower San Miguel River ISF, which included the participation of CWCB Board member Bruce Whitehead, in attempting to accommodate reasonable future water requirements for growth and development, when immediate application for water rights to satisfy such requirements might not be feasible.

I believe the statutes authorizing the CWCB to initiate ISF appropriations provide sufficient flexibility for such accommodations, requiring the CWCB to "maintain a balance between the development of the state's water resources and protection of the state's fish and wildlife resources" (C.R.S. §37-60-106(q)), and providing that the CWCB has the duty "to foster the conservation of the water of the state of Colorado by the promotion and implementation of sound measures to enhance water use efficiency in order to serve all

the water needs of the state, to assure the availability of adequate supplies for future uses, and to assure that necessary water services are provided at a reasonable cost" (C.R.S. §37-60-106®)). In addition, statute expressly provides that the CWCB may enter into an agreement such as proposed:

...the board has the power and it is its duty... (t) to enter into one or more agreements with the Colorado water resources development authority and any other entities to assist in the development of the water resources of the state.

C.R.S. §37-60-106(t) (emphasis added). It is our opinion that the proposed subordinations to upstream storage may actually enhance the availability of water during late summer and wintertime, when flows released from storage could supplement otherwise low stream flows. The proposed settlement is therefore consistent with the CWCB's statutory powers and duties, in appropriating water in order to protect the natural environment to a reasonable degree, and in assisting in the development of the water resources of the State.

Thank you for your consideration. While I will be out of the office for the week following the Labor Day weekend, Jim Felt and principals for our client and consultant should be available for a conference call next week to discuss this matter. Jim and Dave Mehan at BWC have expressed a preference for Tuesday, September 8, 2009 between 11 a.m. and 3 p.m., but can likely be available later in the week should your schedules so require. Please contact Fay Whitfield at our offices to coordinate the call, which we would be happy to host. It is our client's sincere hope that a hearing on these matters might be avoided, and that the parties may reach a mutually agreeable settlement concerning these proposed in-stream flows.

Sincerely,

FELT, MONSON & CULICHIA, LLC

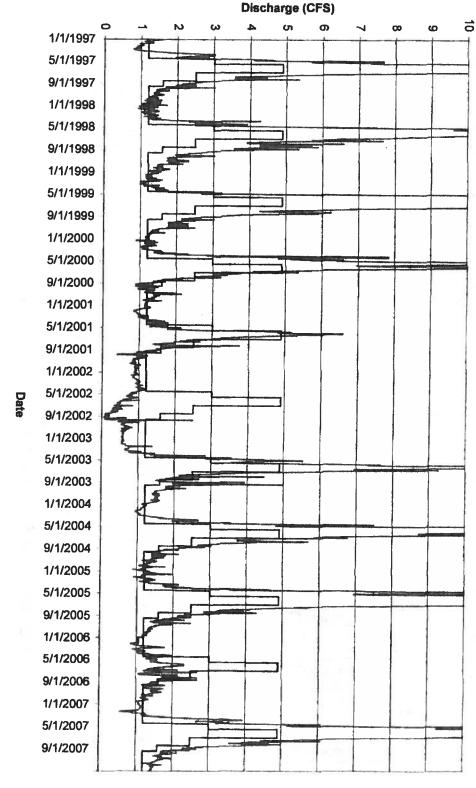
Chris D. Cummins

encl.

cc: H

Huerfano County BoCC and County Manager





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Fig3 to 8-ISF_Graphs

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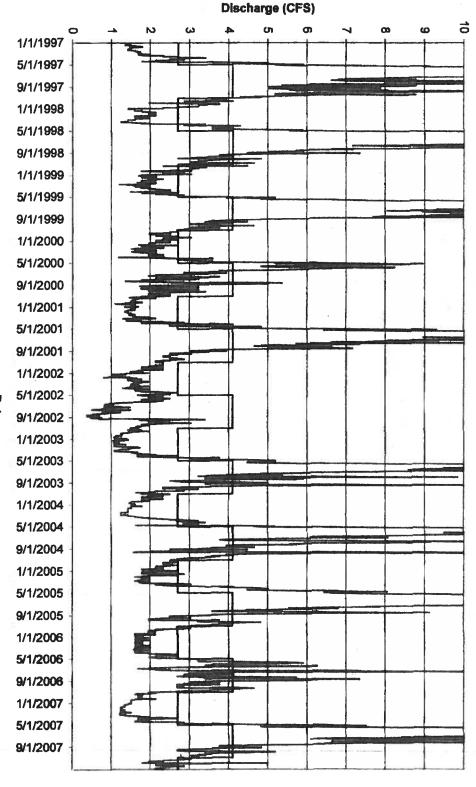


Figure 3. Proposed ISF vs. Discharge, Upper Huerfano River 1997-2007 **Huerfano County**

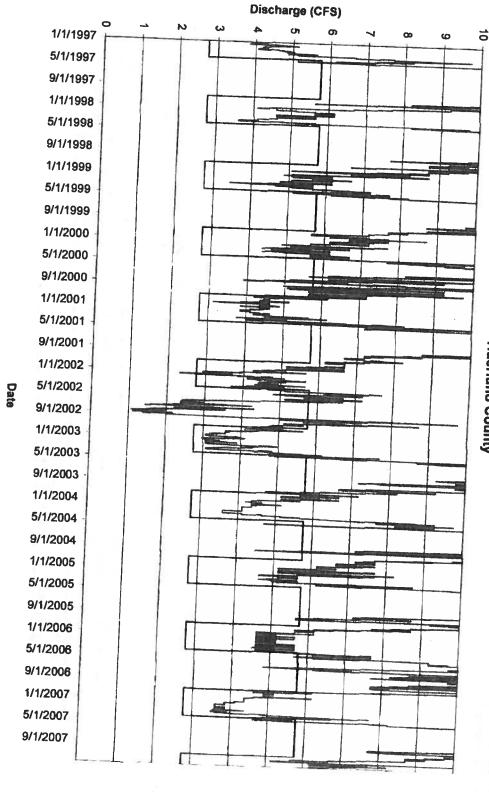


Figure 4. Proposed ISF vs. Discharge, Lower Huerfano River 1997-2007 Huerfano County

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EXHIBIT

Table 1. Number of Days Flow in River is Less Than the Proposed ISF Values Huerfano River and Cucharas Creeks DRAFT

Cucharas Creek	Huerfano River Lower Segment	Huerfano River Upper Segment		River Segment	Av
11/	147	45	204	Below ISF	Average Number of Days
	365	162	365	Below ISF	Maximu

Source: USGS Streamflow Data for Huerfano River at Mazanares Gage, and Cucharas River and Boyd Ranch Gage. Period of Record 1923-present and 1934-present, respectively.

ISF = in-stream flow

