## STATE OF COLORADO

# **Colorado Water Conservation Board Department of Natural Resources**

1313 Sherman Street, Room 721 Denver, Colorado 80203 Phone: (303) 866-3441 Fax: (303) 866-4474 www.cwcb.state.co.us



July 14, 2011

Mr. Richard Belt, P.E. Fisher Ditch Company 1800 Larimer Street, Suite 1300 Denver, CO 80202

Re:

Ditch Infrastructure Improvements Project

Contract Number C150319

Dear Mr. Belt:

John W. Hickenlooper Governor

Mike King DNR Executive Director

Jennifer L. Gimbel CWCB Director

I am pleased to inform you that on July 13, 2011 the Colorado Water Conservation Board approved your loan request for the Ditch Infrastructure Improvements Project as described in the application and approved Loan Feasibility Study titled "Feasibility Study – Fisher Ditch Various Infrastructure Improvements," dated June, 2011. The Board approved a loan not to exceed \$454,500 (\$450,000 for project costs and \$4,500 for the 1% Loan Service Fee). The loan terms shall be 30 years at an interest rate of 5.95% per annum. I have attached a copy of the updated Board memo dated July 14, 2011, that includes the Board's approval.

After the Board approves a loan there are a few steps that remain in the loan process including:

- A) Contracting: An approved contract must be in place before funds can be disbursed. Vaughn McWilliams will initiate the loan contracting process for this project. When all of the contract conditions are met and the contract is executed the Company may request loan funds to cover eligible project expenses. You can contact Vaughn at (303) 866-3441 x 3227 regarding the requirements.
- B) <u>Design/Construction</u>: You must adhere to the CWCB Design and Construction Administration Procedures. Kirk Russell will contact you regarding this phase of the process. Kirk will make construction site visits, which will be the basis of pay estimates for disbursement of your loan funds. You can contact Kirk at his desk at (303) 866-3441 x 3232 or cell phone (303) 956-5653.

Fisher Ditch Company Ditch Infrastructure Improvements Project July 14, 2011 Page 2 of 2

On behalf of the Board, I would like to thank you for your interest in a loan from the Colorado Water Conservation Board. Ryan Edw

Sincerely,

Tim Feehan P.E., Chief

Finance Section

Colorado Water Conservation Board

Attachment: Updated Board Memo

Ryan Edwards, P.E. **Finance Section** 

Colorado Water Conservation Board

E-mail Copy (Including Attachments)

Barbara Biggs, Board Member - City & County of Denver Peter Johnson, AGO **CWCB Finance Section Staff** 

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John W. Hickenlooper

DNR Executive Director

Jennifer L. Gimbel

**CWCB** Director

Governor

Mike King

TO:

Colorado Water Conservation Board Members

FROM:

Ryan Edwards, P.E.

Tim Feehan, P.E., Chief

**Finance Section** 

DATE:

July 1, 2011 (Updated July 14, 2011)

SUBJECT:

Agenda Item 26b, July 12-13, 2011 Board Meeting

Finance Section - New Project Loans

Fisher Ditch Company - Ditch Infrastructure Improvements Project

#### Introduction

The Fisher Ditch Company (Company) is applying for a loan for the Ditch Infrastructure Improvements Project (Project). The purpose of the project is to perform four separate ditch improvement tasks to ensure reliable water yields and deliveries to shareholders while maintaining affordable assessments. The loan request is for 90% of the estimated \$500,000 total cost of the project. See the attached Project Data Sheet for a location map and a project summary.

## Staff Recommendation (Board approved staff recommendation on July 13, 2011)

Staff recommends the Board approve a loan, from the Construction Fund, not to exceed \$454,500 (\$450,000 for project costs and \$4,500 for a 1% Loan Service Fee) to the Fisher Ditch Company for the Ditch Infrastructure Improvements Project. The loan terms shall be 30 years at a blended interest rate of 5.95% per annum. Security for the loan shall be in compliance with the CWCB Financial Policy #5.

#### Background

The Company, located in Denver, Colorado, utilizes the Fisher Ditch to deliver water to its shareholders for irrigation, augmentation and industrial use. The ditch has been in place for over 100 years and this project is intended to address aging and failing infrastructure and resolve a growing maintenance issue along the ditch.

The overall project includes four individual infrastructure improvement tasks: headgate rehabilitation, pipe replacement along Broadway, installation of a sand-out gate, and piping of the open channel ditch upstream of Federal Boulevard. These improvements are necessary to ensure

Fisher Ditch Company July 1, 2011 (Updated July 14, 2011) Page 2 of 5

the continued reliable delivery of water, preserving reasonable operating and maintenance assessments, and increasing the safety of the system.

Loan Feasibility Study

The loan feasibility study, titled "Feasibility Study – Fisher Ditch Various Infrastructure Improvements", dated June 2011, was prepared by Richard Belt, P.E., President of Fisher Ditch Company. Assistance in the preparation of the study was provided by Amy Willhite, Secretary/Treasurer of Fisher Ditch Company; Larry Fiore, Director of Fisher Ditch Company; and Gene Brienza, Ditch Superintendent.

Fisher Ditch Company

The Company is a Colorado Mutual Ditch Company and nonprofit corporation registered with the State of Colorado. The Company was formed March 14, 1921, though the ditch itself has been in existence since its earliest water right was appropriated in 1861. The Company is located in the City and County of Denver, where it diverts water from Clear Creek, near the intersection of Lowell Boulevard and Interstate 76. The ditch delivers water for the purpose of irrigation, augmentation, and industrial use to 28 shareholders, totaling 1,344 shares. The Company's facilities include the diversion dam and headworks located along Clear Creek, and approximately 8.2 miles of earthen canal, pipeline, and appurtenant structures. Annual diversions have ranged from 3,509 AF to 12,418 AF, with an average of 7,623 AF.

The Company is governed by a five-member board of directors assigned to manage the affairs of the company and the power to set and levy assessments against the shareholders as warranted. The Company derives the majority of its revenue through share assessments, while receiving minor contributions from interest on savings accounts and crossing agreements. Current assessments are \$37 per share. It is estimated that the project will cost \$27 per share.

#### Water Rights

The Company diverts water from Clear Creek, a tributary to the South Platte, where it is used for augmentation, commercial/industrial purposes and to irrigate small acreages. The Ditch has a decreed rate of 69.7 cfs with an average annual delivery of 7,623 AF per the following water rights:

**TABLE 1: PROJECT WATER RIGHTS** 

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Appropriation Date	Adjudication Date	Decreed Rate (cfs)	
6-29-1861	10-04-1884	34.7	
3-30-1898	5-13-1936	35.0	

### **Project Description**

The Company evaluated multiple aging structures and operation/maintenance issues throughout the Ditch and selected four individual tasks to include in the scope of the project. The Company prioritized the tasks in order of importance.

- A. Headgate Rehabilitation
- B. Replace Broadway Piping
- C. Install Sand-out Gate
- D. Federal Boulevard Piping

Multiple alternatives were analyzed for each task with the intent of addressing the underlying infrastructure or maintenance concern while providing the most value to the Company. Below is a summary of the selected alternative for each task. Pending loan approval, construction is scheduled to take place during the winter months (November-March) of 2011-2012 for tasks A and B, and 2012-2013 for tasks C and D.

A. Headgate Rehabilitation

It is estimated that the existing radial gate at the diversion headworks was constructed in the early 1900's. The lower quarter of the gate has been subject to corrosion, erosion by suspended sediment, and debris impact over the years and has decayed to the point where failure appears imminent. The Company has elected to remove the lower third of the gate and replace it with 3/8-inch steel. It is believed that the upper portion of the gate skin, structural support, and hoist are in good condition and serviceable into the future; however, a more detailed inspection will be performed during the construction phase.

**B.** Replace Broadway Piping

The 42-inch by 29-inch corrugated elliptical metal pipeline along Broadway was installed with inadequate cover. Over time the crown of the pipe has been exposed in spots and the crown of the pipe has fatigued and failed in numerous locations, allowing stormwater, sediment and other debris to enter the pipe. The Company has elected to replace 650 LF of the existing pipeline with a traffic bearing 24-inch by 38-inch elliptical reinforced concrete pipeline (RCPE). RCPE is more expensive than corrugated metal; however, it is better suited for the minimal cover scenario presented in this task.

#### C. Install Sand-out Gate

The Company lacks an operable river return in the upper segment of the ditch, thus preventing it from flushing sediment and other debris out of the system. This is a critical component due to the number of pipes and culverts in the upper segment of the ditch. The Company has elected to install a sand-out gate at the pedestrian path crossing over the ditch. The existing 72-inch corrugated metal pipe (CMP) culvert, with visible signs of corrosion, will be replaced and a slide gate, concrete headwall, 100 LF of 48-inch diameter plastic pipe, and check gate will be installed, giving the Company the ability to flush debris from the system.

D. Federal Boulevard Piping

The Ditch consists of 1,500 LF of unlined open channel at the base of a steep bluff just west of Federal Boulevard. A tremendous quantity of debris, including furniture, building materials, and yard waste gets dumped down the bluff where it tumbles into the ditch. As a deterrent, the Company constructed a chain-link fence along the top of the bluff; however, the fence has been badly damaged over the years and been proven ineffective. The Company has elected to replace the open channel with 1,500 LF of 48-inch plastic pipe along with a concrete headwall, manholes, and trash rack.

TABLE 2: TOTAL PROJECT COST SUMMARY

Task	Cost
Task A – Headgate Rehabilitation	\$12,870
Task B – Replace Broadway Piping	\$117,500
Task C – Install Sand-out Gate	\$83,600
Task D – Federal Boulevard Piping	\$191,800
Engineering and Contingency	\$94,230
Total	\$500,000

#### **Financial Analysis**

Table 3 provides a summary of the financial criteria of the loan request. The Borrower qualifies for a blended (12% middle-income municipal, 20% high-income municipal, and 68% commercial) interest rate of 5.95% for a 30-year term.

**TABLE 3: PROJECT FINANCIAL SUMMARY** 

TABLE 5: PROJECT FINANCIAL SOMME		
Total Project Cost	\$500,000	
CWCB Loan Amount (90% of total Project cost)	\$450,000	
CWCB Loan Amount (including 1% Service Fee)	\$454,500	
CWCB Annual Loan Payment	\$32,842	
CWCB Loan Obligation (including 10% debt reserve funding)	\$36,127	
Number of Shares	1,344	
Current Assessment per Share	\$37	
Project Cost per Share (including 10% reserve)	\$27	

#### Creditworthiness:

The Company has no outstanding debt. Revenues are derived from shareholder assessments which the Company will increase to cover the annual debt obligation and a special assessment is planned to finance the Company's 10% of the total project cost.

**TABLE 4: FINANCIAL RATIOS** 

Financial Ratio	2009-2010	Future w/ Project
Operating Ratio (operating revenues/operating expenses)  weak: <100% - average: 100% - 120% - strong: >120%	123% (strong) \$49.2K/\$40.1K	112% (average) \$85.3K/\$76.2K
Debt Service Coverage Ratio (total eligible revenues-operating expenses)/total debt service weak: <100% - average: 100% - 120% - strong: >120%	No Current Debt (strong) (\$49.2K-\$40.1K)/\$0K	125% (strong) (\$85.3K-\$40.1K)/\$36.1K
Cash Reserves to Current Expenses  weak: <50% - average: 50% - 100% - strong: >100%	112% (strong) \$45.1K/\$40.1K	59% (average) \$45.1K/\$76.2K
Annual Operating Cost per Acre-Foot (based on 7,623 AF)  weak: >\$20 - average: \$10 - \$20 - strong: <\$10	\$5.26 (strong) \$40.1K/7,623	\$10.00 (strong) \$76.2K/7,623

**Collateral**: As security for the loan, the Company will pledge assessment revenues backed by a rate covenant and the water rights as listed in Table 1. This is in compliance with the CWCB Financial Policy #5 (Collateral).

## Staff Recommendation (Board approved staff recommendation on July 13, 2011)

Staff recommends the Board approve a loan, from the Construction Fund, not to exceed \$454,500 (\$450,000 for project costs and \$4,500 for a 1% Loan Service Fee) to the Fisher Ditch Company for the Ditch Infrastructure Improvements Project. The loan terms shall be 30 years at a blended interest rate of 5.95% per annum. Security for the loan shall be in compliance with the CWCB Financial Policy #5.

cc: Richard L. Belt, President, Fisher Ditch Company Susan Schneider, AGO Peter Johnson, AGO

Attachment: Water Project Loan Program - Project Data Sheet

#### Water Project Loan Program - Project Data Sheet

Borrower: Fisher Ditch Company

Project Name: Ditch Infrastructure Improvements

Drainage Basin: South Platte, District 7

Total Project Cost: \$500,000

Type of Borrower: Blended

(middle-income muni, high-income muni, commercial)

**CWCB Loan:** \$454,500 (w/ 1% service fee)

County: Denver

Project Type: System Rehabilitation

Water Source: Clear Creek

Funding Source: Construction Fund

Avg. Annual Diversion: 7,623 AF

Interest Rate: 5.95% Term: 30 years

The Fisher Ditch Company (Company) utilizes the Fisher Ditch to supply water to its 28 shareholders for the purpose of irrigation, augmentation and industrial uses. The ditch has been in place for over 100 years and annual maintenance of its aging infrastructure is becoming a burden and inhibiting its ability to provide a reliable supply of water. The Company is requesting a loan from the CWCB for four system rehabilitation tasks: 1) headgate rehabilitation, 2) replacement of 650 LF of damaged CMP with RCP, 3) installation of a sand-out pipe and gate, and 4) burying 1,500 LF of open ditch with plastic irrigation pipe. This Project will restore reliable water deliveries while reducing annual maintenance costs.

