



Colorado's Water Supply Future



IBCC Meeting

Longmont, Colorado March 16, 2008

Agenda

- Welcome, Introduction, and Agenda Review
- Scenarios for Colorado's Water Supply Future
- Demand Management Strategy
- Agriculture Transfer Strategy
- New Supply Development Strategy
- Next Steps and Path Forward
- State Budget Update

Today – Examine the Engineering Evaluation Elements for Strategies

- Description of strategy or project elements water source, conveyance and storage, water quality
- Capital costs permitting, mitigation, land acquisition, pumps, pipe, treatment
- Annual O&M costs energy, equipment maintenance and replacement

<u>Purpose</u>

Ability to begin to compare tradeoffs between strategies

After Today – Further Evaluation of Strategies will Include:

Identification of:

- Project benefits
- Implementation issues
- Potential attributes/additional options
- Acceptability

Other evaluation elements:

- Additional cost elements (water rights or storage)
- Discuss potential attributes/additional options for ag transfer and new supply development options with Basin Roundtables
- Incorporate other conservation elements such as sharing of conserved water and the infrastructure and institutional arrangements required
- Qualitative description of how each strategy meets the Vision Statement and Vision Goals

Scenarios for Colorado's Water Supply Future

Scenarios will Address the Following Water Needs

- Municipal & Industrial
- Agricultural
- Environmental & Recreational



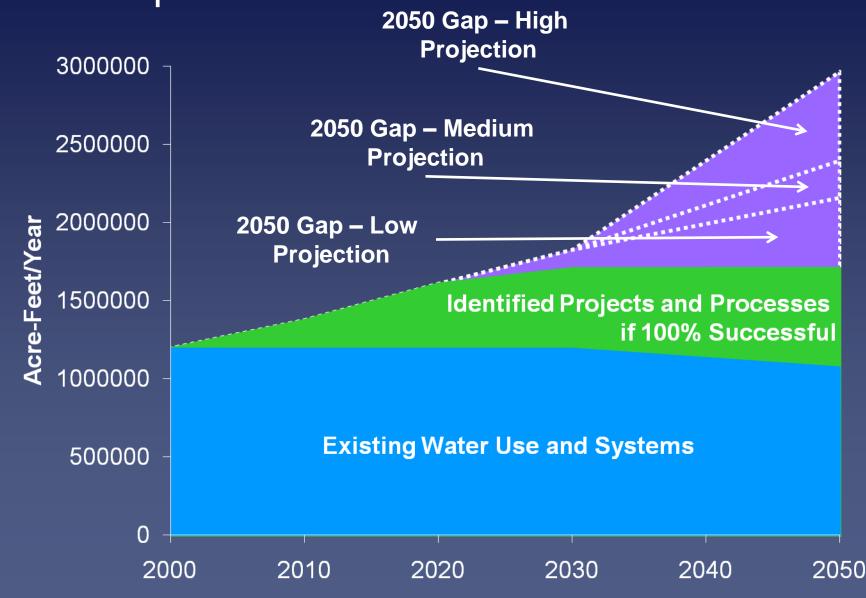




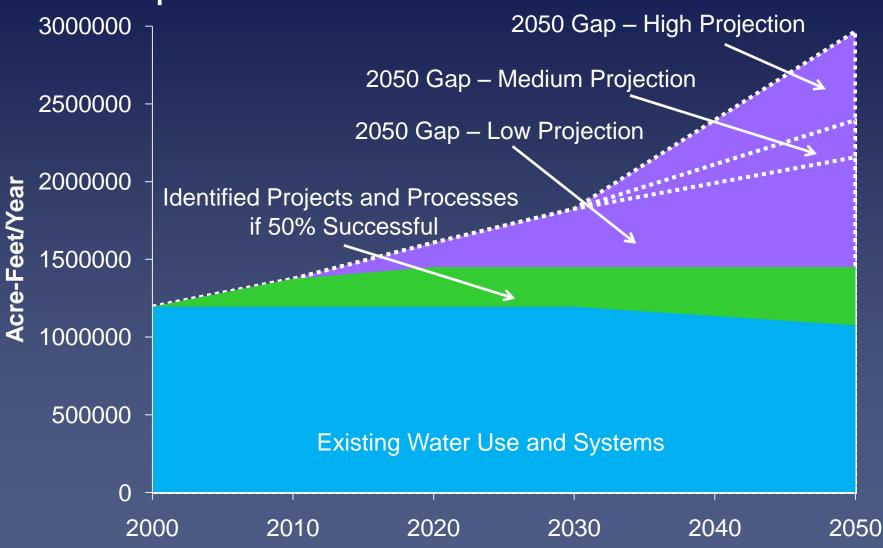
Development of Scenarios

- Overview of Water Needs
 - M&I (short-term and long-term)
 - Agricultural
 - Environmental Needs
- Scenario Development for M&I Needs
 - Low to High Demand
 - Low to High Supply
- Scenario Portfolios for M&I Needs

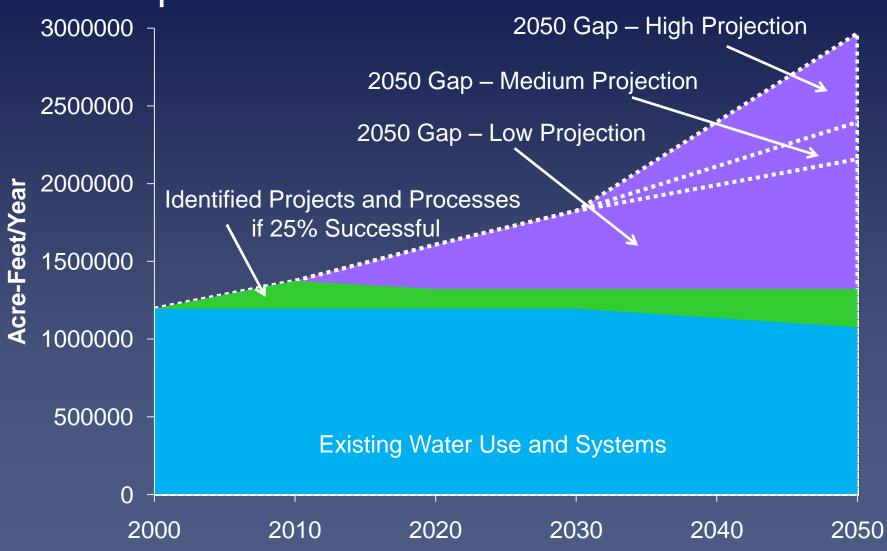
State of Colorado Projected M&I Water Use and Gaps



State of Colorado Projected M&I Water Use and Gaps

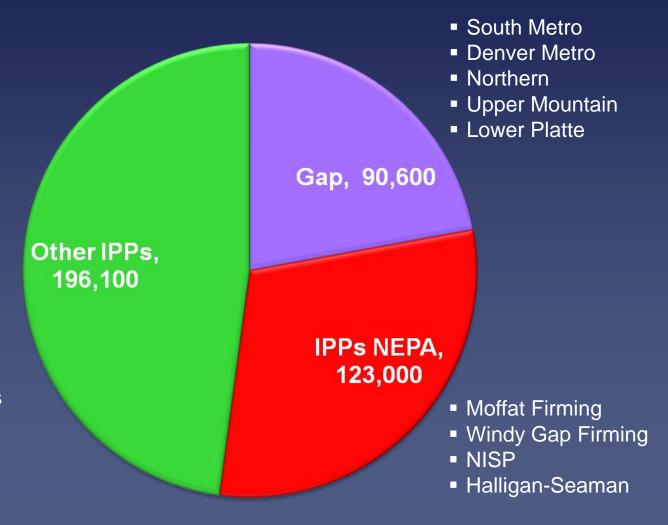


State of Colorado Projected M&I Water Use and Gaps



In 2030, the South Platte and Metro Basins will have 409,700 of New Demand

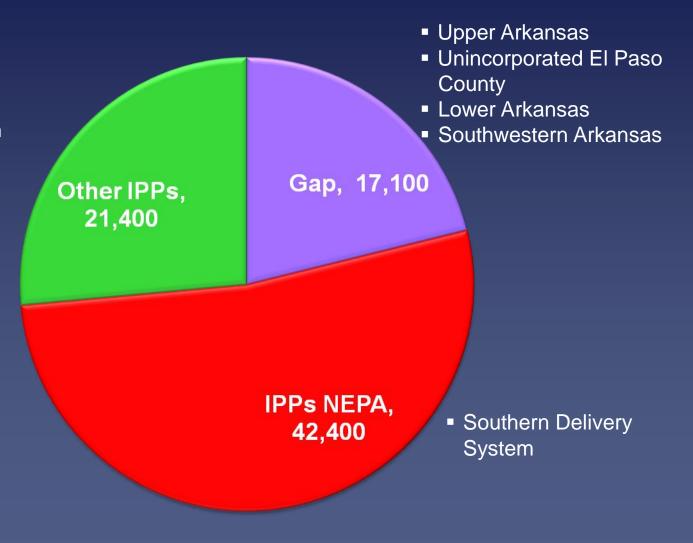
- South Metro Counties Rueter-Hess
- ECCV Northern
- Non-trib GW
- Denver Metro Counties
- Aurora Prairie Waters
- ThorntonPoudre Pipeline
- Ag Transfers
- Gravel Lakes
- Northern Counties CBT acquisitions, ag transfers and local storage



In 2030, the Arkansas Basin will have 80,900 of New Demand

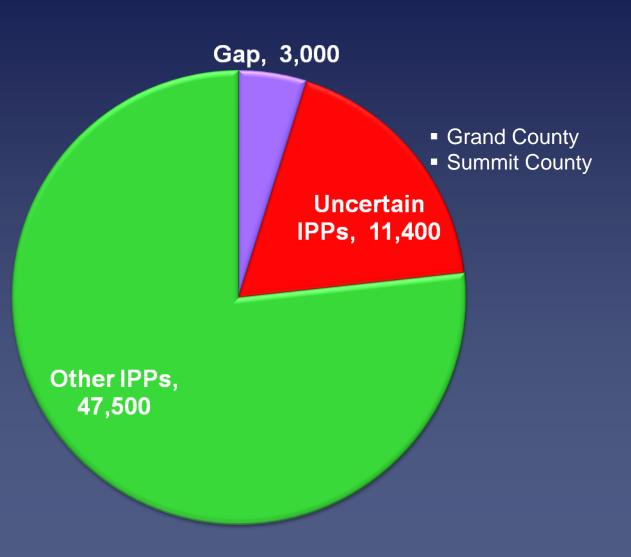


- Well augmentation
- Non-trib GW
- PSOP
- Existing water rights
- Agricultural Transfers

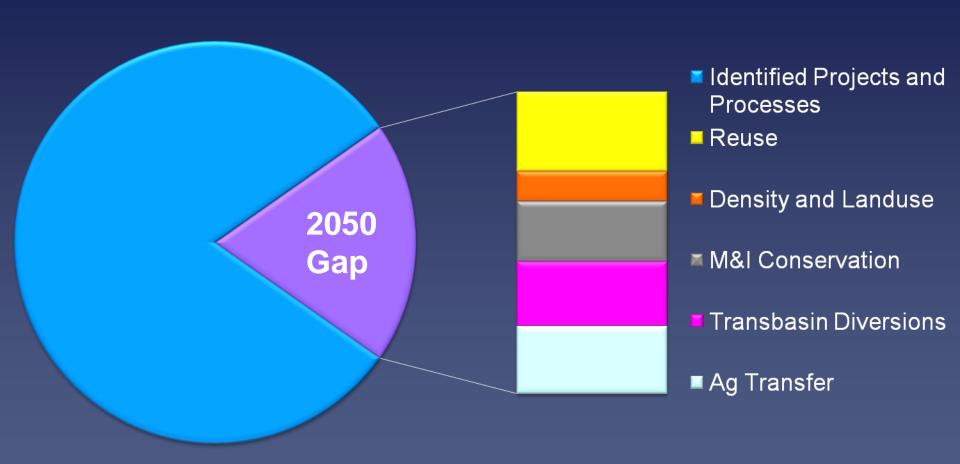


In 2030, the Colorado Basin will have 61,900 of New Demand

- Pitkin County IPPs Existing Supplies
- Ruedi Reservoir
- Mesa City IPPs
 Existing Supplies,
 Ag Transfers,
 Ruedi/Wolford
- Jerry Creek Reservoir
- Garfield City IPPs Existing Supplies
- Ag Transfers
- Eagle City IPPsExisting Supplies
- Ag Transfers
- Eagle River Process



Example of Portfolio to Meet 2050 M&I Needs



2050 Planning Horizon for Colorado's Water Supply Future

Demand Factors:

- M&I Growth
- Energy Demands
- Identified
 Projects and
 Processes
 Uncertainty



Supply Factors:

- Colorado River Hydrologic Variability
- Climate Change
- Compact Considerations

Scenario for Colorado's Water Supply Future

- Not forecasts of the future
- Represent potential conditions in the future
- Influenced by issues outside of the control of a water manager

There does not need to be agreement on each scenario just an acknowledgement that these scenarios may happen in the future

Scenario for Colorado's Water Supply Future

- Strategies are water management responses to future conditions
- Strategies can be related to future conditions and assessed by performance measures related to the vision goals
- Utilize no regrets planning platform

Scenario Development Summary

- Many issues outside of control of water manager
- For this effort have focus on issues that impact water demand and supply
- Developed narratives for demands and supply
- Demand narratives are very detailed based on 2050 demands projections
- Supply narratives are more general detail will be provided by the Colorado River Water Supply Availability Study

2050 Planning Horizon for Colorado's Water Supply Future

Demand Factors:

- M&I Growth
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 Processes
 Uncertainty



Supply Factors:

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- Climate Change
- Compact Considerations

Water Supply Strategies

- Water Conservation
- Agricultural Transfers
 - Conventional and alternative transfers
- Development of New Supplies
 - West Slope M&I and Energy
 - Transbasin

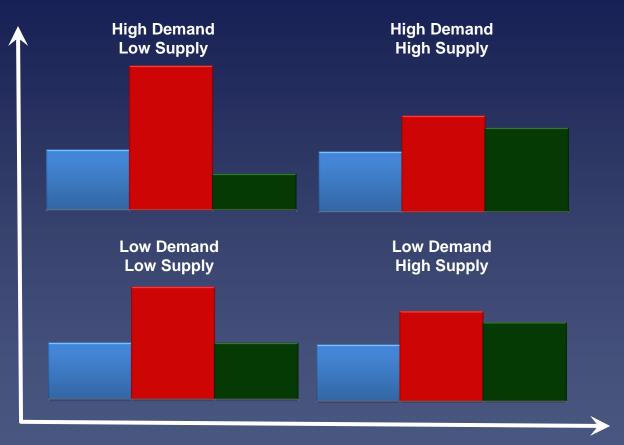
These strategies address M&I needs, but options to address agricultural and nonconsumptive needs will be added as strategies are evaluated



2050 Planning Horizon for Colorado's Water Supply Future

Demand Factors:

- M&I Growth
- Energy Demands
- Identified
 Projects and
 Processes
 Uncertainty
- Conservation
- Agricultural Transfers
- Colorado River



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Conservation Strategy

Conservation Strategy

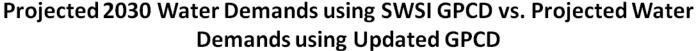
- 20 to 40 percent savings analyzed for each basin
- Management practices identified
- Overview of initial results
- Feedback on how much this strategy will reduce overall 2050 demands

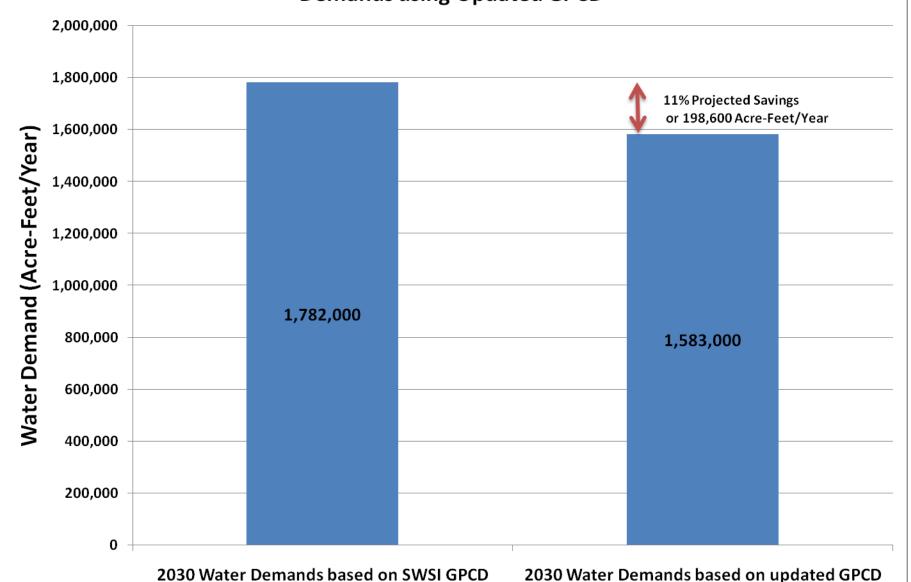
Overview of Conservation Strategy Approach

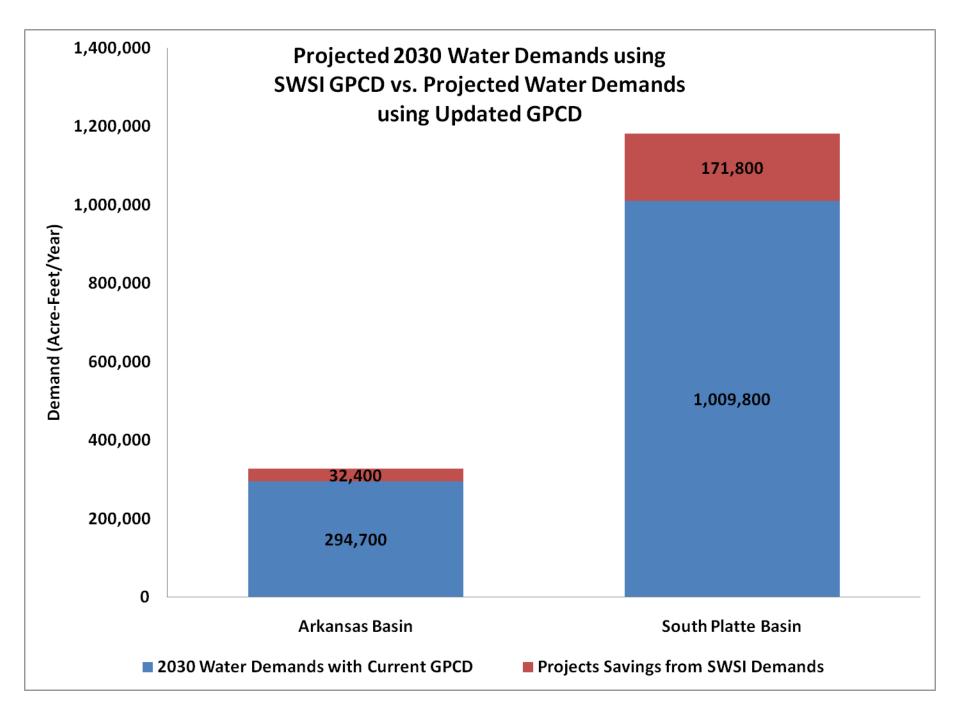
- Used SWSI 1 as baseline
- Estimated percent reduction in water usage at 2050 at 20 percent, 30 percent, and 40 percent reduction levels from SWSI 1
- Examine measures identified in SWSI 2 that could be utilized to achieve reduction levels
- Review results with major water providers and Basin Roundtables
- Summarize findings

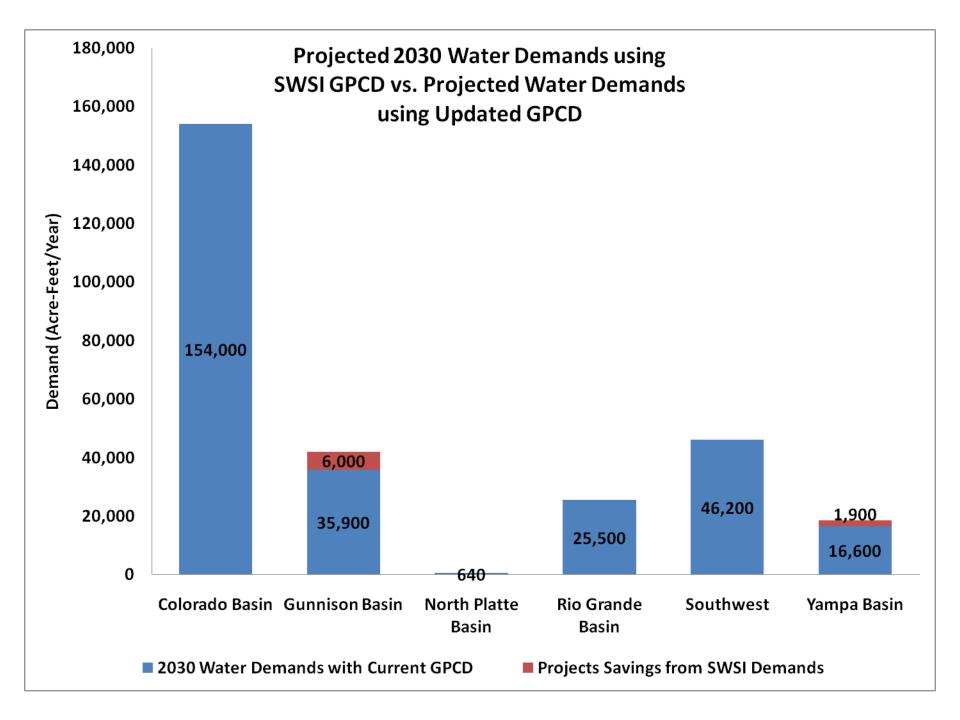
Initial Results

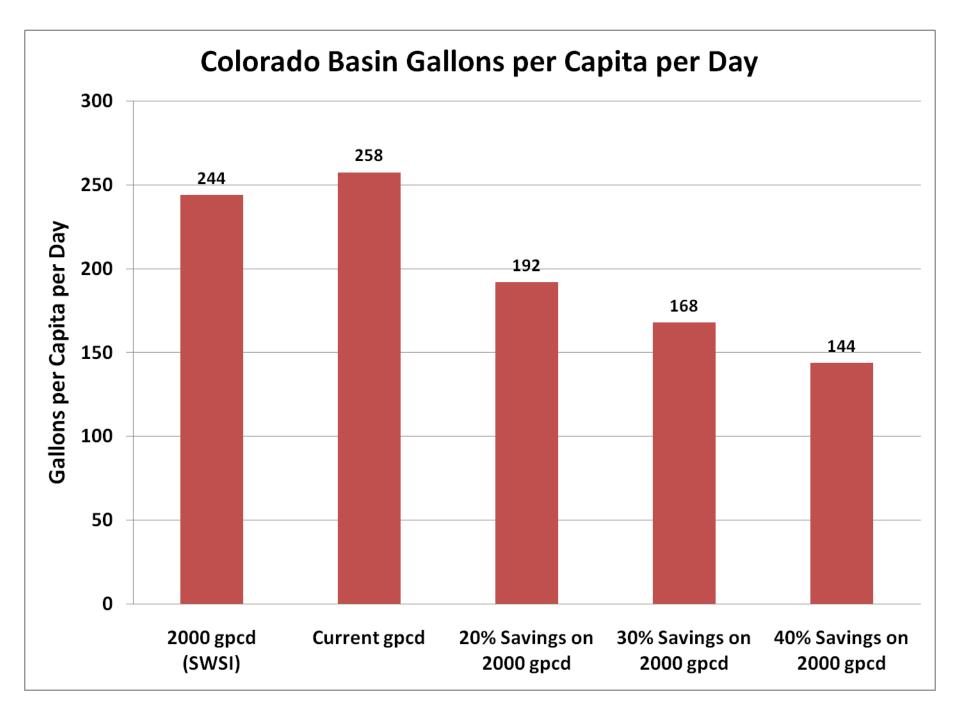
- What progress have we made in meeting 2030 demands with respect to demand reductions from conservation?
- What demand reductions should be implemented by 2050?
- What conservation best management practices could be used to implement these reductions?
- What do other states require regarding conservation or demand reporting?

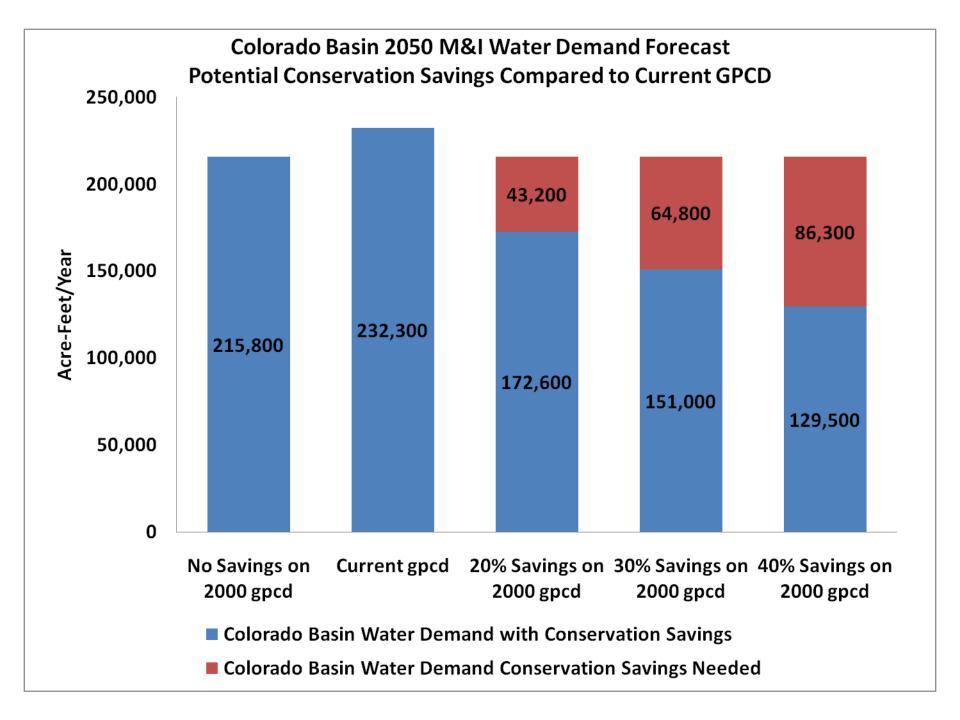


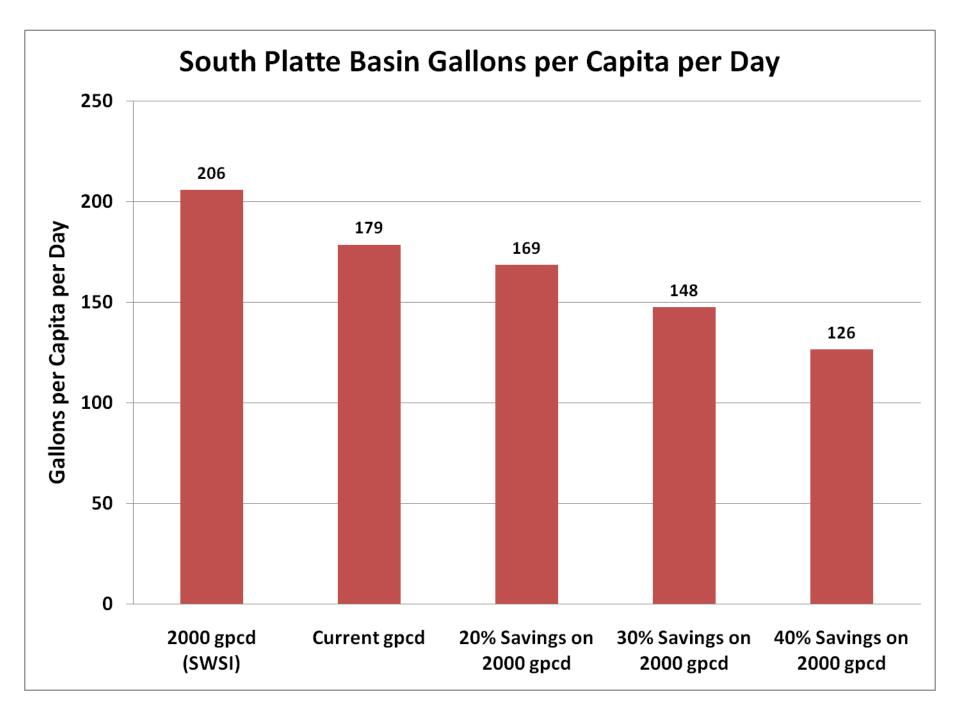


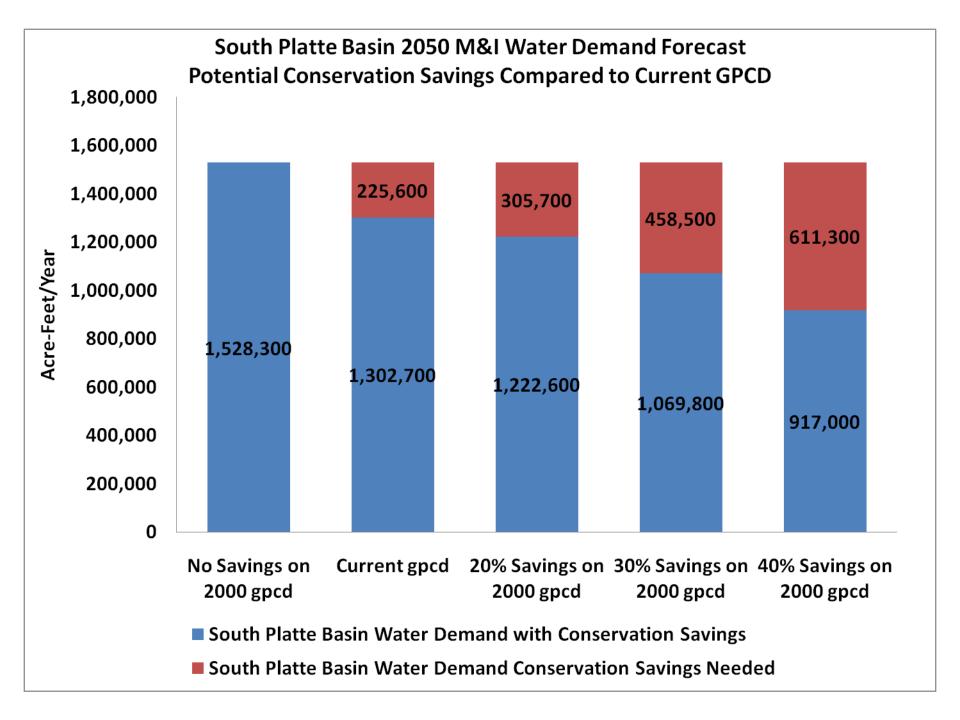












SWSI 2 Conservation Measures

- Turf replacement
- Utility water loss reduction programs
- Toilet rebates
- Conservation oriented water rates
- Washer rebates
- Cooling towers increased cycle concentration
- Rebates for landscape retrofits other than turf replacement

- Residential landscape audits
- Residential indoor audits
- Sub-metering in multifamily housing
- Commercial landscape audits
- Commercial indoor audits
- Metering of all utility customers

South Platte Basin Example

| Conservation Measure | Preliminary Projected Savings at 2050 |
|---|---------------------------------------|
| Turf Replacement | 104,300 AFY to 208,600 AFY |
| Leak Detection Programs | 35,200 AFY to 58,600 AFY |
| Toilet Rebates | 53,100 AFY |
| Conservation Orientated Water Rates | 20,400 AFY |
| Washer Rebates | 15,400 AFY to 36,400 AFY |
| Cooling Towers | 1,540 AFY to 12,200 AFY |
| Rebates for Landscape Retrofits other than Turf Replacement | 3,100 AFY to 10,000 AFY |
| Residential Landscape Audits | 3,500 AFY to 10,400 AFY |
| Residential Indoor Audits | 2,100 AFY to 6,300 AFY |
| Submetering in Multi-family Housing | 2,800 AFY to 7,800 AFY |
| Commercial Landscape Audits | 1,300 AFY to 5,000 AFY |
| Commercial Indoor Audits | 700 AFY to 3,300 AFY |
| Total Project Savings | 267,000 AFY to 432,000 AFY |

Colorado Basin Example

| Conservation Measure | Preliminary Projected Savings at 2050 |
|---|---------------------------------------|
| Turf Replacement | 12,900 AFY to 25,900 AFY |
| Leak Detection Programs | 5,800 AFY to 9,700 AFY |
| Toilet Rebates | 6,000 AFY |
| Conservation Orientated Water Rates | 2,500 AFY |
| Washer Rebates | 1,900 AFY to 4,500 AFY |
| Cooling Towers | 190 AFY to 1,500 AFY |
| Rebates for Landscape Retrofits other than Turf Replacement | 400 AFY to 1,200 AFY |
| Residential Landscape Audits | 400 AFY to 1,300 AFY |
| Residential Indoor Audits | 300 AFY to 800 AFY |
| Submetering in Multi-family Housing | 300 AFY to 1,000 AFY |
| Commercial Landscape Audits | 200 AFY to 700 AFY |
| Commercial Indoor Audits | 100 AFY to 500 AFY |
| Total Project Savings | 31,600 AFY to 56,200 AFY |

Conservation Strategy Next Steps

- Complete basin by basin analysis
- Work with water providers and Basin Roundtables to confirm analysis
 - Confirm where 2000 to current savings is permanent or temporary
 - Confirm conservation measures utilized
- Summarize findings

Conservation Strategy Next Steps

- Identify benefits, implementation issues, potential attributes and acceptability
- Cost Estimates
- Utilize demand reductions as baseline conditions for meeting 2050 water needs
- Analyze other conservation elements such as sharing of conserved water and the infrastructure and institutional arrangements required

M&I Conservation Strategy Example of Benefits, Impacts and Attributes

| Benefits | Impacts | Potential Attributes |
|--|---|-------------------------------------|
| Cost effective water supply strategy | Potential reliability concerns | Environmental or recreational flows |
| Reduces need for future transbasin diversion | Consideration of utilities financial model | |
| Reduces need for future agricultural transfers | For higher levels of conservation, potentially severe landscape impacts | |

Overview of Agricultural Transfer Strategy and New Supply Development Strategy

Today – Examine the Engineering Evaluation Elements for Strategies

- Description of strategy or project elements water source, conveyance and storage, water quality
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<u>Purpose</u>

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After Today – Further Evaluation of Strategies will Include:

- Identification of:
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 - Implementation issues
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 - Acceptability
- Other evaluation elements:
 - Additional cost elements (water rights or storage)
 - Discuss potential attributes/additional options for ag transfer and new supply development options with Basin Roundtables
 - Incorporate other conservation elements such as sharing of conserved water and the infrastructure and institutional arrangements required
- Qualitative description of how each strategy meets the Vision Statement and Vision Goals

Assumptions for Today's Analysis for the Agricultural Transfer Strategy and New Supply Development Strategy

- Delivery of similar water quality
- With exception of Green Mountain concept, strategies will deliver water in the range of 100KAF to 250KAF
- Provide apples to apples comparison of key cost components
- Cost presented in terms of net present value and cost per acre-foot basis

Cost Estimate Approach

- High level or reconnaissance planning approach
- Preliminary estimates
- Reviewed existing studies
- Identified major cost components
 - Pipelines
 - Pump stations
 - Tunneling
 - Water treatment
 - Land Costs
- 2009 unit costs

Conveyance Cost Components

Capital

- Pipeline
- Pump stations
- Tunneling
- Land/Easements
- Engineering and Legal
- General contingencies

Annual O&M

- Power costs
- Pump and pipeline maintenance

Treatment Cost Components

Capital

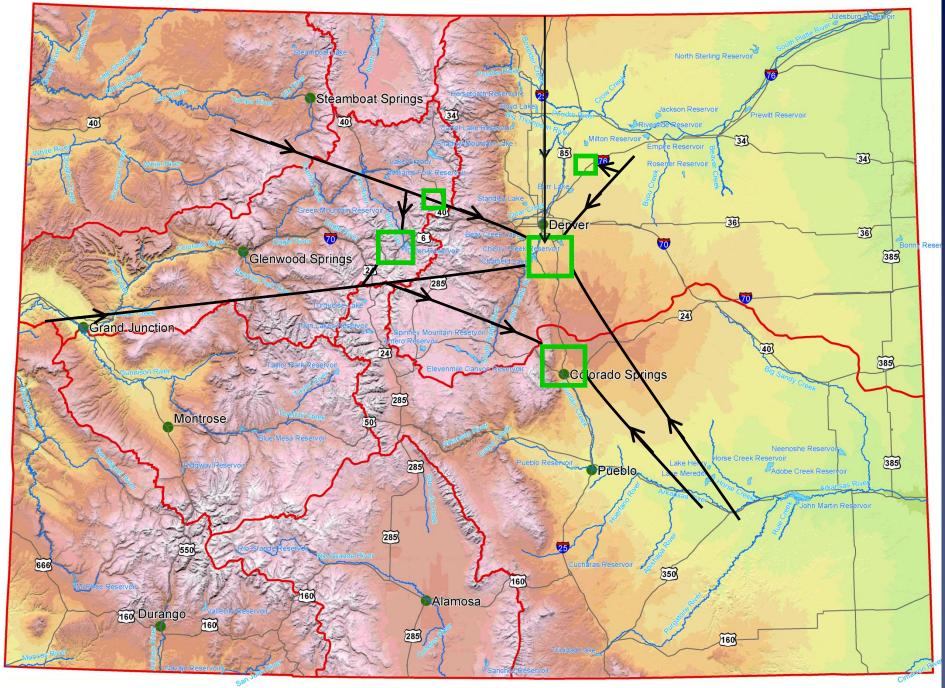
- Treatment type based on water quality
 - Reverse osmosis
 - UV for bypass water
 - Conventional treatment
- Includes costs for building treatment facilities
- Unit costs for treatment range from \$1.90/gallon to \$5.02/gallon

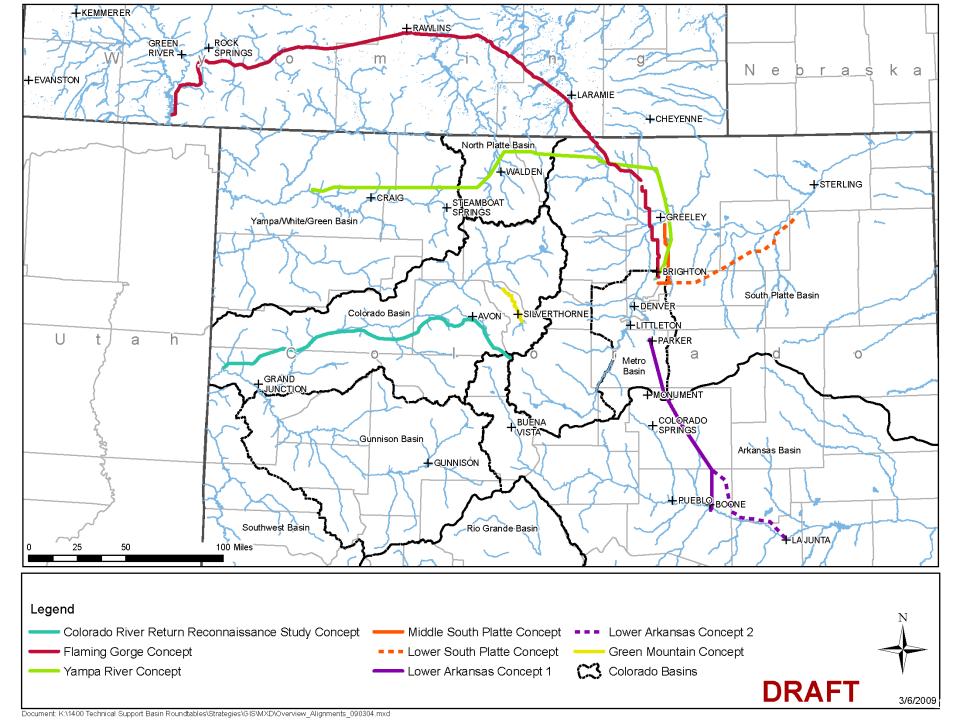
Annual O&M

- O&M costs based on treatment type
- O&M costs range from \$0.30/Kgal to \$1.03/Kgal

Concepts That will be Presented Today

- Lower South Platte concept
- Lower Arkansas concept
- Green Mountain concept
- Yampa concept
- Flaming Gorge concept
- Colorado River Return Reconnaissance concept





Agricultural Transfer Strategy

Agricultural Transfer Strategy Overview

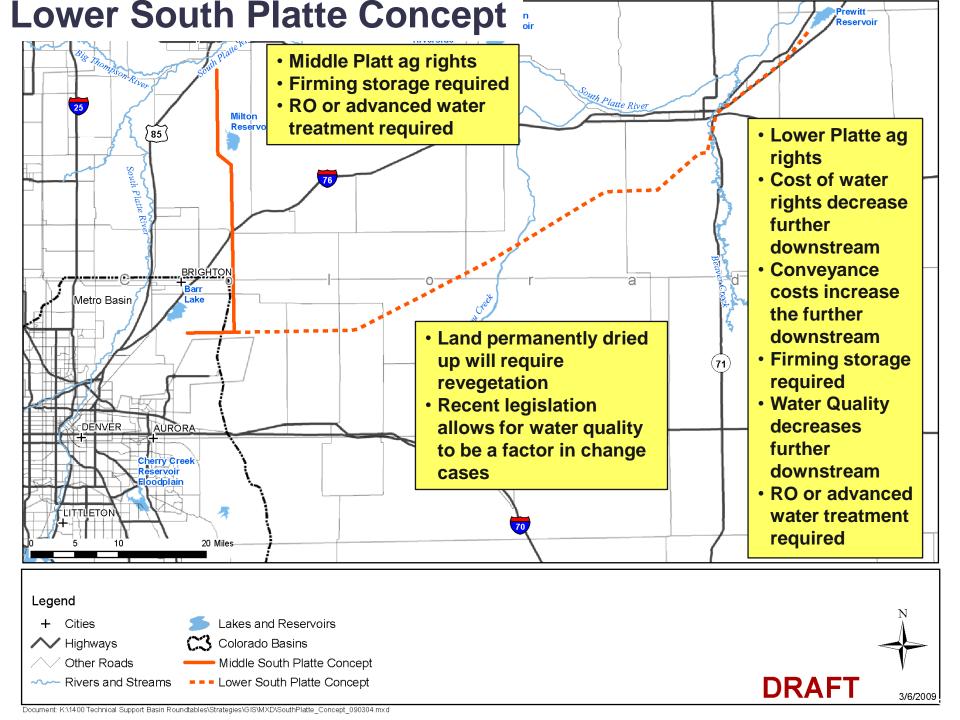
- Overview of projects and methods to meet needs matrix for roundtables
- Engineering Evaluation Elements
 - Lower South Platte concept 100,000-250,000 acrefeet
 - Lower Arkansas concept 100,000-250,000 acre-feet
- Example benefits and issues with each project

Alternative Agricultural Water Transfer Methods - Arkansas Basin (Grant Awards)

| Name of Project | Name of Applicant |
|---|---|
| Lower Arkansas Valley Super Ditch Company | Lower Arkansas Valley Water Conservancy District |
| High Line Canal Water Leasing Project | High Line Canal Company |
| The Effect of Land Fallowing and Water Rights Leasing on Corn Yield, Nutrient Needs and Economics in the Lower Arkansas River Valley of Colorado | Colorado State University (Southern Regional Extension Office |

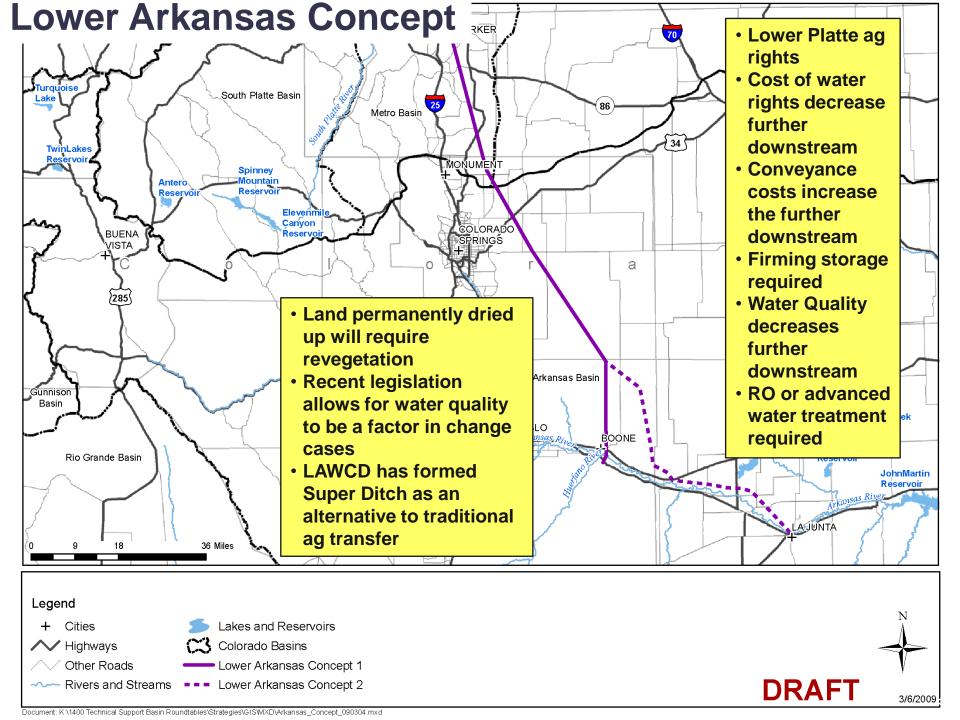
Alternative Agricultural Water Transfer Methods – South Platte Basin (Grant Awards)

| Name of Project | Name of Applicant |
|---|--|
| Alternative Water Transfers in the South Platte Basin Using the Farmers Reservoir and Irrigation Company System | Farmers Reservoir and Irrigation Company |
| Lower South Platte Irrigation Research and Demonstartion Project | Parker Water and Sanitation District |
| Development of Practical Alternative Agricultural Water Transfer Measures for Colorado Irrigated Agriculture | Colorado Corn Growers |



Lower South Platte Concept Example of Benefits, Impacts, and Attributes

| Benefits | Impacts | Potential Attributes |
|---|--|--|
| Less reliance on additional deliveries from headwaters areas, thus minimizing streamflow impacts in environmentally sensitive areas | Water quality is poor and treatment costs (capital and O&M) are high | Potential to collaborate with remaining agricultural users to construct lower basin storage or recharge facilities to improve agricultural yields or provide for well augmentation |
| Decreases the need for additional transbasin diversions | Disposal of treatment waste stream concentrate is a challenge and very costly | Shared infrastructure among water providers, resulting in economies of scale for capital and O&M |
| No net increase in depletions to the river system | Loss of irrigated acreage in production annually regardless of the type of agricultural transfer | Can provide for coordinated acquisition of agricultural rights for either a traditional or alternative transfer preserving higher quality/value agricultural production |
| | Significant energy requirements for pumping and water treatment | Conjunctive use with non-tributary groundwater can potentially improve the overall project operation |



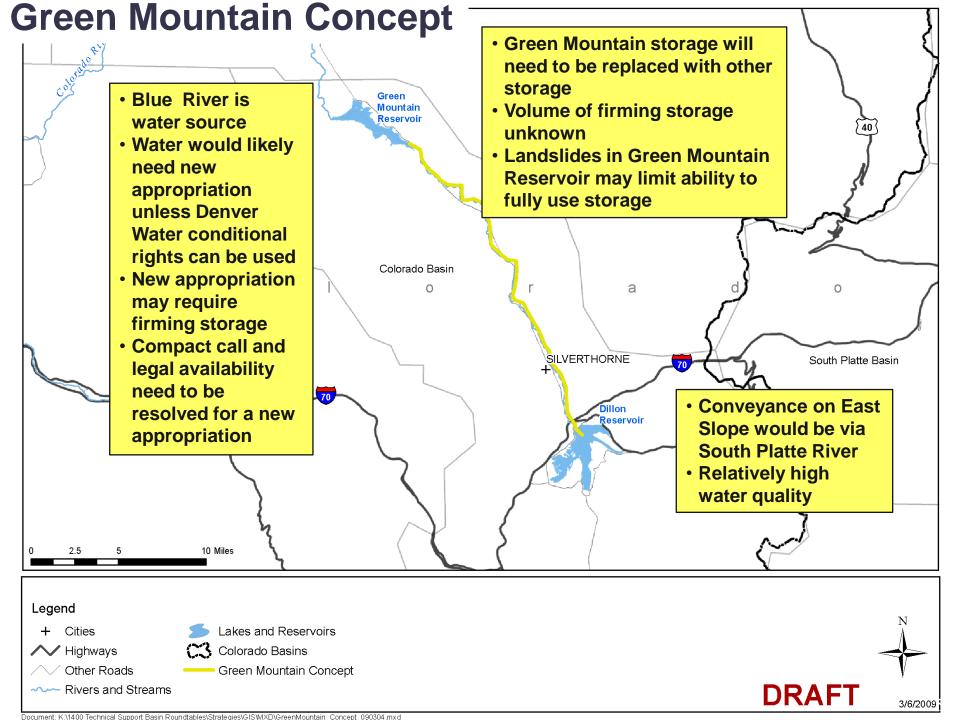
Lower Arkansas Concept Example of Benefits, Impacts, and Attributes

| Benefits | Impacts | Potential Attributes |
|---|--|--|
| Less reliance on additional deliveries from headwaters areas, thus minimizing streamflow impacts in environmentally sensitive areas | Water quality is poor and treatment costs (capital and O&M) are high | Potential to collaborate with remaining agricultural users to construct lower basin storage or recharge facilities to improve agricultural yields or provide for well augmentation |
| Decreases the need for additional transbasin diversions | Transfer to South Metro Area may be of concern | Shared infrastructure among water providers, resulting in economies of scale for capital and O&M |
| No net increase in depletions to the river system | Disposal of treatment waste stream concentrate is a challenge and very costly | Can provide for coordinated acquisition of agricultural rights for either a traditional or alternative transfer preserving higher quality/value agricultural production |
| | Loss of irrigated acreage in production annually regardless of the type of agricultural transfer | Conjunctive use with non-tributary groundwater can potentially improve the overall project operation |
| | Significant energy requirements for pumping and water treatment | |

New Supply Development

New Supply Development Strategy Overview

- Overview of projects and methods to meet needs matrix for roundtables
- Engineering Evaluation Elements
 - Green Mountain concept <100,000 acre-ft
 - Yampa concept 100,000 to 250,000 acre-ft
 - Flaming Gorge concept 100,000 to 250,000 acre-ft
 - Colorado River Return Reconnaissance concept 100,000 to 250,000 acre-ft
- Example benefits and issues with each project

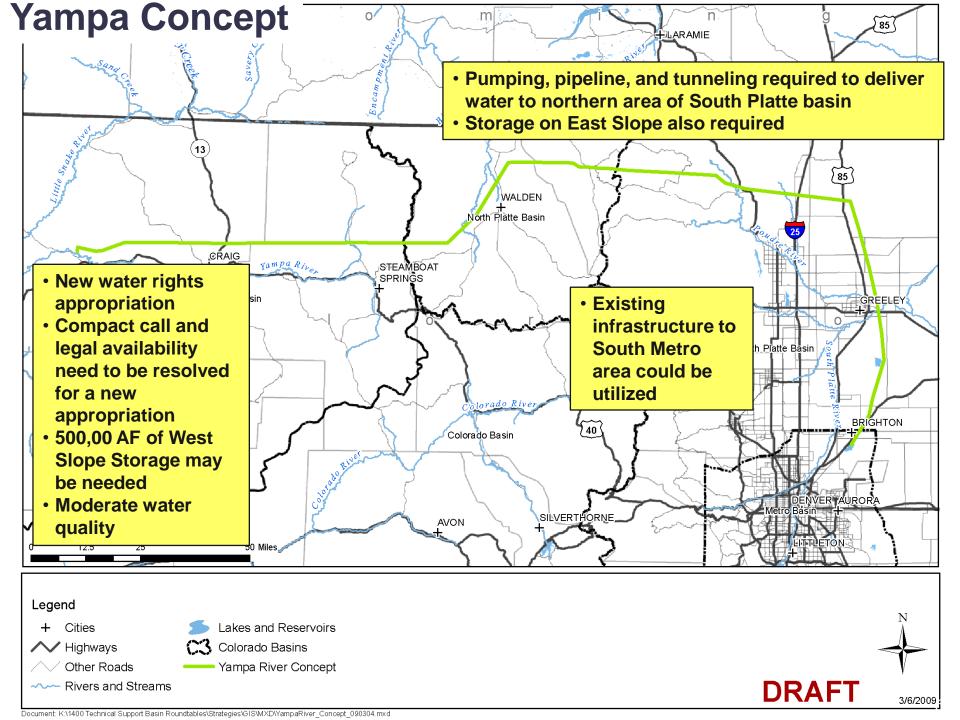


Green Mountain Concept Example of Benefits, Impacts, and Attributes

| Benefits | Impacts | Potential Attributes |
|--|--|---|
| Minimize loss of irrigated acres in South Platte and Arkansas Basins | Potential for increased compact call | Delivery to North Fork of South Platte upstream of Denver Metro area for gravity delivery to Denver Water customers and other water providers |
| Maximize Colorado's Colorado River compact entitlement | Additional in-basin storage | |
| Additional flows in Upper South Platte | Diminished flows in rivers below proposed diversions with potential increases in TDS and other water quality impacts | Protect or enhance Blue River flows |
| Grand County streamflow management | Phosphorus levels in Dillion Reservoir | Exchanges for additional flows in Colorado headwaters |
| Additional Grand Valley water supplies | Green Mountain Reservoir levels | Multi-purpose storage for endangered species and other Colorado Basin needs |

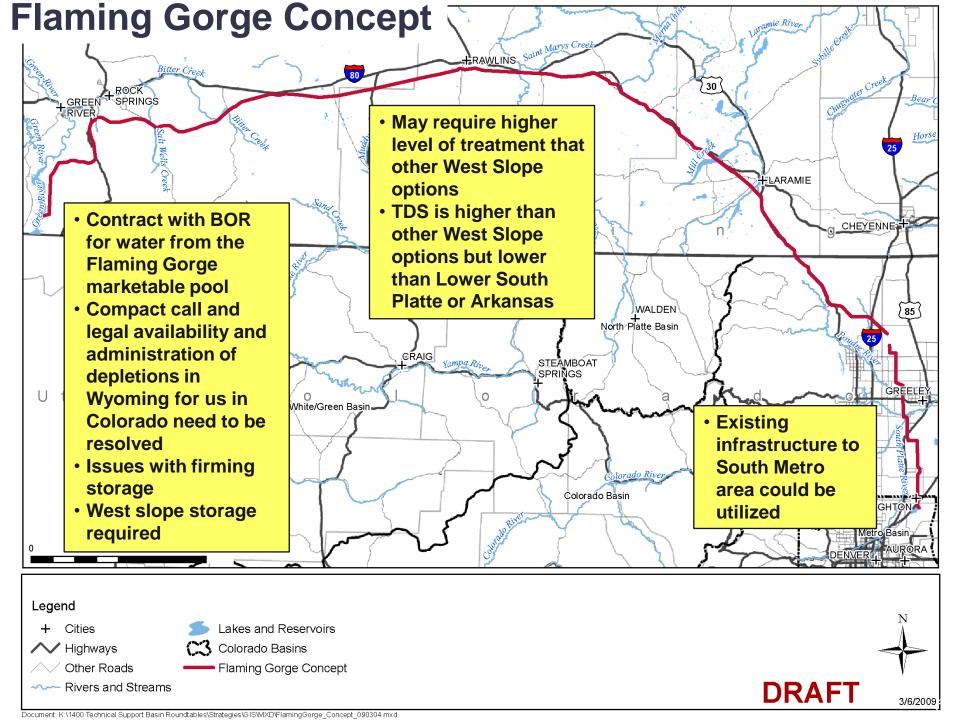
Green Mountain Concept Example of Benefits, Impacts, and Attributes (cont.)

| Benefits | Impacts | Potential Attributes | |
|--|------------------------|----------------------------------|---|
| Dillon Reservoir Levels | Wolcott Reservoir Swap | | Ability to exchange water for Summit County Municipal and |
| Additional water supplies for the upper Blue River | | Industrial purposes | |
| Additional yield for Clinton Reservoir | | | |
| Blue River flow enhancement | | Recreation component for Wolcott | |
| Additional west slope supplies | | Reservoir | |
| Abandonment of some Eagle River rights | | | |



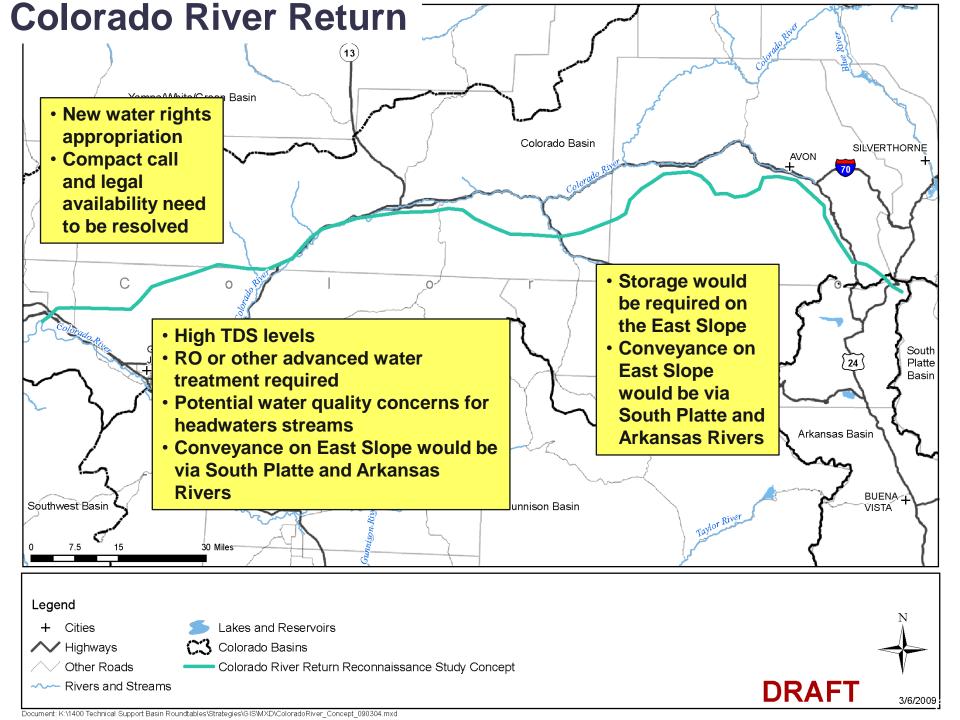
Yampa Concept Example of Benefits, Impacts, and Attributes

| Benefits | Impacts | Potential Attributes |
|--|---|---|
| Minimize loss of irrigated acres in South Platte and Arkansas Basins | Potential for increased compact call | Multiple Front Range delivery locations |
| Maximize Colorado's Colorado River Compact entitlement | Large energy requirements | West Slope and East Slope storage |
| | Endangered species on Yampa and Green Rivers | East Slope hydropower facilities |
| | Dinosaur National Monument located downstream of proposed diversion | |



Flaming Gorge Concept Example of Benefits, Impacts, and Attributes

| Benefits | Impacts | Potential Attributes |
|---|---|--|
| Minimize loss of irrigated acres in South Platte and Arkansas Basins | Potential downstream endangered fishes and depletion issues | Delivery to in-basin users for agricultural domestic augmentation and instream flows |
| Acceptable quality water source that may not require advanced water treatment processes | Enlargement or construction of additional storage in South Platte or Arkansas | Exchanges for additional flows in Colorado headwaters |
| Maximizes State of Colorado's Colorado River Compact entitlement without impacting streamflows Colorado | Large energy requirements | Allows water development while protecting recreational and environmental flows in Colorado River Basin |
| | Potential for increased compact call | |
| | Coordinated administration of water rights in the event of a compact call | |

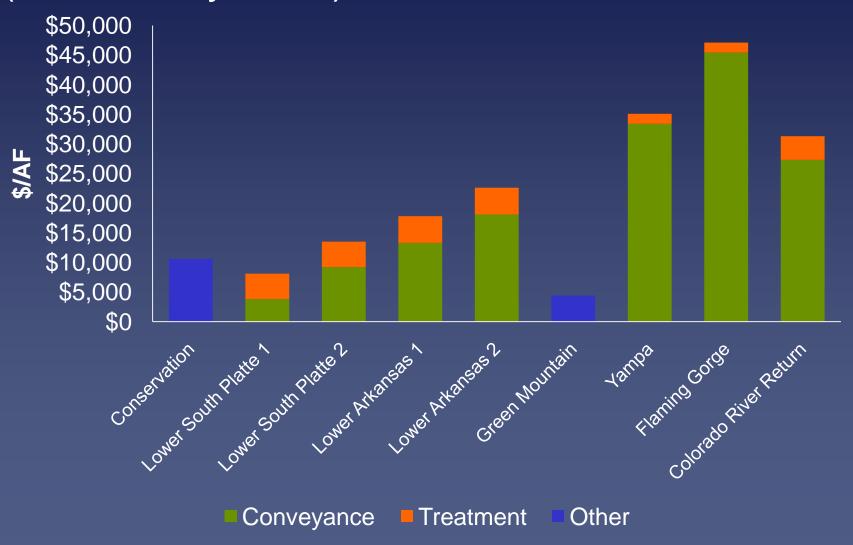


Colorado River Return Reconnaissance Example of Benefits, Impacts, and Attributes

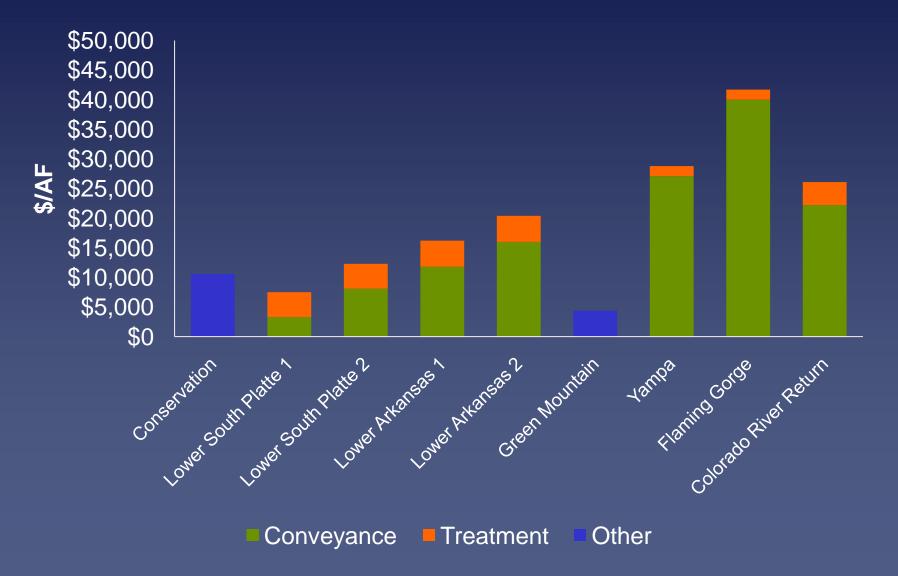
| Benefits | Impacts | Potential Attributes |
|--|---|--|
| Minimize loss of irrigated acres in South Platte and Arkansas | Water quality is poor and treatment costs (capital and O&M) are high | Delivery to in-basin users for ag, domestic augmentation, and instream flows |
| Diverts below all major users in Colorado | Disposal of treatment waste stream concentrate is a challenge and very costly | Exchanges for additional flows in Colorado headwaters |
| Maximize Colorado's compact entitlement | Potential for increased compact call | Allows water development while protecting recreational and environmental flows in Colorado basin |
| Less reliance on additional deliveries from headwaters areas, thus minimizing streamflow impacts | Stream temperature, nutrients, and TDS in water after treatment will be different than streams receiving discharge from project | |
| Additional flows in upper South Platte, Arkansas, and Colorado Rivers, providing for additional environmental and recreational enhancement | Reduction of flows in the main stem Colorado River and the presence of federally listed fish species below the diversion | |
| Multiple basin delivery | Significant energy requirements | |

Summary

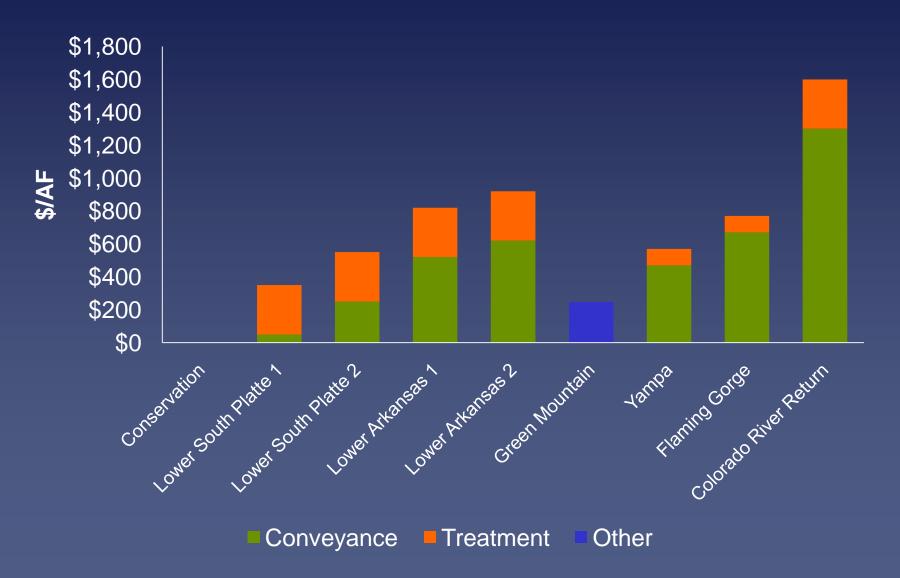
Summary of Capital Costs per Acre-Foot by Concept – 100,000 AF Increment (Preliminary Draft)



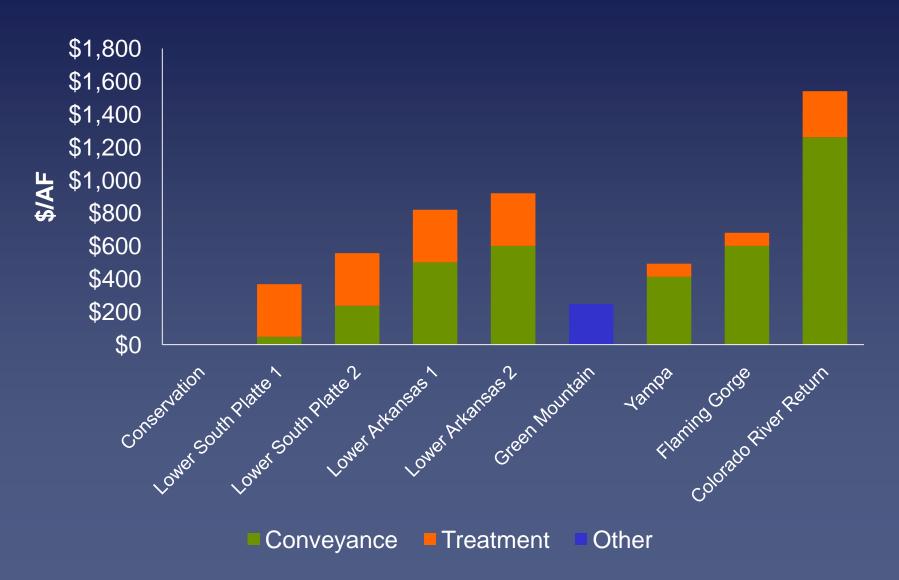
Summary of Capital Costs per Acre-Foot by Concept – 250,000 AF Increment



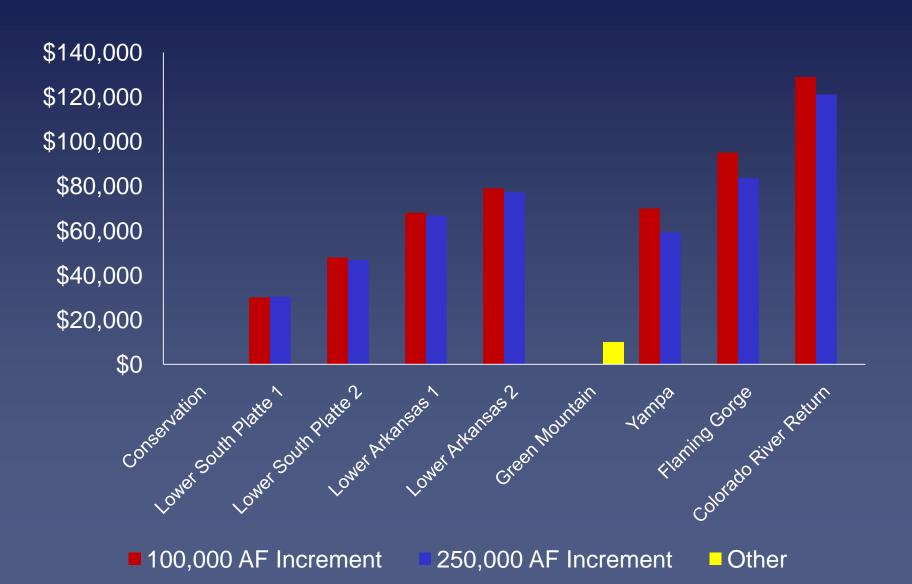
Summary of O&M Costs per Acre-Foot by Concept – 100,000 AF Increment



Summary of O&M Costs per Acre-Foot by Concept – 250,000 AF Increment



Summary of Net Present Value by Acre-Foot



Risk Management Strategies

Risk Management and Planning

- Timing and phased development
- Incremental development
- No regrets planning

Risk Management and Implementation

- West Slope Water Bank
- Compact Delivery via Blue Mesa
- Conjunctive Use of Denver Basin Aquifer
- System Wide Augmentation

Next Steps and Path Forward

Next Steps in Strategy Analysis

- Evaluation processes
- Tradeoffs
- Risk and uncertainity

Elements of the Visioning Process



Meet M&I Demands Meet Agricultural Demands Meet Colorado's Environment and Recreation Demands Promote Cooperation Between Water Supply Planners and Land Use Planners Promote More Cooperation Among All Colorado Water Users Optimize Existing and Future Water Supplies Promote Cost-Effectiveness Minimize the Net Energy Used to Supply Water **Protect Cultural Values Linked to Water Resources Provide Operational Flexibility** and Coordinated Infrastructure Promote Increased Fairness When Water is Moved Between Areas **Comply With all Applicable Laws and Regulations Educate all Coloradoans on the Importance of Water**

Colorado's Water Supply

Future Vision Goals

How Will we Know What Future Scenario we Are On?

- Need to have triggers at certain timeframes in the future
 - IPP success or failure
 - Population growth
 - Supply availability analysis
 - Climate change
- What actions are taken given on certain outcomes

Additional Information

Recap of Path Forward for CWCB and IBCC

- May IBCC Meeting Direction
- July CWCB Meeting Direction
- Visioning exercise August IBCC Meeting
- October IBCC Meeting Visioning and Strategies
- December IBCC Meeting Strategies
- January CWCB Meeting Conceptual Conservation Alternative Presented

Continued Development of Water Supply Strategies

- Front Range Needs Assessment request to examine strategies in coordination with West Slope
- West Slope Responds
- Additional interests including existing transbasin diverters and River District have confirmed the need for strategy development

Since the December 2008 IBCC Meeting, We Have Presented the Strategies Overview at Roundtable Meetings

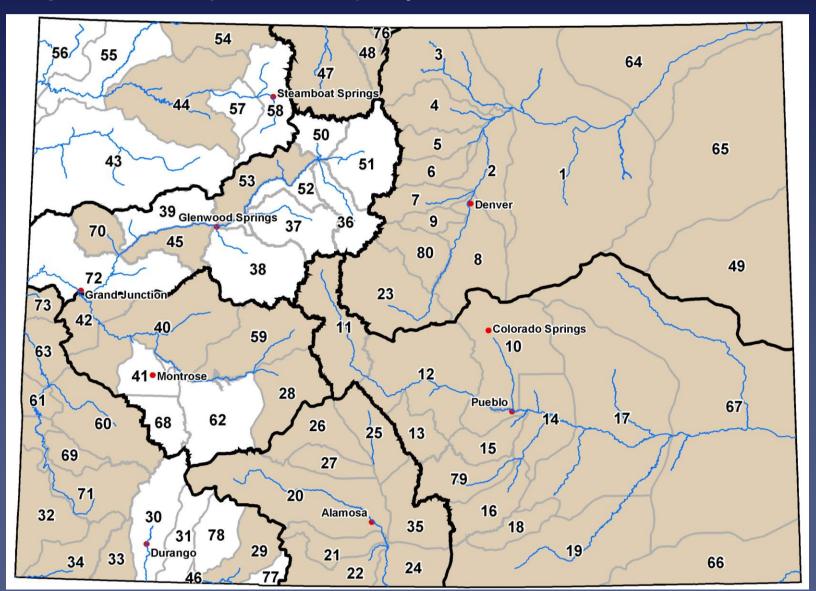
- January
 - Colorado
- February
 - Metro
 - South Platte
 - North Platte
 - Yampa
- March
 - Gunnison
 - Rio Grande
 - Southwest
 - Arkansas



Agricultural Needs

- Most areas in the state have shortages greater than 10 percent
- Based on Needs Assessment Updates, Yampa/White Basin and Gunnison Basin are executing WSRA grants to assess their current and future shortages and needs
- New Water Supply Development will look for opportunities for agricultural shortages

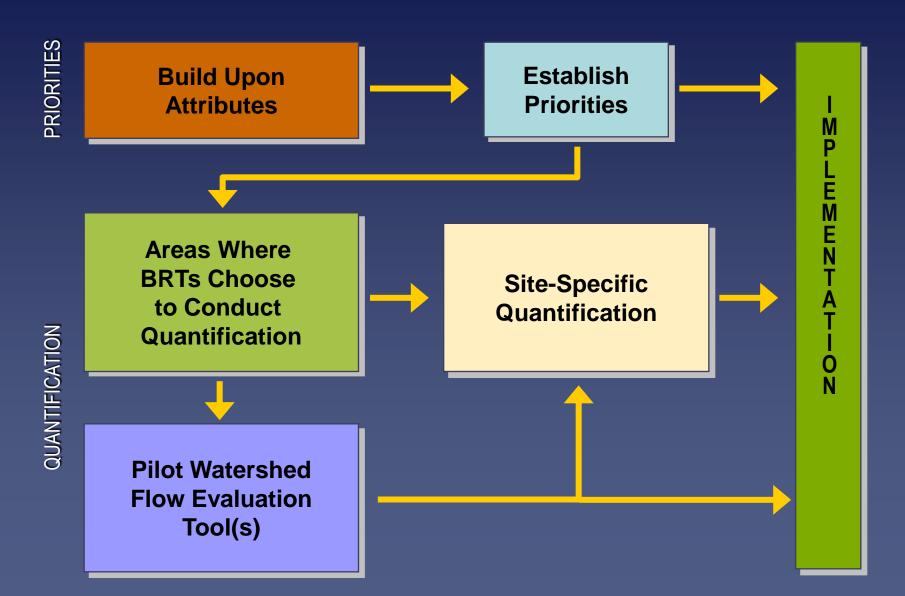
2030 Ag Water Shortages Greater than 10 percent (shaded) by Water District



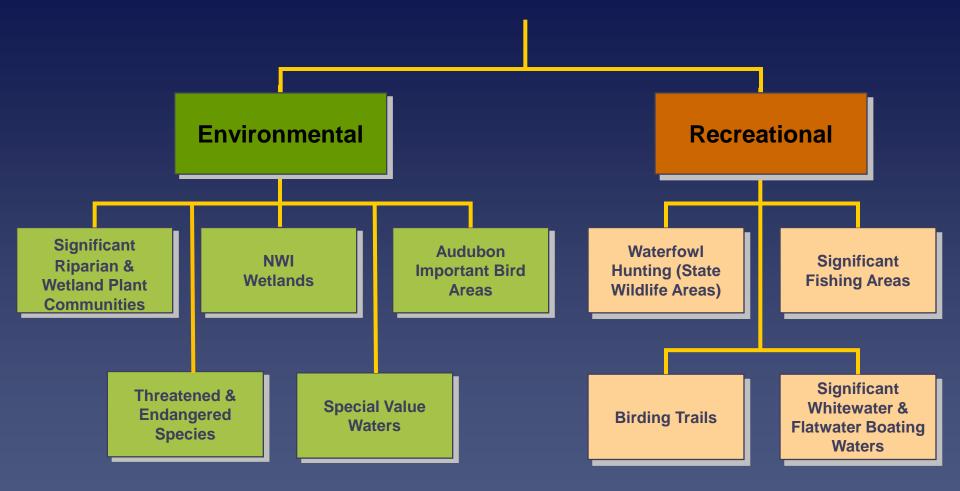
Environmental and Recreational Needs

- Roundtables are in the process of finalizing their environmental and recreational priority areas
- Statewide map will be developed of these priority areas
- Arkansas Basin and Colorado Basin have prepared WSRA applications for further quantification of their environmental and recreational needs

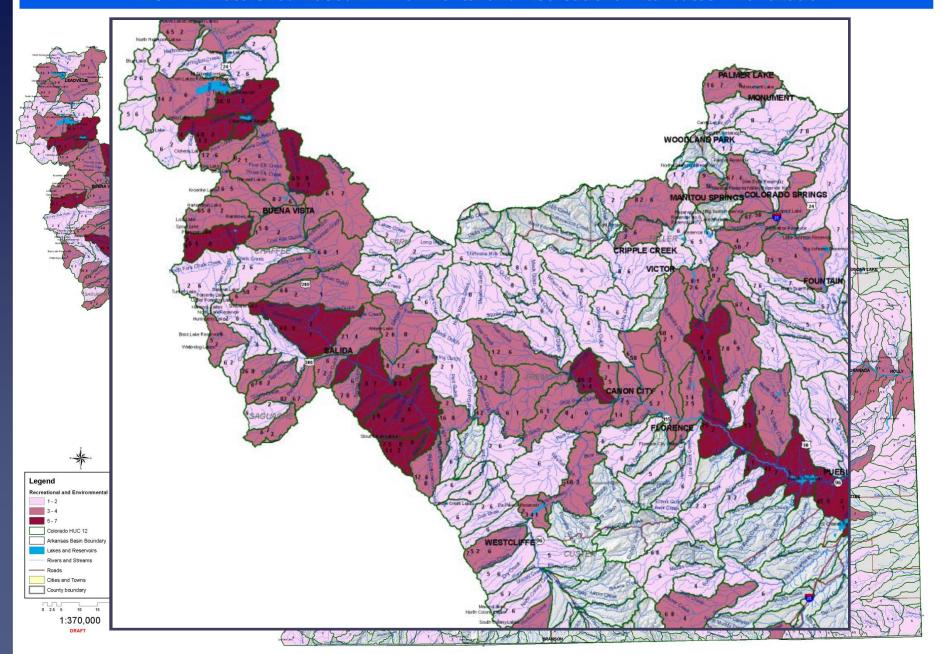
Nonconsumptive Needs Assessment Methodology



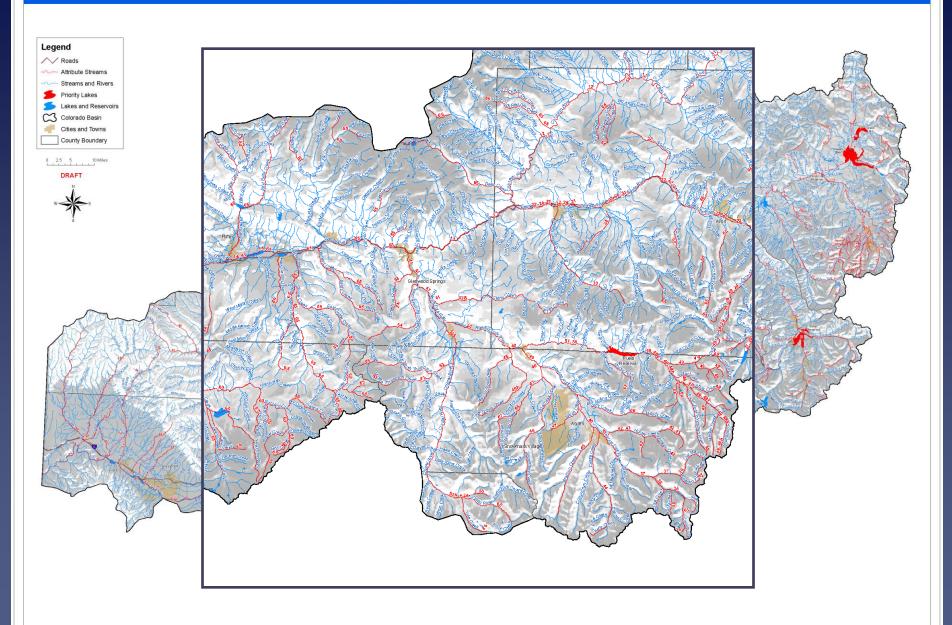
Arkansas Basin Attributes

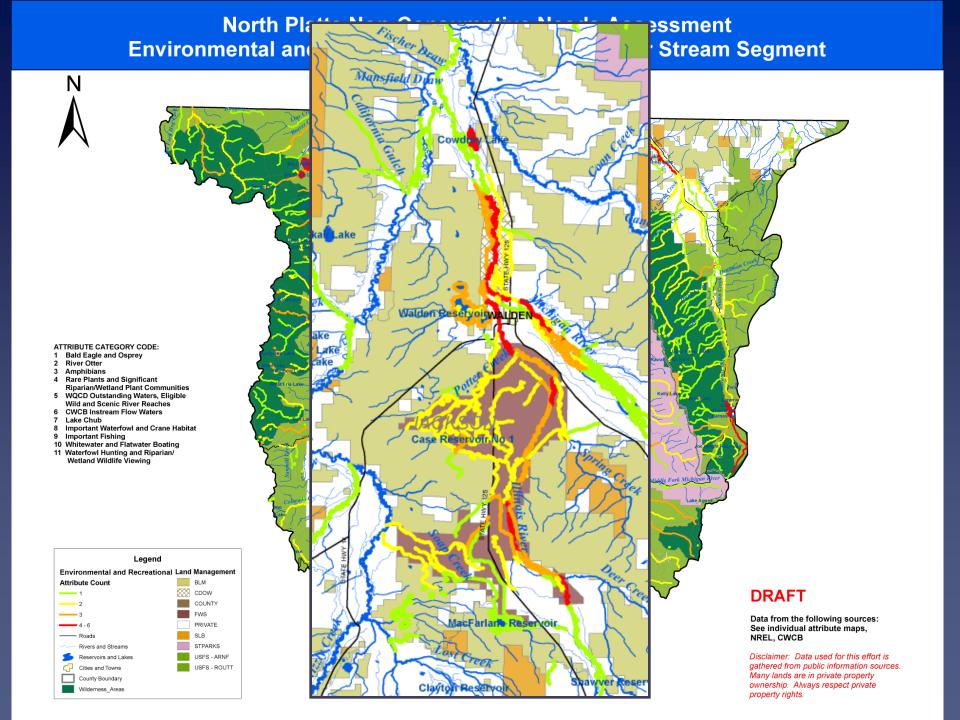


Arkansas Basin Nonconsumptive Needs Assessment Environmental and Recreational Priorities HUC 12 Watershed Based Environmental and Recreational Attributes Prioritization



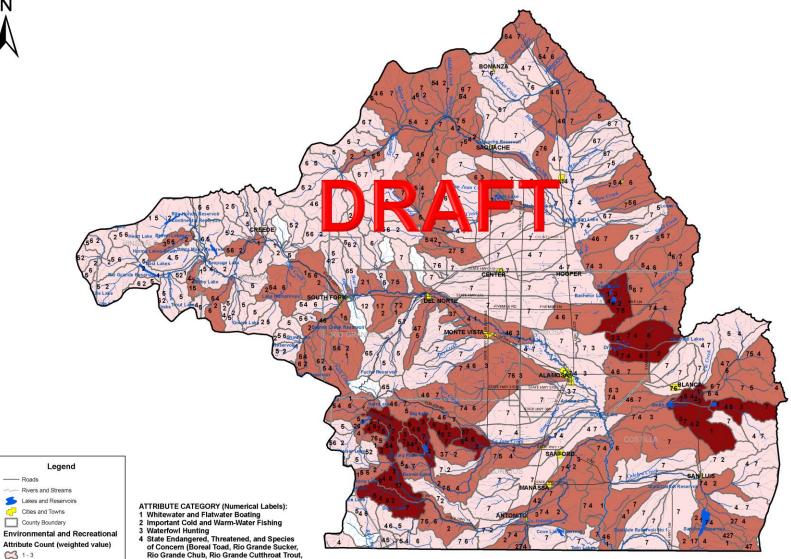
Colorado Basin Nonconsumptive Needs Assessment Priority Streams and Lakes





Rio Grande Basin Non-Consumptive Needs Assessment Sample 12-Digit HUC Prioritization Based on Environmental and Recreational Attributes





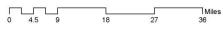
Note: Wetlands were assigned a weighted value of 2. All other attribute categories had a weight

Cities and Towns

County Boundary

CS 1-3

- Southwestern Willow Flycatcher, Northern Leopard Frog)
- 5 Special Value Waters (CWCB Instream Flow Waters, Eligible/Suitable Wild and Scenic,
- WQCD Oustanding Waters)
 6 Rare Plants and Significant Riparian Wetland Plant Communities
- 7 Wetlands (National Wetlands Inventory)



Scale 1:500,000

DRAFT

Data from the following sources: See Individual Attribute Maps, USGS, CWCB

Status of Priority Mapping for Remainder of Roundtables

| Basin | Status |
|--------------|---|
| Arkansas | Approved mapping expected WSRA application |
| Colorado | Approved mapping and submitted WSRA application |
| Gunnison | Compiling comments on map, planning April 6 vote on mapping |
| North Platte | Vote on mapping March 24 |
| Rio Grande | Vote on mapping April 14 |
| South Platte | Revising mapping |
| Metro | Vote on mapingp April 8 |
| Southwest | Compiling Public Comments |
| Yampa/White | Vote on mapping April 15 |

Integration of Nonconsumptive Needs

- Statewide map of priorities
- CWCB in process of identifying existing protections
- Priority areas addressed during strategy development
 - Qualitative need
 - Quantitative need
 - Non-flow related needs